

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FISCAL YEAR ENDING SEPTEMBER 30, 2020

# **ADA COUNTY, IDAHO**

COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2020

PHIL MCGRANE, AUDITOR

**Trent Tripple, Chief Deputy** 

Kathleen Graves, Controller

Prepared by Accounting Department

## Ada County Comprehensive Annual Financial Report For the Year Ended September 30, 2020

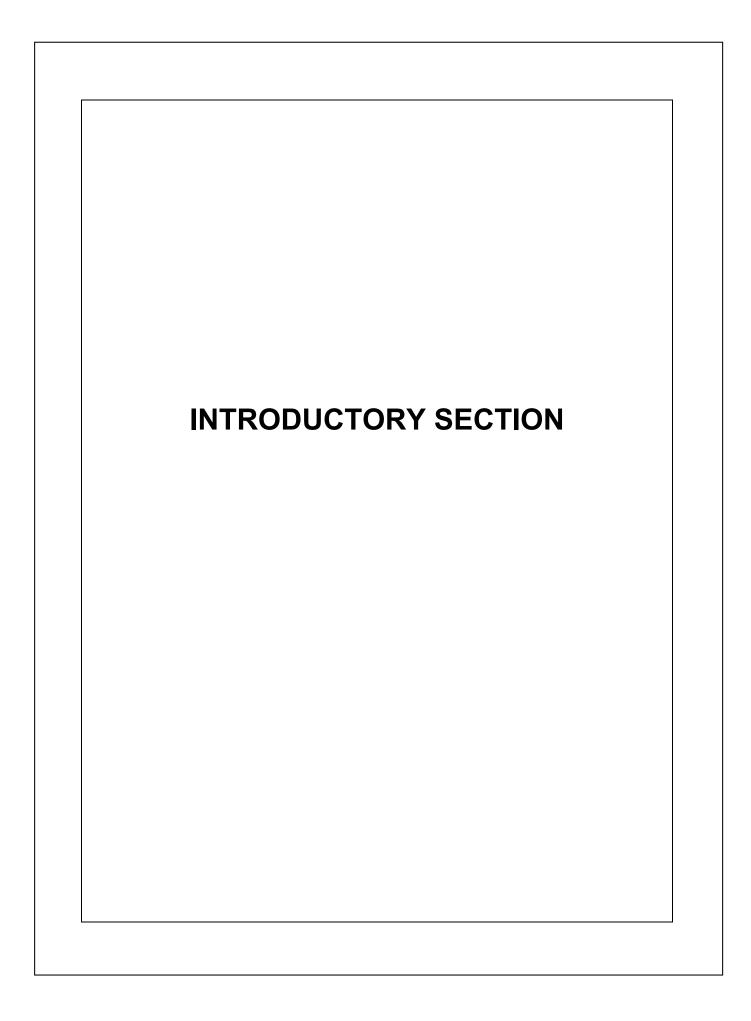
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## **Phil McGrane, JD, MPA**Clerk of the District Court

**Trent Tripple**Chief Deputy

200 W Front Street, Boise, Idaho 83702

Phone (208) 287-6879

Fax (208) 287-6909

January 29, 2021

Dear Ada County Citizens,

As your Clerk, my mission is to serve our community in a way that builds trust in government. This begins by making the County's business, in particular our finances, transparent and accessible to you, the public. At the conclusion of each fiscal year, we issue a Comprehensive Annual Financial Report (CAFR), which details the County's revenues, expenditures, assets and liabilities. By state law, local governments must submit a complete set of financial statements to the State of Idaho's legislative council.

This report has been prepared using generally accepted accounting principles (GAAP) and Eide Bailly LLP, a firm of licensed public accountants, has audited the contents for the fiscal year that ended September 30, 2020. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended September 30, 2020 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the Financial Section of this report.

The independent audit of the County's financial statements was part of a broader, federally mandated "Single Audit" designed to meet the specific requirements of federal grantor agencies. The additional standards applied to the Single Audit require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and requirements involving the administration of federal awards.

Our aim is to provide a full picture of the County's finances and illuminate the process in which the County manages taxpayer funds and other resources. The CAFR, along with the County's Annual Budget, is central to understanding the County's financial opportunities and challenges. This report presents a breakdown of each fund and compares the budget to actual expenses.

As management of the financial arm of the county, we assume full responsibility for the report and its contents. We use a comprehensive internal control framework to protect County assets from loss, theft, or misuse. Though we have a high confidence in our internal controls and our abidance by GAAP, we realize we cannot eliminate the possibility that the financial statements will be free from material errors. However, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The independent auditor's report is included as the first component of the Financial Section. Management's Discussion and Analysis (MD&A), follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. The report includes financial data for all County funds. Additionally, the financial report also includes the Avimor Community Infrastructure District, which is a blended component unit due to its close relationship with the County. This letter of transmittal serves as a complement to MD&A and should be read in conjunction with it.

#### **Profile of Ada County**

Ada County is the most populous county in Idaho and home to the Idaho State Capitol. The most recently released estimated population (for 2019) is 481,587, which reflects a 22.7% change since the 2010 census. The County is governed by a three-member elected county commission that sets the county budget and priorities. Other elected offices in the County are Assessor, Clerk of the District Court, Coroner, Prosecutor, Sheriff and Treasurer.

The County provides a wide range of services and general governmental functions, including: police protection, prosecution and defense services, emergency disaster preparedness, general administrative services, court services, election services, property assessment and tax collections, code enforcement, parks and recreation, and health and welfare. In addition, emergency medical services, sanitation, fair activities, and billing services operate as enterprise funds, in which operating expenses are covered by user charges. Ada County Highway District, a separately governed and distinct taxing district, owns and maintains the streets and sidewalks in the County.

The annual budget serves as the foundation for Ada County's financial planning and success. Following statutory guidelines, the County adopts annual appropriated budgets for General, Special Revenue, Capital Project, Debt Service and Enterprise Funds. All appropriated budgets for Governmental and Proprietary Funds are adopted on a non-GAAP cash basis.

Prior to the third Monday in May, each elected official or department head submits a proposed operating budget for the fiscal year beginning October 1 to the Auditor's Office. On or before the first Monday in August, we send the proposed budget to the County Commissioners for review and tentative approval. The County conducts public budget hearings by the Tuesday after Labor Day, and, upon conclusion, the County Commissioners legally adopt the budget. Expenditures for the coming fiscal year must fall within the appropriations set by the Commissioners.

The budget system is integrated with the County's accounting system to ensure that the day-to-day financials align with the broader budget. The level of budgetary control (level at which expenditures may not legally exceed the appropriations) is established by the personnel services and other charges and services (including capital outlay) within the department and fund. The budgetary process is described in more detail in *Notes to Required Supplementary Information*, beginning on page 71.

This report provides a breakdown of each fund and compares the budget to actual expenses. For the general fund and the charities and welfare fund, this comparison is shown on pages 66-70 as part of the *Required Supplementary Information* for the governmental funds. For other governmental funds with appropriated annual budgets, this comparison is presented in the "*Combining and Individual Fund Statements and Schedules*" subsection of this report, which starts on page 75.

In an effort to provide greater transparency and public access to the County's budget, my office developed the County Budget Explorer, an online interactive budget tool available on our website. The Budget Explorer earned the GFOA Award for Excellence for its innovative approach to presenting the budget and making it accessible to citizens. The tool provides everything from a high-level overview of the budget and budget process down to line item detail and comparison with previous years' budget data. To explore our budget and learn more visit: https://adacounty.id.gov/clerk/budget-finance/budget-explorer/.

#### **Factors Affecting Financial Condition**

The information presented in the financial statements is best understood when it is considered from the broader perspective of the local economic environment within which the County operates.

<u>Local economy</u>: The County's diverse economy helped to soften the impact of the global downturn brought on by the coronavirus pandemic and subsequent restrictions. Ada County is the home to the world headquarters of major corporations such as J.R. Simplot, IDACORP, MWI Animal Health, WinCo and Micron Technology. Advanced technology, production, education, healthcare, government, military, professional services, construction, wood products, food processing and distribution, agriculture, tourism, small manufacturing and retail establishments also supply employment for the area, as well as a stable financial base for the local economy. Inc. Magazine recognized fifteen Ada County companies this year as being among the 5,000 fastest growing in the country. The local company Maverick Media Ventures is the top ranked Ada County company at 622.

Two regional hospitals are located in the County, with multiple facilities and extensive associated medical services. Ada County is also home to Boise State University, the largest university in Idaho. Additionally, Ada County is the epicenter of governmental facilities in Idaho. Federal, state and local municipalities make up significant portions of the County's market value but are exempt from ad valorem taxation under Idaho Code. Healthcare, education and government have all experienced a rise in demand for services, which has led to an increase in new job creation.

Following national trends, the unemployment rate in Ada County spiked in April 2020 to a record high of 12.2 percent. As of September 30, 2020, the County's non-seasonal unemployment rate was 5.9 percent; which is above the state average of 5.6 percent but under the national unemployment rate of 7.7 percent.

Despite the downturn, Ada County continues to have one of the fastest growing populations in the nation with a coinciding increase in land development. Apartment complexes, condominium developments and new neighborhoods are planned or under construction across Ada County. Three such developments are under construction within walking distance of the Ada County Courthouse. Meridian continues to grow at an astonishing rate. It is the second largest city in Ada County and the State of Idaho.

Continued growth is responsible for a robust real estate market, despite the downturn. The average number of days on the market for residential properties has decreased to 26 days according to IMLS, a decrease of 23.5% from September 2019. Demand continues to outpace supply, pushing up the median home to \$409,945. The number of newly constructed home sales continues to rise from 3,487 in fiscal year 2019 to 3,958 in fiscal year 2020.

<u>Long-term financial planning</u>: The County takes a conservative approach to budgeting and operates under the requirement that revenues must cover expenses. For fiscal year 20, the County levied a 3% increase on base property taxes, as well as taxes related to growth through new construction, and an additional \$4.5M to support long term capital improvements as outlined in the County's master facilities plan. The County funded 6 new positions within departments' base budgets and 56 were approved as 'supplemental requests'.

<u>Financial policies</u>: The County receives most of its revenue (property tax) after the first quarter of the fiscal year. The gap between the start of the fiscal year in October and the receipt of tax monies makes it necessary for the County to reserve three and a half months' worth of expenses, which are exempt from budgeting. However, some funds collect enough revenue in the first quarter that a reservation is not necessary. We evaluate this policy annually against every budgeted fund.

Capital projects must be funded in advance before the County will negotiate a contract; as a result, certain funds must increase their fund balance.

The County maintains a Minimum Fund Balance Policy to guard against unforeseen expenses and situations. A risk allowance of \$21.3 million of operating revenue is kept on hand in the General Fund, also known as budget stabilization. The General Fund budget stabilization reserve at the end of fiscal 2020 was fully funded with \$32.5 million left for the government to use for future capital projects. Ada County will be using \$12.9 million of its fund balance to support the fiscal year 2021 budget.

<u>Major initiatives</u>: Additional Driver's License Location – With hours of long wait times and maxed out capacity, the demands on the single driver's license location in the County are a reflection of rapid growth. In 2020, the County secured a location for a second driver's license location, and funding for lease and staffing has been earmarked for FY2021. Twelve supplemental positions were approved during the budget process for the new driver's license location.

Drug Court Facility – In FY16, the BOCC approved a Drug Court Fund project for the purchase of a new Drug Court Treatment facility. As problem-solving courts have become more widely used, the Ada County Drug Court Treatment Center facility at the Benjamin Campus was no longer adequate. To facilitate expansion of the program, in FY20 the county purchased a new building for Drug Court Treatment. The new facility is scheduled to be renovated and occupied during FY21.

Payroll/Time Management – The County has relied on a homegrown payroll system to manage payroll for its employees for the past twenty years. This system will soon be replaced by a fully functioning, third party produced Human Resources Information System (HRIS) to include human resource management, benefits, time management and payroll. Development and an implementation plan for the new systems took place throughout FY20. The transition to the new software is on schedule to take place at the beginning of the calendar year during FY21. This implementation will modernize these functions and address the risks of the aging systems currently in place.

Coroner Facility – The Coroner's Office operates out of a facility built in the 1950's. The building that operates as a morgue was originally designed to be a storage warehouse. The facility's inadequacies are a severe hindrance to the operation of the Coroner's office. Space in the facility is diminishing, it is not ADA compliant and does not provide the necessary space for citizens to view loved ones and grieve. In 2020 the County purchased land for the construction of the new facility. The County also expanded morgue capacity with an enlarged cooler/freezer and refrigerated trailer.

#### **Awards and Acknowledgments**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Ada County for its

comprehensive annual financial report for the fiscal year ended September 30, 2020. This was the thirty-second consecutive year that that we have achieved this prestigious award. To receive a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

This report is the product of a team effort by the County Auditor's accounting department. We appreciate their professionalism and commitment to the highest standards of financial reporting. Their dedication to excellence over the past thirty-two years is evident in their work.

Sincerely,

Phil McGrane

Clerk of the District Court

Ex officio Auditor



## Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Ada County Idaho

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

September 30, 2019

Christopher P. Morrill

Executive Director/CEO

#### ADA COUNTY, IDAHO ELECTED COUNTY OFFICIALS AND DEPARTMENT DIRECTORS SEPTEMBER 30, 2020

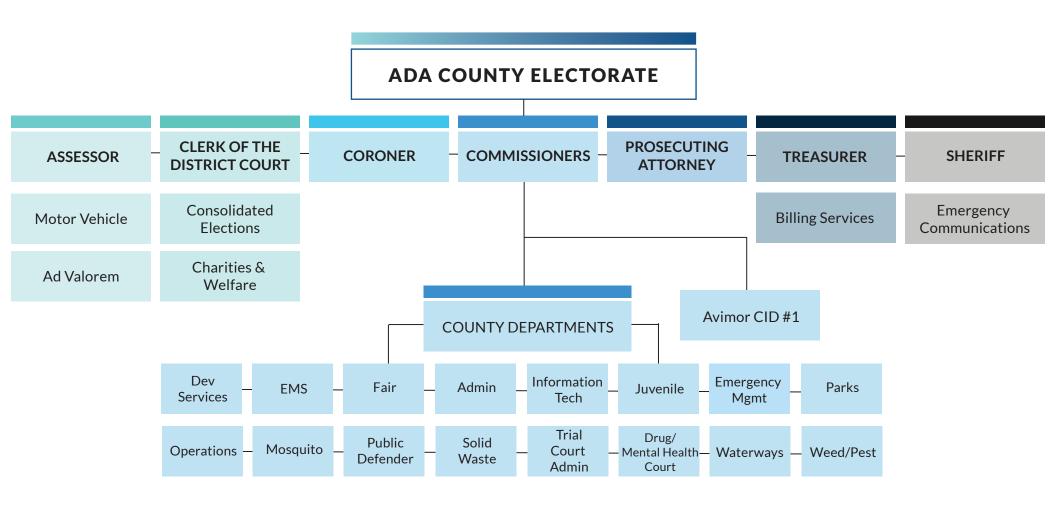
#### **ELECTED COUNTY OFFICIALS**

SHERIFF -----Stephen Bartlett TREASURER------Elizabeth A. Mahn

PROSECUTING ATTORNEY ------Jan M. Bennetts

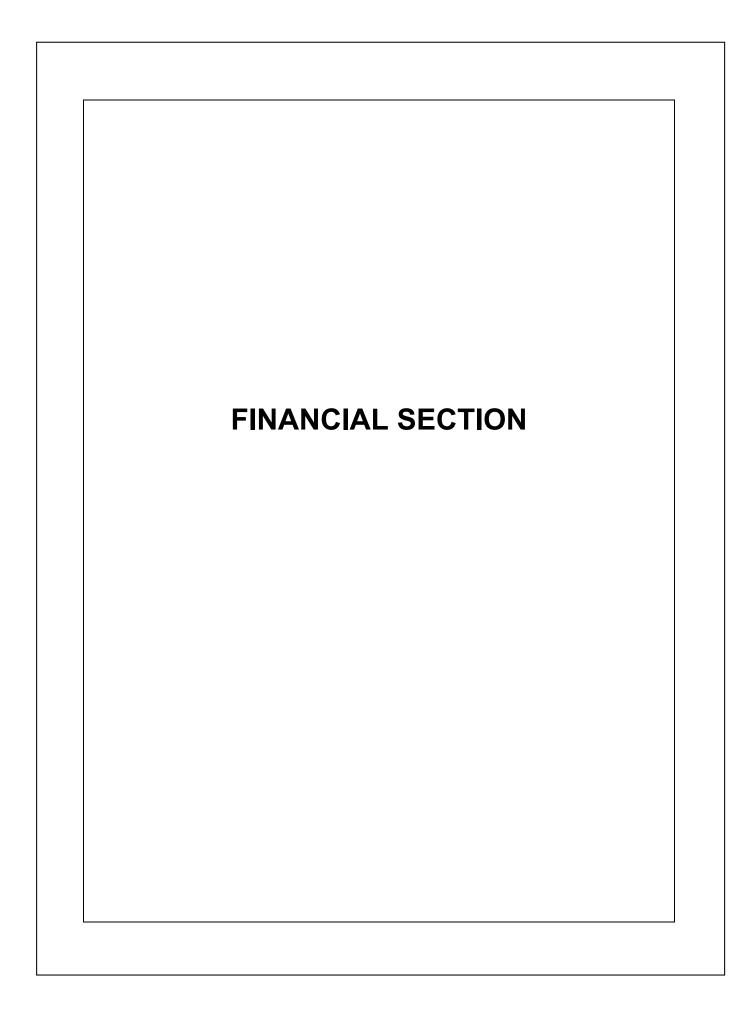
#### **DEPARTMENT DIRECTORS**

# **ADA COUNTY, IDAHO ORGANIZATIONAL CHART**



# ADA COUNTY, IDAHO CLASSIFICATION OF FUNDS

Category	Туре	Name								
GOVERNMENTAL	General	Consisting of departments: Clerk of the District Court, Sheriff, Treasurer, Assessor, Prosecutor, Juvenile, Motor Vehicle, Operations, Coroner, Information Technology, Development Services, Administration, Public Defender and General								
	Special Revenue	Charities and Welfare Public Health Weed Control Pest Extermination Parks and Recreation Ad Valorem Court Monitoring District Court Drug/Mental Health Court County Court Facilities Waterways Emergency Communication Emergency Management Veterans Memorial Mosquito Abatement Consolidated Elections								
	Capital Projects	Capital Projects Parking Facilities Coroners Facility Jail Expansion Administration Building								
	Debt Service	Avimor Community Infrastructure District No. 1								
PROPRIETARY	Enterprise	Emergency Medical Services Solid Waste Management Western Idaho Fair Billing Services								
	Internal Service	Self Funded Health Insurance Liability Insurance								
FIDUCIARY	Agency	State of Idaho Special Taxing Districts Unapportioned Account Court Suspense Restitution Accounts Sheriff's Account Board of Community Guardians								





#### **Independent Auditor's Report**

To the Board of Commissioners Ada County, Idaho Boise, Idaho

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ada county, Idaho (the County), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County as of September 30, 2020, and the respective changes in financial position and, where, applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of employer's share of net pension liability – PERSI, and schedule of employer contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods or preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements. The introductory section, the non-major governmental funds combining financial statements, budget and actual comparisons for governmental funds other than the general and major special revenue funds, internal service funds combining financial statements, agency funds combining financial statements, and schedule of expenditures of federal awards, and statistical section are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the financial statements.

The non-major governmental funds combining financial statements, budget and actual comparisons for governmental funds other than the general and major special revenue funds, internal service funds combining financial statements, agency funds combining financial statements, and schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the non-major governmental funds combining financial statements, budget and actual comparisons for governmental funds other than the general and major special revenue funds, internal service funds

combining financial statements, agency funds combining financial statements, and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated January 29, 2021 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit conducted in accordance with *Government Auditing Standards* in considering Ada County's internal control over financial reporting and compliance.

Gode Sailly LLP Boise, Idaho

January 29, 2021

#### **Management's Discussion and Analysis**

As management of Ada County, we offer readers of Ada County's financial statements this narrative overview and analysis of the financial activities of Ada County for the fiscal year ended September 30, 2020. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-5 of this report.

#### **Financial Highlights**

- The financial effects of the coronavirus (COVID-19) pandemic were not material
  to the County. The assets and deferred outflows of Ada County exceeded its
  liabilities and deferred inflows at the close of the most recent fiscal year by
  \$325,951,135 (net position). Of this amount, \$112,959,536 (unrestricted net
  position) may be used to meet the government's ongoing obligations to citizens
  and creditors.
- The government's total net position increased by \$15,834,343; \$270,578 less than the prior year. Revenue and expense increased \$26.7M and \$27M, respectively. The largest increase to revenues was property taxes of \$14.2M due to the County taking the new construction roll, the 3% increase in base as allowed by law and \$4.5M in foregone tax. Operating grants and contributions increased by \$10.7M due the Governor's Public Safety Grant Initiative (GPSGI) for \$7.8M related to qualifying public safety personnel costs from March through September, \$1.6M in Coronavirus Aid, Relief & Economic Security (CARES) Act for expenditures related to COVID-19 and finally \$1.3M from the Idaho State Public Defense Commission. Other taxes including sales, revenue sharing and liquor, increased by \$2.1 M, while interest decreased \$1.7M due to unprecedented low interest rates. General government and public safety expenses each increased \$15.2M and \$11.8M, respectively. There were 41 new positions added to general government at a cost of \$3.1M, as well as a 1% COLA and 2% merit which equated to an additional \$1.3M. There was an increase in pension expense of \$5.6M related to the County's share of the Public Employees Retirement System of Idaho (PERSI) liability, in addition to an increase in operating expenses for elections and general related to COVID-19 of \$2.4M and the purchase of a new treatment center for \$2M for drug/mental health court. Public safety increased by 19 positions at a cost of \$1.2M, the COLA/merit equated to \$1.6M while pension expense increased \$7M.
- As of the close of the current fiscal year, Ada County's governmental funds reported combined ending fund balances of \$162,651,703, which is an increase of \$26,592,531 in comparison with the prior year. Of that total \$88,566,075 is unassigned in the general fund; however according to Ada County's financial policies \$34.7M is required to cover the first three and a half months of operating expenses before property taxes are received in mid-January. In addition, \$21.3M should be reserved to meet our minimum fund balance policy also known as budget stabilization, with the remaining \$32.5M available for future capital investments.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to Ada County's basic financial statements. Ada County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of Ada County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of Ada County's assets, deferred outflows as well as liabilities and deferred inflows. The difference between assets, deferred outflows and liabilities and deferred inflows is reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Ada County is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected delinquent taxes and earned but unused vacation leave).

Both government-wide financial statements mentioned above represent functions within Ada County. These functions can be organized into *governmental activities* and *business-type activities*. The governmental activities are principally supported by taxes and intergovernmental revenues and include general government, public safety, sanitation, health and welfare, recreational and cultural activities and community infrastructure with the addition of the Avimor Community Infrastructure District No.1. This is a separate legal infrastructure district. However, due to the nature of the relationship between the County and the District, the assets, liabilities, deferred inflows and outflows, revenue and expenditures of this entity have met the requirements for a blended component unit presentation. The business-type activities of Ada County include emergency medical services, solid waste management, county fair and billing services and are intended to recover all or a significant portion of their costs through user fees and charges.

The government-wide financial statements of Ada County, which include all legally and financially accountable units (known as the *primary government*), can be found on pages 26-27 of this report.

**Fund financial statements**. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Ada County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Ada County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### Ada County

**Governmental funds**. Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Ada County maintains nineteen individual governmental funds. The general fund and charities and welfare, which are considered to be major funds, are presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances. Data from the other seventeen governmental funds are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

Ada County adopts an annual appropriated budget for all funds except internal service funds and fiduciary funds. Budgetary comparison schedules have been provided for the funds to demonstrate compliance with this budget.

The basic governmental fund descriptions and financial statements can be found on pages 28-32 of this report.

**Proprietary funds**. Ada County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. Ada County uses enterprise funds for its emergency medical services, solid waste management, Western Idaho Fair, and billing services functions. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among Ada County's various functions. Ada County uses internal service funds for its self-health insurance and liability insurance. Because both of these internal service funds predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

The proprietary fund statements provide the same type of information as the government-wide financial statements, only in more detail. They provide separate information for emergency medical services, solid waste management, and the Western Idaho Fair, all of which are presented as major funds. Billing services, which is presented as a non-major fund, is included for year-to-year consistency.

#### Ada County

Both internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund descriptions and financial statements can be found on pages 33-37 of this report.

**Fiduciary funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are not available to support Ada County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statement can be found on page 39 of this report.

**Notes to the financial statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements, preceded by an index, can be found on pages 41-65 of this report.

**Other information**. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*, which can be found on pages 66-74. The combining, and individual fund statements and schedules for non-major governmental funds, internal service funds, and fiduciary funds, are presented immediately following the required supplementary information on pages 75-107 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Ada County, assets and deferred outflows exceeded liabilities and deferred inflows by \$325,951,135 at the close of the most recent fiscal year. The largest portion of Ada County's net position (58.3%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment); less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Additionally, 7% of Ada County's net position are resources subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$112,959,536) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, Ada County is able to report positive balances in all three categories of net position, for both the government as a whole and its governmental and business-type activities. The same situation held true for the prior fiscal year.

#### Ada County's Net Position

_	Governme	ental activities	Business-t	ype activities	Total			
<u> </u>	2020	2019	2020	2019	2020	2019		
_								
Current and other assets \$	333,638,607	\$ 316,982,808	\$ 63,559,455	\$ 58,462,967	\$ 397,198,062	\$ 375,445,775		
Capital assets	126,631,610	126,020,160	68,616,721	62,373,167	195,248,331	188,393,327		
Total assets	460,270,217	443,002,968	132,176,176	120,836,134	592,446,393	563,839,102		
_								
Deferred Outflows	21,330,690	10,904,388	2,053,310	750,300	23,384,000	11,654,688		
Long-term liabilities outstanding	90,862,546	51,899,450	37,096,260	28,690,004	127,958,806	80,589,454		
Other liabilities	15,956,511	15,400,128	3,894,337	3,350,487	19,850,848	18,750,615		
Total liabilities	106,819,057	67,299,578	40,990,597	32,040,491	147,809,654	99,340,069		
Deferred Inflows	134,713,733	158,026,971	7,355,871	8,009,958	142,069,604	166,036,929		
_								
Net position								
Net investment in capital assets	126,269,879	124,812,980	63,766,196	62,373,167	190,036,075	187, 186, 147		
Restricted	22,955,524	21,555,549	-	-	22,955,524	21,555,549		
Unrestricted	90,842,714	82,212,278	22,116,822	19,162,818	112,959,536	101,375,096		
Total net position \$	240,068,117	\$ 228,580,807	\$ 85,883,018	\$ 81,535,985	\$ 325,951,135	\$ 310,116,792		

The County's business-type activities reported an overall increase of \$2,954,004 in unrestricted net position. The solid waste management fund had an increase of \$4,194,889 due to an increase in revenue and a decrease in closure post-closure expenses. Even though expenses were slightly higher than revenue for the billing services fund, an increase of \$174,819 was still achieved. The addition of capital assets increased the investment in capital assets for the emergency medical fund which caused a decrease of \$273,985 in unrestricted even though revenues were slightly higher than expenses. The Western Idaho Fair fund decreased \$1,019,474 due to cancellation of events and the annual fair due to COVID-19 restrictions. There was also a decrease in internal balances related to business-type activities of \$122,245 for the year.

During the current year, the government's overall net position increased by \$15,834,343. The County's business-type activities experienced an increase of \$4,347,033 due mainly to the changes mentioned above, while governmental activities increased by \$11,487,310.

Changes to both, are displayed on the following chart:

#### Ada County's Changes in Net Position

	Governmental activities				Business-type activities				Total		
_	2020		2019		2020		2019		2020		2019
Revenues:											
Program revenues:											
Charges for services \$	43,532,077	\$	40,829,686	\$	32,525,343	\$	35,036,236	\$	76,057,420	\$	75,865,922
Operating grants and											
contributions	13,617,960		3,147,612		268,279		57,652		13,886,239		3,205,264
Capital grants and											
contributions	876,697		483,883		348,126		100,771		1,224,823		584,654
General revenues:											
Property taxes	142,904,511		129,149,791		6,745,664		6,293,016		149,650,175		135,442,807
Other taxes	27,007,845		24,899,754		359,848		340,702		27,367,693		25,240,456
Grants and contributions not											
restricted to specific programs	10,255,785		10,017,395		-		-		10,255,785		10,017,395
Interest & investment earnings (loss)	4,653,618		6,017,269		1,125,093		1,465,125		5,778,711		7,482,394
Miscellanous	2,125,758		2,189,821		297,798		(65,818)	_	2,423,556		2,124,003
Total revenues	244,974,251		216,735,211		41,670,151		43,227,684	_	286,644,402		259,962,895
_											
Expenses:											
General government	106,204,602		90,955,638		-		-		106,204,602		90,955,638
Public safety	110,088,287		98,259,839		-		-		110,088,287		98,259,839
Sanitation	2,980,906		2,625,139		-		-		2,980,906		2,625,139
Health and welfare	11,809,397		11,927,361		-		-		11,809,397		11,927,361
Recreational and cultural	1,806,417		1,471,166		-		-		1,806,417		1,471,166
Community infrastructure	417,368		308,848		-		-		417,368		308,848
Interest on long-term debt	179,964		162,624		<del>.</del>		<del>.</del>		179,964		162,624
Emergency Medical Svcs.	-		-		18,098,962		16,642,912		18,098,962		16,642,912
Solid Waste Mgmt.	-		-		10,213,693		11,074,010		10,213,693		11,074,010
Western Idaho Fair	-		-		2,824,412		4,878,088		2,824,412		4,878,088
Billing Svcs.	<del>-</del>		<del>-</del>		6,186,051		5,552,349	_	6,186,051		5,552,349
Total expenses	233,486,941		205,710,615	. —	37,323,118	_	38,147,359	_	270,810,059	_	243,857,974
Increase (decrease) in net position											
before transfers	11,487,310		11,024,596		4,347,033		5,080,325		15,834,343		16,104,921
Transfers	<u> </u>		175,000		<u> </u>		(175,000)	_	<u>-</u>		<u>-</u> _
Increase (decrease) in net position	11,487,310		11,199,596		4,347,033		4,905,325		15,834,343		16,104,921
Net position - beginning	228,580,807	<u> </u>	217,381,211	<del></del>	81,535,985	. —	76,630,660	_	310,116,792	_	294,011,871
Net position - ending <u>\$</u>	240,068,117	\$	228,580,807	\$	85,883,018	\$	81,535,985	<u>\$</u>	325,951,135	\$	310,116,792

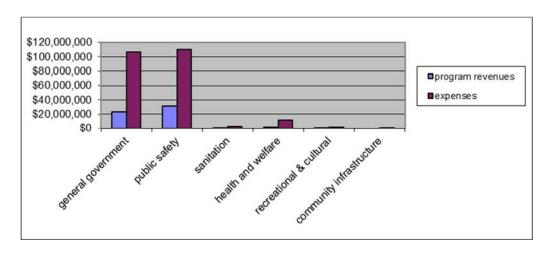
**Governmental activities**. Total net position for government activities increased \$11,487,310 after transfers; which is \$287,714 more than the prior year. Key elements are:

- Property taxes increased \$13,754,720. Ada County levied for the new construction roll which brought it approximately \$5.5M, the 3% increase of base for an additional \$3.8M and in addition, the County elected to take \$4.5M in foregone tax to facilitate the County's master facility plan after holding a public hearing on the matter, all of which are allowed by law.
- Charges for services increased \$2,702,391 due to the Sheriff's Office inmate housing fees and contracts for law enforcement services with the cities of Eagle, Kuna and Star; along with the Clerk's Office recording fees.
- Operating grants and contributions increased by \$10,470,348 due the Governor's Public Safety Grant Initiative (GPSGI) for \$7.7M related to qualifying public safety personnel costs from March through September, \$1.6M in Coronavirus Aid, Relief & Economic Security (CARES) Act for expenditures related to COVID-19 and finally \$1.3M from the Idaho State Public Defense Commission for improving the indigent defense delivery system within Ada County.
- General government and public safety had the largest increase in expense, \$15.2M and \$11.8M, respectively. These increases are due to 60 new positions; 41 new positions in general government at a cost of \$3.1M and 19 in public safety for \$1.2M; along with a 1% COLA and 2% merit costing \$1.4M and \$1.6M, respectively. In addition, operating expenses

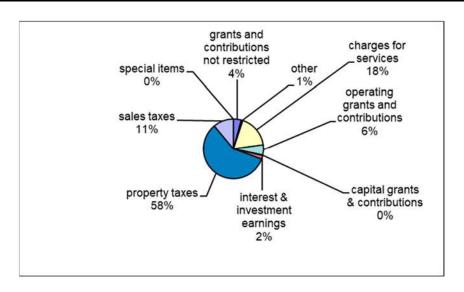
#### Ada County

associated with an all absentee election in May, general expenses due to COVID-19 and the purchase of a new building by the drug/mental health court fund along with an increase to pension expense increased general government expenses by \$9.7M. Public safety expenses increased \$7M also due to an increase in pension expense which is associated with the County's share of the Public Employer's Retirement System of Idaho's (PERSI) liability.

#### **Expenses and Program Revenues – Governmental Activities**



#### Revenues by Source – Governmental Activities

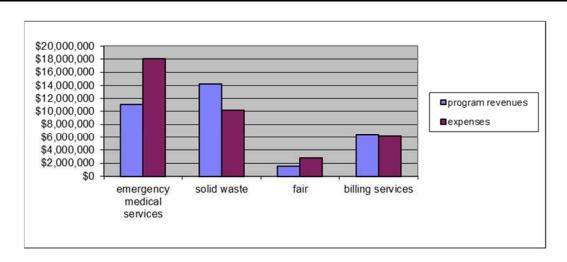


**Business-type activities.** Business-type activities increased the County's net position by \$4,347,033 after transfers, accounting for 27.5% of the total growth. Three out of the four County's Enterprise Funds incurred positive growth.

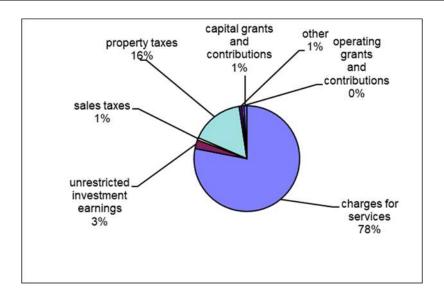
#### Ada County

- Solid waste management net position increased \$4,716,916 due to an increase in revenue and a decrease in closure, post closures expenses.
- Emergency medical services net position increased \$746,861; revenues increased \$1.5M while expenses related to the pension liability, mentioned earlier, were \$1M more than the prior year.
- The cancellation of events and the annual Western Idaho Fair due to COVID-19 restrictions caused a decrease in net position for the Western Idaho Fair of \$1,169,318.
- An increase in net position of \$174,819 occurred for billing services due to revenue being slightly higher than expense.

#### **Expenses and Program Revenues – Business-type Activities**



#### Revenue by Source - Business-type Activities



#### Financial Analysis of the Government's Funds

As noted earlier, Ada County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of Ada County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Ada County's governmental funds reported combined ending fund balances of \$162,651,703, an increase of \$26,592,531 in comparison with the prior year. Ada County has restrictions and assignments for its fund balance. These include: \$5,379,008 restricted by granting agencies to pay for specific programs, \$17,500,232 restricted by enabling legislation and \$187,099 restricted for community infrastructure due to the County's component unit, Avimor CID No. 1. Assignments total \$51,019,289; of which \$5,465,815 is in the general fund, and \$5,254,101 in all other government funds was assigned for subsequent years expenditures during the fiscal year 2021 budget process. The remaining \$40,299,373 is assigned by definition of the special revenue funds, including their minimum fund balance or budget stabilization and cash basis requirements. Total unassigned is \$88,566,075; of which \$34,697,996 is required to cover the first three and a half months of operating expenses before property taxes are received in January (cash basis) with the remaining \$53,868,079 reserved for the minimum fund balance; which exceeds the full requirement for the general fund by \$32,568,079 and will be considered for future capital projects.

The general fund is the chief operating fund of Ada County. At the end of the current fiscal year, the total fund balance of the general fund was \$99,410,898 of which \$5,379,008 was restricted as mentioned above, \$5,465,815 was assigned and \$88,566,075 was unassigned. As a measure of the general fund's liquidity, it may be useful to compare both unrestricted fund balance (committed and assigned) and total fund balance to total fund expenditures. In the current fiscal year, unrestricted fund balance represents 56 percent of total general fund expenditures while total fund balance represents 59 percent.

During the current year, the fund balance of the County's general fund increased by \$23,605,709 after transfers and for reasons similar to those described on pages 18 and 19 under *Governmental activities*.

- Property taxes increased \$11,361,841 due to the County increasing taxes by the 3% increase allowed by law, the new construction roll and taking foregone tax for the County's master facility plan.
- Intergovernmental increased \$12,327,749 due to the CARES reimbursements from the federal government for public safety personnel related to the COVID-19 response and additional expenditures, along with a grant for the Idaho State Public Defense Commission for improving the delivery of indigent defense within the County.

#### Ada County

Personnel costs increased \$8,424,578 due to a 1% COLA and 2% merit, along with 58 new
positions, while operating costs increased \$2,383,645 due an all absentee primary election
and COVID-19 related costs. Capital spending also increased \$3,990,296 due to an increase
in funding of capital assets and projects.

The charities and welfare fund has an ending fund balance of \$9,484,302, an increase of \$58,261 over last year. All resources of this fund are to be used for providing services to indigent persons according to Idaho statute. Medicaid expansion was passed by the Idaho Legislature during the 2019 legislative session and became effective January 1, 2020. The County expects to continue to see a decline in indigent medical cases due to this legislation however; there has been an increase in in-voluntary mental health that will continue to be covered by the County.

**Proprietary funds.** Ada County's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail. The difference between the two perspectives is the effect of internal service fund activities related to proprietary funds. *Unrestricted* net position of emergency medical services at the end of the year amounted to \$9,864,540; those for the solid waste management fund amounted to \$4,638,692; those for the Western Idaho Fair amounted to \$2,648,545; and those for billing services amounted to \$1,003,047. The change in net position for the four funds consisted of an increase of \$746,861, an increase of \$4,716,916, a decrease of \$1,169,318, and an increase of \$174,819, respectively. Factors concerning the finances of these four funds have already been addressed in the discussion of Ada County's business-type activities on pages 18, 19 (chart), 20 and 21.

#### **General Fund Budgetary Highlights**

The final budget in the general fund was amended to reflect an increase of \$8,449,114 and can be briefly summarized as follows:

- \$ 3,215,239 in increases allocated to the juvenile department
- \$ 2,177,362 in increases allocated to the sheriff's office
- \$1,982,744 in increases allocated to the public defender's department
- \$ 419,179 in increases allocated to the prosecutor's office
- \$ 250,000 in increases allocated to the coroner's office
- \$ 206,109 in increases allocated to the clerk's office
- \$ 121,481 in increases allocated to the department of administration
- \$ 75,000 in increases allocated to the general department
- \$ 2,000 in increases allocated to the development services department

Of the changes summarized above, increases of \$6,585,299 were from various Federal and State funding sources. The remaining \$1,863,815 represents revenues received during the year that were unanticipated or that exceeded original budgetary estimates.

The difference between the final general fund amended revenue budget and actual revenue collected was a positive variance of \$8 million (presented on page 66). Revenue sources with positive variances of \$1M or more include: charge for services, the largest at \$3.5M related to recordings and inmate housing fees from the state, interest income at \$1.5M and taxes at \$1M.

#### Ada County

The difference between the final amended general fund expenditures budget and actual expenditures was a positive variance of \$15.7 million (pages 66-69). "Personnel services" accounted for \$4.9 million (31%) decrease over the prior year; while even with the unanticipated COVID-19 expenses spending resulted in a positive variance in "other services and charges" of \$6.9 million (44%) and "capital outlay" of \$3.9 million (25%).

Due to the various COVID-19 restrictions, special contracts in development services and general, along with conferences for information technology and jail non-indigent medical for the sheriff were all areas that brought the general fund under budget. The general fund budget related to grants had \$4.7 million unspent at year-end that will be brought forward into the next year. Sixty-nine percent (\$3.3M) of which was Cigarette/Tobacco Tax, Lottery and Juvenile Block grants, while twenty-three percent (\$1.1M) was the Indigent Defense grant for the Public Defender respectively; all where the revenue is received in advance.

#### **Capital Asset and Debt Administration**

**Capital assets.** Ada County's investment in capital assets for its governmental and business-type activities as of September 30, 2020, amounts to \$195,248,331 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, vehicles, intangible software, construction in progress and infrastructure (sewer lines, waste water monitoring system, storm water improvements and roadways at the landfill). Overall there was a 4 percent increase in the County's investment in capital assets; with no increase in governmental activities and a 10 percent increase in business-type activities.

Major events during the current fiscal year included the following (some costs were incurred in the prior year and were in Construction in Progress (CIP) accounts until capitalized in fiscal year 2020):

- An additional 12-person jury courtroom on the second floor of the Courthouse encompassing 5,000 square feet was started in fiscal 2019 and completed this fiscal for a total cost of \$1.3M.
- The purchase of a new 20,450 square foot treatment center for Drug Court was finalized September 2020 for a cost of \$2M. Improvements to the building are scheduled to occur in fiscal years 2021 and 2022 and when completed expected to cost \$1.5M.
- 4.01 acres of land was purchased June 2020 for a new Coroner's facility at the cost of \$1.6M.
  The construction and acquisition of a new coroner facility to reside on this property will begin
  in fiscal 2021, cost incurred to date are \$487K and when compete total estimated costs
  expected to be \$28.5M.
- Solid waste management entered into a capital lease September 2020 for seven pieces of heavy equipment totaling \$5.6M.

#### **Ada County's Capital Assets**

(net of depreciation)

		Governmen	tal a	ctivities	Business-type activities					Total			
		2020	2019			2020	2019		2020			2019	
Land	\$	9,450,213	\$	7,848,014	\$	5,092,482	\$ 5,0	92,482	\$ 1	4,542,695	\$	12,940,496	
Land improvements		713,121		854,587	4	0,474,366	41,0	28,758	4	1,187,487		41,883,345	
Building		93,417,668		95,936,603		9,612,499	10,0	28,109	10	3,030,167		105,964,712	
Infrastructure		3,249,967		3,164,255		3,423,899	3,7	25,207		6,673,866		6,889,462	
Leased assets		339,992		826,019		5,610,608		-		5,950,600		826,019	
Vehicles	3,037,619			2,802,419		1,675,810	9	12,231		4,713,429		3,714,650	
M&E		8,924,088		11,261,308		2,727,057	1,5	86,380	1	1,651,145		12,847,688	
Intangibles/softw are		991,740		1,135,472		-		-		991,740		1,135,472	
Construction in progress		6,507,202		2,191,483		-				6,507,202		2,191,483	
			_										
Total	\$ 1	126,631,610	\$	126,020,160	\$6	8,616,721	\$62,3	73,167	\$ 19	5,248,331	\$ 1	188,393,327	

Additional information on Ada County's capital assets can be found in note I-D-4, page 46 and II-C, pages 52-53, as well as in the Letter of Transmittal, pages 4- 5 of this report.

**Long-term debt.** At the end of the current fiscal year, Ada County had no bonded debt outstanding. The County did enter into a 6-year lease for heavy equipment for the solid waste management, with 5 years remaining and has 3 years left on the elections equipment lease. The Avimor Community Infrastructure District No. 1, a blended component unit of Ada County, did not issue any bonds this year.

#### **Ada County's Outstanding Debt**

	Governmen	tal a	ctivities	Business-type activities			Total			
	2020		2019	2020	20	19		2020		2019
	 		_							
Leases	\$ 361,731	\$	1,207,180	\$4,850,525	\$	-	\$	5,212,256	\$	1,207,180
Avimor CID No. 1 Bonds	2,357,736		2,391,487	-		-		2,357,736		2,391,487
Total	\$ 2,719,467	\$	3,598,667	\$4,850,525	\$	-	\$	7,569,992	\$	3,598,667

During the current fiscal year, the County's total debt increased by \$4,005,076 or 332% due to solid waste management's new lease for heavy equipment.

Ada County had no longer maintained a bond rating for general obligation debt; however, with the issuance of annual appropriation lease revenue bonds by the Idaho Health Facilities Authority for the coroner project, the county was assigned an AA rating by S&P Global in September 2020. Current State statutes allow for general obligation bonds to be issued without a legal limitation based on tax charges against all property and an acceptance of two-thirds of the qualified electors of Ada County. The County's last bonded debt issue, for a county jail addition, began in 1992 and ended in 2002.

Additional information on the County's long-term debt can be found in note I-D-5 on page 47, and notes II-F-G on pages 55-58 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

These factors were considered in preparing the County's budget for the 2021 fiscal year:

- The unemployment rate for Ada County is currently 5.9 percent, up 3.8 percent from a year ago. The current rate is higher than the state's unemployment rate of 5.6 percent however it is lower than the national rate of 7.7 percent.
- Sale of new homes has increased 11.6 percent over last year while the average number of days residential homes are on the market decreased by 8 days to 26.
- Ada County is still one of the fastest growing counties in the nation.
- The population in the County increased 2.5 percent from 2018 to 2019 (the most recent information available) from 469,966 to 481,587.

Restricted, Assigned and Unassigned fund balance in the general fund (\$99.4M) consists of: \$5.4M (5.5%) has been restricted by granting agencies for Juvenile Court Services and the Public Defender; while there is \$5.5M (5.5%) assigned that has been appropriated for spending in the 2021 budget. The remaining \$88.5M (89%) is unassigned; however based on Ada County's financial policies \$34.7M is required to cover the first three and a half months of operating expenses before property taxes are received in January. Additionally, the remaining \$53.8M covers the reservation to meet our minimum fund balance policy, also known as budget stabilization and includes \$32.5M for future capital projects. The minimum fund balance policy in the general fund is based on risk and reviewed during the budget process; it remains at \$21.3M for 2021.

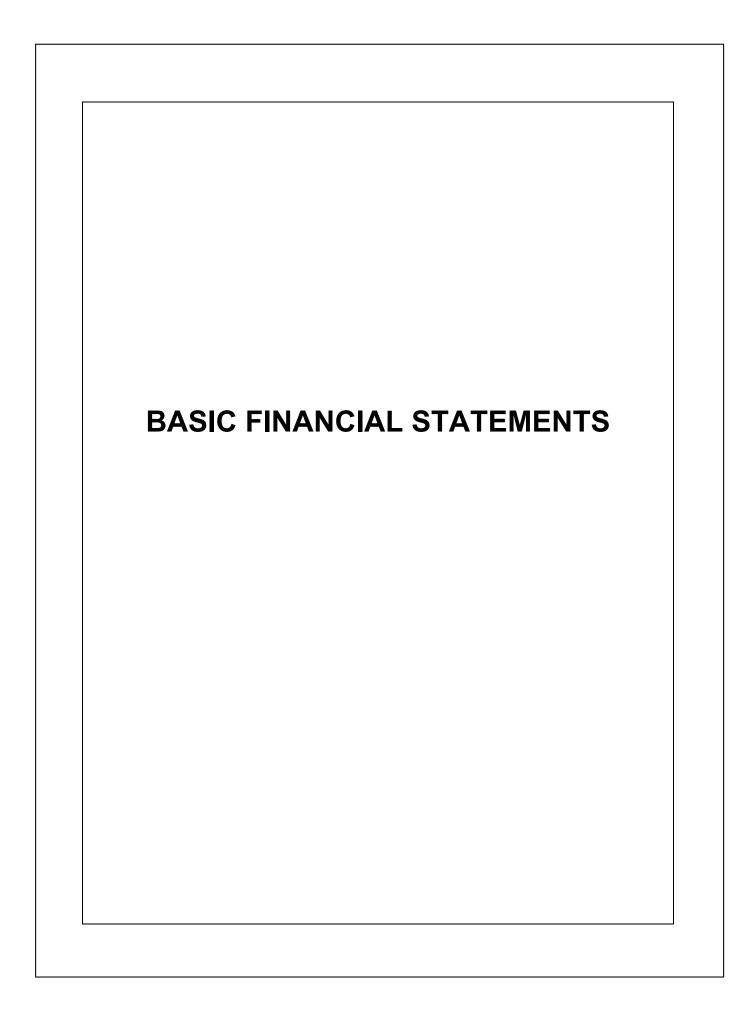
#### Pursuant to Resolutions adopted during the fiscal year.

- Resolution adopted to provide guidance for the application of the provisions of Title 31,
   Chapter 34 of the Idaho Code Non-medical Indigent Assistance as it applies to the County's
   Charities and Welfare fund. The following areas are addressed in the resolution: restrictions
   on providing non-medical assistance, application process, investigation process, rental
   assistance and utility assistance.
- Resolution adopted to reserve the foregone property tax balance from the fiscal year 2021 budget process for potential use in subsequent years as described in Idaho Code 63-802.
- Resolution adopted to establish a development impact fee advisory board; responsibilities to
  include: assist in land use assumptions, review capital improvement plans, monitor and
  evaluate those plans, file periodic reports, advise as needed and make recommendations to
  the Board regarding requests to utilize funds collected from development fees.

#### **Requests for Information**

This financial report is designed to provide a general overview of Ada County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Ada County Auditor 200 West Front Street Boise, Idaho 83702 (208) 287-6885, kathleeng@adacounty.id.gov



#### Ada County Statement of Net Position September 30, 2020

	Primary Government							
	Governmental	Business-type						
	Activities	Activities	Total					
ASSETS								
Cash and cash equivalents	\$ 20,864,046	\$ 1,103,611	\$ 21,967,657					
Investments	163,004,207	45,882,142	208,886,349					
Receivables, net	153,256,059	12,651,328	165,907,387					
Internal balances	(3,832,080)	3,832,080	-					
Accrued interest receivable	346,375	90,294	436,669					
Capital assets, net of depreciation:								
Land, not depreciated	9,450,213	5,092,482	14,542,695					
Land improvements	713,121	40,474,366	41,187,487					
Building	93,417,668	9,612,499	103,030,167					
Infrastructure	3,249,967	3,423,899	6,673,866					
Vehicles	3,037,619	1,675,810	4,713,429					
Machinery & equipment	8,924,088	2,727,057	11,651,145					
Intangible software	991,740	-	991,740					
Leased assets	339,992	5,610,608	5,950,600					
Construction in progress	6,507,202	, , <u>-</u>	6,507,202					
Capital assets, net	126,631,610	68,616,721	195,248,331					
Total assets	460,270,217	132,176,176	592,446,393					
DEFERRED OUTFLOWS								
Pension	21,330,690	2,053,310	23,384,000					
LIABILITIES								
Accounts payable	15,913,142	3,699,733	19,612,875					
Accrued interest	16,181	-	16,181					
Unavailable/advanced revenue	27,188	194,604	221,792					
Long-term liabilities:	•	,	,					
Due within one year	7,991,573	695,953	8,687,526					
Due in more than one year-other liabilities	13,000,067	29,177,543	42,177,610					
Pension liability	69,870,906	7,222,764	77,093,670					
Total liabilities	106,819,057	40,990,597	147,809,654					
DEFERRED INFLOWS								
Property tax	131,166,702	7,116,962	138,283,664					
Pension	3,547,031	238,909	3,785,940					
Total deferred inflows	134,713,733	7,355,871	142,069,604					
NET POSITION								
Net investment in capital assets	126,269,879	63,766,196	190,036,075					
Restricted for:								
Grant Programs	5,379,008	-	5,379,008					
Consolidated Elections	633,344	-	633,344					
Court Functions	3,919,326	-	3,919,326					
Public Safety	7,241,358	-	7,241,358					
Weed/Pest/Mosquito Abatement	4,404,354	-	4,404,354					
Welfare and Public Health	1,189,259	-	1,189,259					
Community Infrastructure	188,875	-	188,875					
Unrestricted	90,842,714	22,116,822	112,959,536					
Total net position	\$ 240,068,117	\$ 85,883,018	\$ 325,951,135					
and the second s	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, , , , , , , , , , , , , , , , , , , ,	,					

The notes to the financial statements are an integral part of this statement.

Ada County Statement of Activities For the Year Ended September 30, 2020

	Program Revenues					Net (Expense) Re	venue and Change	s in Net Position
	Operati					P	rimary Governmen	t
	Charges for	G	Frants and	Capi	tal Grants &	Governmental	Business-Type	
Expenses	Services	Co	ntributions	Co	ntributions	Activities	Activities	Total
_								
106,204,602	\$ 13,669,246	\$	9,615,816	\$	456,958	\$ (82,462,582)	\$ -	\$ (82,462,582)
2,980,906	331,615		9,835		-	(2,639,456)	-	(2,639,456)
110,088,287	27,835,793		2,905,304		419,739	(78,927,451)	-	(78,927,451)
11,809,397	1,284,288		1,087,005		-	(9,438,104)	=	(9,438,104)
1,806,417	411,135		-		-	(1,395,282)	=	(1,395,282)
417,368	-		-		-	(417,368)	-	(417,368)
179,964	-		-		-	(179,964)	-	(179,964)
233,486,941	43,532,077	_	13,617,960		876,697	(175,460,207)		(175,460,207)
18.098.962	10,469,193		254,778		322,628	_	(7.052.363)	(7,052,363)
, ,	, ,		,		,	-	,	3,985,289
, ,			-		-	_	, ,	(1,262,793)
, ,			_		_	_	( , , ,	148,497
			268,279		348,126			(4,181,370)
270,810,059	\$ 76,057,420	\$	13,886,239	\$	1,224,823	(175,460,207)	(4,181,370)	(179,641,577)
venuec:								
Ciucs.								
nerty taxes le	vied for general n	urnos	es			142 904 511	6 745 664	149,650,175
	vica for general p	ui pos	<b>C</b> 3			, ,	, ,	27,367,693
	ns not restricted to	n sner	rific programs			, ,	333,010	10,255,785
		о эрск	cine programs				1 125 093	5,778,711
	ic currings							2,423,556
	venues and transf	erc						195,475,920
-		CIJ						15,834,343
-	ict position						, ,	310,116,792
5 5								\$ 325,951,135
	106,204,602 2,980,906 110,088,287 11,809,397 1,806,417 417,368 179,964 233,486,941 18,098,962 10,213,693 2,824,412 6,186,051 37,323,118 270,810,059 renues: perty taxes, letes taxes and contribution and investment investment incous otal general re	106,204,602	Charges for Services Control Services Co	Expenses         Charges for Services         Operating Grants and Contributions           106,204,602         \$ 13,669,246         \$ 9,615,816           2,980,906         331,615         9,835           110,088,287         27,835,793         2,905,304           11,809,397         1,284,288         1,087,005           1,806,417         411,135         -           417,368         -         -           179,964         -         -           233,486,941         43,532,077         13,617,960           18,098,962         10,469,193         254,778           10,213,693         14,159,983         13,501           2,824,412         1,561,619         -           6,186,051         6,334,548         -           37,323,118         32,525,343         268,279           270,810,059         \$ 76,057,420         \$ 13,886,239    Tenues:  Perty taxes, levied for general purposes est axes and contributions not restricted to specific programs and investment earnings neous on the position on beginning the position on beginning	Charges for Services	Expenses         Charges for Services         Operating Grants and Contributions         Capital Grants & Contributions           106,204,602         \$ 13,669,246         \$ 9,615,816         \$ 456,958           2,980,906         331,615         9,835         -           110,088,287         27,835,793         2,905,304         419,739           11,809,397         1,284,288         1,087,005         -           1,806,417         411,135         -         -           417,368         -         -         -           179,964         -         -         -           233,486,941         43,532,077         13,617,960         876,697           18,098,962         10,469,193         254,778         322,628           10,213,693         14,159,983         13,501         25,498           2,824,412         1,561,619         -         -           6,186,051         6,334,548         -         -           37,323,118         32,525,343         268,279         348,126           270,810,059         \$ 76,057,420         \$ 13,886,239         \$ 1,224,823    Tenues:  Change in net position  The beginning	Charges for Services	Charges for Services

The notes to the financial statements are an integral part of this statement.

#### **MAJOR GOVERNMENTAL FUNDS**

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

The <u>Charities and Welfare Fund</u> accounts for the operations associated with administering public assistance, medical care, and other relief to eligible indigent persons. Funding is provided by property tax dollars and reimbursement payments. This fund was established by authority of Idaho Code Section 31-863.

#### ADA COUNTY Balance Sheet Governmental Funds September 30, 2020

		General Fund	a	Charities and Welfare	G	Other overnmental Funds		Total Governmental Funds
ASSETS	Φ.	0.400.000	Φ.	045 404	Φ.	10,000,100	Φ.	00 101 000
Cash	\$	3,482,938 88,194,967	\$	315,484	\$	16,306,486	\$	20,104,908
Investments Accounts receivable		, ,		13,223,626		37,820,310 483,661		139,238,903
Property tax receivable		111,825 109,109,750		3,915,449		20,239,567		595,486
Accrued interest receivable		272,644		3,913,449		26,049		133,264,766 298,693
Due from other funds		253,052		-		7,213		
		255,052		-		7,213		260,265
Due from other agencies and units of		17 070 001		C2 000		1 401 000		10 205 907
government Total assets	\$	17,870,091 219,295,267	\$	63,890 17,518,449	\$	1,461,826 76,345,112	\$	19,395,807 313,158,828
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES								
LIABILITIES								
Accounts payable	\$	10,762,318	\$	714,067	\$	2,280,005	\$	13,756,390
Due to other funds		12,301		-		41,849		54,150
Unavailable/advanced revenues		· -		-		27,188		27,188
Accrued liabilities		-		3,404,631		, -		3,404,631
Total liabilities		10,774,619		4,118,698		2,349,042		17,242,359
		-, ,		, -,		,,-		, , , ,
DEFERRED INFLOWS								
Property tax		109,109,750		3,915,449		20,239,567		133,264,766
								,
FUND BALANCES  Restricted for:  Grants								
Juvenile court services		3,633,015		-		-		3,633,015
Sheriff		652,031		-		_		652,031
Public Defender		1,093,962		-		_		1,093,962
Enabling legislation		.,,						.,,
Public health services		_		-		1,189,259		1,189,259
Weed/Pest/Mosquito		_		_		4,418,190		4,418,190
Alternative courts and facilities		_		_		3,968,161		3,968,161
Emergency communications		_		_		7,283,328		7,283,328
Consolidated elections		_		_		641,294		641,294
Community infrastructure		_		_		187,099		187,099
Assigned for:						107,000		107,000
General government								
Administration		1,782,499		_		_		1,782,499
Operations and maintenance		1,448,703		_				1,448,703
Computer services		400,347						400,347
Appraisal/Land record		400,347		-		2,551,912		2,551,912
Public safety		-		-		2,001,012		2,001,012
Sheriff		991,141		_		_		991,141
Juvenile court services		327,557		_		_		327,557
Coroner		458		_		_		458
Emergency management		-		_		650,517		650,517
Judicial services						000,017		000,017
Prosecution		269,961		_		_		269,961
Public defender		245,149		_		_		245,149
District court and monitoring				_		8,215,822		8,215,822
Health and welfare						0,210,022		0,210,022
Indigent services		_		9,484,302				9,484,302
Recreation and culture				3,404,002				3,404,002
Parks and Waterways		_		_		2,222,044		2,222,044
Capital projects		-		-		_,,0		_,,
All capital projects		=		=		22,428,877		22,428,877
Unassigned		88,566,075		-				88,566,075
Total fund balances		99,410,898		9,484,302		53,756,503		162,651,703
Total liabilities, deferred inflows		00,110,000		0,104,002		00,700,000		102,001,700
and fund balances	\$	219,295,267	\$	17,518,449	\$	76,345,112		

The notes to the financial statements are an integral part of this statement.

Reconciliation of the Governmental Funds Balance Sheet To the Statement of Net Position September 30, 2020

### **Total Fund Balances - Governmental Funds**

\$162,651,703

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of the following:

Land	9,450,213
Land Improvements	3,398,867
Building	186,741,346
Infrastructure	5,901,047
Vehicles	10,134,863
Intangible Software	1,692,993
Machinery and Equipment	40,905,750
Construction in Progress	6,507,202
Leased Assets	2,293,815
Accumulated Depreciation	(140,394,486)

Total Capital Assets 126,631,610

Some of the County's revenue will be collected after year-end but is not available soon enough to pay for the current period's expenditures and therefore is considered unavailable in the funds. Delinquent property tax is considered unavailable.

2,098,064

(80,291,182)

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities - both current and long-term - are reported in the Statement of Net Position. These liabilities consist of the following:

Net Pension Liability	(69,870,906)
Accrued Interest on Bonds	(16,181)
Lease Payable	(361,731)
Bonds Payable	(2,357,736)
Compensated Absences	(7,684,628)

Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.

Deferred outflows of resources related to pensions:

Change in proportionate share

Differences between expected and actual experience	5,441,909	
Changes of assumptions	1,169,061	
Contributions made subsequent to measurement date	3,543,543	
Net difference between projected and actual investment		
earnings on pension plan investments	8,197,281	
Change in proportionate share	2,978,896	21,330,690
Deferred inflows of resources related to pensions:		
Differences between expected and actual experience	(2,404,987)	

(1,142,044)

Internal service funds are used by management to charge the costs of health and liability insurance to individual funds and are reported separately from governmental funds in the fund statements. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.

11,194,263

(3,547,031)

### **Total Net Position - Governmental Activities**

\$240,068,117

# Ada County Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2020

	General Fund	Charities and Welfare	Other Governmental Funds	Total Governmental Funds
REVENUES	<b>*</b> 440.045.740	<b>A</b> 0.400.074	<b>4</b> 04 000 000	<b>*</b> 440 <b>7</b> 44 000
Taxes	\$ 113,315,712	\$ 8,192,674	\$ 21,232,896	\$ 142,741,282
Licenses and permits	1,297,564	-	204,992	1,502,556
Fines and forfeitures	126,457	-	1,083,660	1,210,117
Charges for services	30,500,651	1,284,288	9,034,465	40,819,404
Intergovernmental	46,071,172	67,500	5,619,615	51,758,287
Interest income	2,058,313	244,847	872,835	3,175,995
Net increase (decrease) in the fair value	550.047	70.040	004.004	050.054
of investments	550,017	78,940	224,694	853,651
Miscellaneous	2,828,165	232,332	1,232,415	4,292,912
Total revenues	196,748,051	10,100,581	39,505,572	246,354,204
EXPENDITURES Current:				
General government	72,528,975	_	20,891,386	93,420,361
Public safety	91,246,244	_	5,311,867	96,558,111
Sanitation	-	_	2,519,102	2,519,102
Health and welfare	_	9,718,533	2,192,390	11,910,923
Recreational and cultural	-	-	1,339,491	1,339,491
Community infrastructure	-	_	434,868	434,868
Capital outlay	3,457,912	_	9,097,128	12,555,040
Debt service:	, ,		, ,	, ,
Principal retirement	58,624	_	820,576	879,200
Interest and other debt charges	3,841	_	176,521	180,362
Total expenditures	167,295,596	9,718,533	42,783,329	219,797,458
Excess (deficiency) of revenues	<u> </u>			
over expenditures	29,452,455	382,048	(3,277,757)	26,556,746
OTHER FINANCING SOURCES (USES)			<u> </u>	
Transfers in	1,465,904	-	7,312,650	8,778,554
Transfers (out)	(7,312,650)	(323,787)	(1,106,332)	(8,742,769)
Total other financing sources and uses	(5,846,746)	(323,787)	6,206,318	35,785
Net change in fund balances	23,605,709	58,261	2,928,561	26,592,531
Fund balance, beginning of year	75,805,189	9,426,041	50,827,942	136,059,172
Fund balance, end of year	\$ 99,410,898	\$ 9,484,302	\$ 53,756,503	\$ 162,651,703

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2020

### **Total Net Change in Fund Balances - Governmental Funds**

\$ 26,592,531

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Depreciation expense was less than Capital Outlay expense in the current year by the following amount:

 Capital Outlay
 12,555,040

 Depreciation Expense
 (11,651,188)

Excess of Depreciation Expense over Capital Outlay 903,852

Miscellaneous transactions involving capital assets such as sales and other disposals (gain/loss), as well as donations, are reported in the Statement of Activities but only proceeds from sales are reported in the governmental funds.

Sales, disposals and donations (292,400)

Some revenues in the governmental funds are unavailable because they are not collected within the prescribed time period after year-end. On the accrual basis, however, those revenues would be recognized, regardless of when they are collected. Because of the "availability" criterion under the modified accrual basis of accounting the following has been recorded as unavailable:

Delinquent Property Tax 163,229

Lease payments represent expenditures in the governmental funds but represent a reduction of long-term liabilities for government-wide reporting.

Dispatch Lease Payment 728,921
Election Equipment Lease Payment 116,528

Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. In the current year, these amounts consist of:

Avimor CID Bond Payments 33,751

Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. Also, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues.

Accrued interest calculated for bonds/leases payable 398

Compensated absences (1,204,208)

Pension expenditures (16,310,915)

Pension contributions 3,558,792

Total (13,955,933)

Internal service funds are used by management to charge the costs of health and liability insurance to individual funds and are reported separately from governmental funds in the fund statements. In the government-wide statements, internal service funds are included with governmental activities.

(2,803,169)

### **Change in Net Position - Governmental Activities**

\$ 11,487,310

Proprietary Funds account for the County operations that provide goods or services to the general public and finance their operations mainly through user charges. The following provides a brief description of the proprietary funds.

# MAJOR PROPRIETARY FUNDS

<u>Emergency Medical Services</u> - to account for the emergency medical services system of Ada County, including the operation and coordination of a 24 hour per day emergency response paramedic ambulance service. Revenue is provided by user fees and tax revenue.

<u>Solid Waste Management</u> - to account for the solid waste disposal facilities used by various participating cities and unincorporated areas of the County. Revenue is provided by user fees.

<u>Western Idaho Fair</u> - to account for the operations and maintenance of the Western Idaho Fairgrounds. Operations are under the direction of a Board of Directors appointed and supervised by the Ada County Commissioners. Fair operations are self-supporting.

# NON-MAJOR PROPRIETARY FUND

<u>Billing Services</u> - to account for billing services as may be provided. Currently, the County prepares billings to the public and receives funds from the public for refuse collection by the County's contractor. The funds are used to pay the contractor, other costs, and the County for expenses related to the billing services.

## Ada County Statement of Net Position Proprietary Funds September 30, 2020

		Business-Type	e Activities - Ente	rprise Funds		Governmental
		Major Funds		Other Funds		Activities-
	Emergency	Solid	Western			Internal
	Medical	Waste	Idaho	Billing		Service
	Services	Management	Fair	Services	Total	Funds
ASSETS						
Current Assets:						
Cash and cash equivalents	\$ 281,575	\$ 702,943	\$ 91,648	\$ 27,445	\$ 1,103,611	\$ 759,138
Investments	11,890,332	29,663,474	3,172,366	1,155,970	45,882,142	23,765,304
Receivables, net	3,289,758	1,278,751	14,201	299,474	4,882,184	20,700,001
Due from other funds	0,200,700	122,755	14,201	102	122,857	_
	240 251		_		*	-
Due from other agencies	348,251	201,134	-	2,243	551,628	-
Property tax receivable	7,217,516	-	- 0.400	- 0.007	7,217,516	47.000
Accrued interest receivable	23,851	57,970	6,186	2,287	90,294	47,682
Total current assets	23,051,283	32,027,027	3,284,401	1,487,521	59,850,232	24,572,124
Noncurrent assets:						
Capital assets:						
Land	1,034,137	3,565,121	493,224	-	5,092,482	-
Land improvements	-	44,762,204	1,296,929	-	46,059,133	-
Buildings	8,927,579	1,277,017	9,896,424	-	20,101,020	-
Infrastructure	-	7,913,382	974,347	-	8,887,729	-
Vehicles	4,843,031	842,612	58,647	-	5,744,290	-
Machinery & equipment	2,501,683	2,756,369	554,624	-	5,812,676	_
Leased assets	-	5,669,667	- , - <u>-</u>	_	5,669,667	_
Less accumulated depreciation	(8,112,576)	(11,638,656)	(8,999,044)	_	(28,750,276)	_
Capital assets, net	9,193,854	55,147,716	4,275,151		68,616,721	
Total assets	32,245,137	87,174,743	7,559,552	1,487,521	128,466,953	24,572,124
Total assets	32,243,137	07,174,740	7,000,002	1,407,321	120,400,333	24,572,124
DEFERRED OUTFLOWS						
Pension	1,704,994	170,817	140,711	36,788	2,053,310	_
1 61131011	1,704,334	170,017	140,711	50,700	2,033,310	
LIABILITIES						
Current liabilities:	0.44.055	0.000.040	04.000	101 100	0.000.700	0.450.750
Accounts payable	841,055	2,633,240	64,009	161,429	3,699,733	2,156,752
Accrued liabilities	30,514	2,675	4,512	1,603	39,304	
Due to other funds	79,472	14,286	35,993	123,024	252,775	76,197
Capital leases payable	-	656,649	-	-	656,649	-
Claims and judgments	-	-	-	-	-	4,083,079
Unavailable/advanced revenues			92,582	102,022	194,604	
Total current liabilities	951,041	3,306,850	197,096	388,078	4,843,065	6,316,028
Noncurrent liabilities:						
Accrued liabilities	588,786	32,299	59,785	9,572	690,442	-
Capital leases payable	-	4,193,876	-	-	4,193,876	-
Pension	6,035,489	566,812	500,448	120,015	7,222,764	-
Landfill postclosure costs	· · · · · -	24,293,225	-	-	24,293,225	-
Claims and judgments	_	, , . <u>-</u>	-	_	-	3,099,835
Total noncurrent liabilities	6,624,275	29,086,212	560,233	129,587	36,400,307	3,099,835
Total liabilities	7,575,316	32,393,062	757,329	517,665	41,243,372	9,415,863
rotal habilities	7,070,010	02,000,002	707,020	017,000	11,210,072	0,110,000
DEFERRED INFLOWS						
Property tax	7,116,962	_	_	_	7,116,962	_
Pension	199,459	16,615	19,238	3,597	238,909	_
Total deferred inflows	7,316,421	16,615	19,238	3,597	7,355,871	
Total deferred filliows	7,510,421	10,013	19,230	3,397	7,555,671	_
NET POSITION						
Investment in capital assets	9,193,854	50,297,191	4,275,151	_	63,766,196	_
Unrestricted	9,864,540	4,638,692	2,648,545	1,003,047	18,154,824	15,156,261
Total net position	\$ 19,058,394	\$54,935,883	\$ 6,923,696	\$1,003,047	81,921,020	\$15,156,261
τοται πει ροσπιοπ	Ψ 10,000,004	Ψυτ,υυυ,υυυ	Ψ 0,020,030	ψ 1,000,047	01,021,020	ψ10,100,201

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds

Net position of business-type activities

3,961,998 \$85,883,018

# Ada County Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds

For the Year Ended September 30, 2020

	Business-Type Activities - Enterprise Funds					
		Major Funds		Other Funds		Governmental
	Emergency	Solid	Western			Activities-
	Medical	Waste	Idaho	Billing		Internal Service
	Services	Management	Fair	Services	Total	Funds
OPERATING REVENUE						
Charges for services	\$ 10,148,608	\$ 13,800,767	\$ -	\$ 6,334,548	\$ 30,283,923	\$ 27,203,891
Concessions	-	=	213,097	-	213,097	-
Rentals	-	-	1,288,098	-	1,288,098	-
Other	320,585	359,216	60,424		740,225	
Total operating revenues	10,469,193	14,159,983	1,561,619	6,334,548	32,525,343	27,203,891
OPERATING EXPENSES						
Personal services	13,871,802	1,453,908	1,066,109	290,991	16,682,810	_
Other services & charges	3,299,785	7,818,584	1,418,240	5,894,625	18,431,234	_
Landfill postclosure expense	, , -	(215,926)	-	, , =	(215,926)	-
Administration	-	-	-	=	-	3,533,441
Claims	-	-	-	=	=	27,184,051
Depreciation	832,047	1,141,399	329,309	=	2,302,755	-
Total operating expenses	18,003,634	10,197,965	2,813,658	6,185,616	37,200,873	30,717,492
Operating income (loss)	(7,534,441)	3,962,018	(1,252,039)	148,932	(4,675,530)	(3,513,601)
NONOPERATING REVENUES (EXPENSES)						
Intergovernmental	552,576	13,501	-	=	566,077	-
Capital Contributions	322,628	25,498	-	-	348,126	-
Interest and investment revenue	231,280	534,052	67,154	18,661	851,147	491,287
Net increase (decrease) in the fair value of investments	69,306	181,847	15,567	7,226	273,946	132,685
Property & other taxes	7,105,512	-	-	-	7,105,512	-
Total nonoperating revenue (expenses)	8,281,302	754,898	82,721	25,887	9,144,808	623,972
Net income (loss) before transfers	746,861	4,716,916	(1,169,318)	174,819	4,469,278	(2,889,629)
Transfers out	-	· · ·	-	· -	-	(35,785)
Change in net position	746,861	4,716,916	(1,169,318)	174,819	4,469,278	(2,925,414)
Total net position - beginning	18,311,533	50,218,967	8,093,014	828,228	, , -	18,081,675
Total net position - ending	\$ 19,058,394	\$ 54,935,883	\$ 6,923,696	\$ 1,003,047		\$ 15,156,261

The notes to the financial statements are an integral part of this statement.

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

Change in net position of business-type activities

(122, 245)

4,347,033

# Ada County Statement of Cash Flows Proprietary Funds For the Year Ended September 30, 2020

		Business-T	ype A	ctivities - Ente	rpris	e Funds				Governmental
		Major Funds			Other Funds				Activities-	
	Emergency Medical Services	Solid Waste Management		Western Idaho Fair		Billing Services		Total		Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES			_							
Cash received from customers Cash paid to suppliers for goods	\$ 9,332,933	\$ 12,985,628	\$	1,556,983	\$	6,313,092	\$	30,188,636	\$	27,203,891
and contracted services Cash paid to employees	(3,264,296)	(8,054,295)		(1,588,278)		(5,860,461)		(18,767,330)		(29,587,413)
for services Other operating revenue	(12,618,202) 320,585	(1,307,071) 359,216	_	(972,887)		(273,852)	_	(15,172,012) 679,801		- -
Net cash provided by (used for) operating activities	(6,228,980)	3,983,478		(1,004,182)		178,779		(3,070,905)		(2,383,522)
operating douvition	(0,220,000)	0,000,170	_	(1,001,102)	_	170,770	_	(0,070,000)		(1,000,011)
CASH FLOWS FROM NONCAPITA FINANCING ACTIVITIES	L									
Property taxes and other taxes	7,091,338	-		-		-		7,091,338		-
Subsidy from federal grants	254,778	13,501		-		-		268,279		-
Municipal revenue	297,798	-		-		-		297,798		-
Transfer out							_	-		(35,785)
Net cash provided by (used for) noncapital financing activities	7,643,914	13,501		_		_		7,657,415		(35,785)
nonoapha manomy dominoo		.0,001	_		_		_	7,007,110		(00).00)
CASH FLOWS FROM CAPITAL AN RELATED FINANCING ACTIVITIES	3									
Purchase of capital assets	(1,530,265)	(818,786)		(179,465)			_	(2,528,516)		-
Net cash provided by (used for) capital and related financing										
activities	(1,530,265)	(818,786)	_	(179,465)			_	(2,528,516)		-
CASH FLOWS FROM INVESTING ACTIVITIES										
Net (increase) decrease										
in investments	(1,522,185)	(6,729,138)		551,866		(307,814)		(8,007,271)		(1,130,671)
Interest income	242,850	550,121	_	73,526	_	19,535	_	886,032		517,344
Net cash provided by (used for) investing activities	(1,279,335)	(6,179,017)		625,392		(288,279)		(7,121,239)		(613,327)
			_							
Net increase (decrease) in cash	(1,394,666)	(3,000,824)		(558,255)		(109,500)		(5,063,245)		(3,032,634)
Cash, beginning of year	1,676,241	3,703,767	_	649,903	_	136,945	_	6,166,856		3,791,772
Cash, end of year	\$ 281,575	\$ 702,943	\$	91,648	\$	27,445	\$	1,103,611	\$	759,138

(Continued)

### Reconciliation of operating income (loss) to net cash provided by (used for) operating activities

		Business-Ty	ype Activities - Ente	erprise Funds		Governmental
		Major Funds		Other Funds	Activities-	
	Emergency	Solid	Western			Internal
	Medical	Waste	Idaho	Billing		Service
<del>-</del>	Services	Management	Fair	Services	Total	Funds
Operating income (loss)	\$ (7,534,441)	\$ 3,962,018	\$ (1,252,039)	\$ 148,932	\$ (4,675,530)	\$ (3,513,601)
Adjustments to reconcile operating income						
(loss) to net cash provided by (used for)						
operating activities:						
Depreciation expense	832,047	1,141,399	329,309	-	2,302,755	-
Landfill postclosure expense	-	(215,926)	-	-	(215,926)	-
Pension expense	1,085,321	106,651	81,060	21,755	1,294,787	-
Change in assets and liabilities:						
(Increase) decrease in accounts receivable, net	(568,682)	(662,176)	15,505	(22,741)	(1,238,094)	-
(Increase) decrease in due from other agencies						
and units of government	(246,993)	(50,343)	-	73	(297,263)	-
(Increase) decrease in due from other funds	-	(102,620)	-	674	(101,946)	-
Increase (decrease) in accounts payable	152,224	627,859	(147,600)	(69,030)	563,453	63,446
Increase (decrease) in lease liability	-	(819,142)	-	-	(819,142)	-
Increase (decrease) in accrued liabilities	64,929	(1,497)	8,318	(4,026)	67,724	-
Increase (decrease) in due to other funds	(13,385)	(2,745)	(18,594)	102,604	67,880	7,039
Increase (decrease) in claims and judgments	-	-	-	-	-	1,059,594
Increase (decrease) in unavailable/advanced revenue			(20,141)	538	(19,603)	
Total adjustments	1,305,461	21,460	247,857	29,847	1,604,625	1,130,079
Net cash provided by (used for)						
operating activities	\$ (6,228,980)	\$ 3,983,478	\$ (1,004,182)	\$ 178,779	\$ (3,070,905)	\$ (2,383,522)

Noncash investing and financing activities for business-type enterprise funds were:

The net increase in the fair value of investments for Emergency Medical Services was \$69,306 for the year.

The net increase in the fair value of investments for Solid Waste Management was \$181,847 for the year.

The net increase in the fair value of investments for the Western Idaho Fair was \$15,567 for the year.

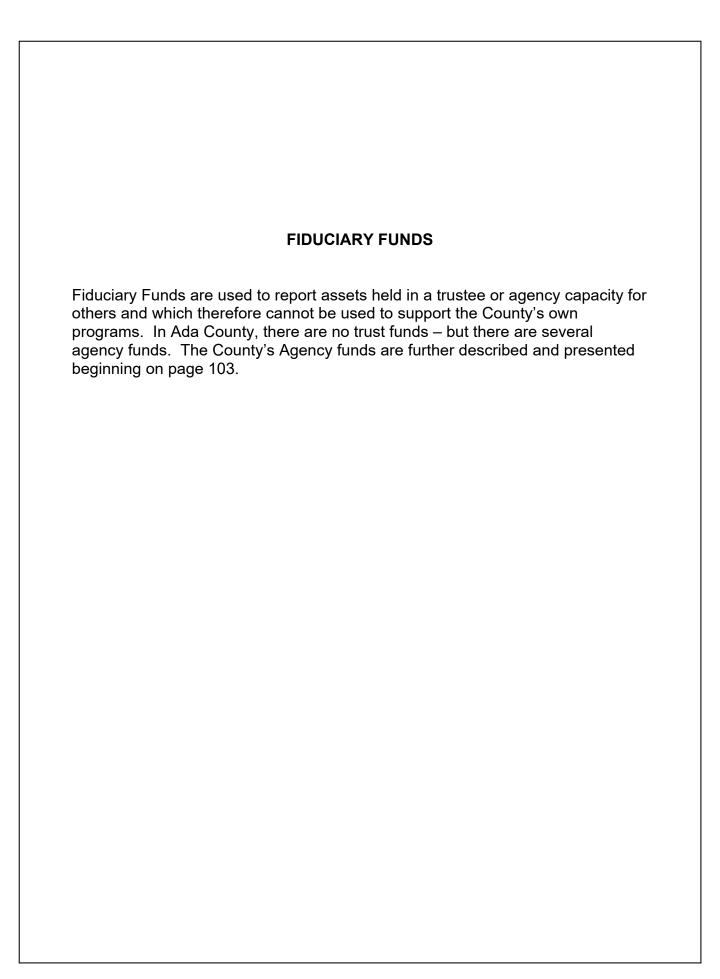
The net increase in the fair value of investments for Billing Services was \$7,226 for the year.

Assets acquired under a capital lease for Solid Waste Management was \$5,669,667 for the year.

Noncash investing activities for governmental internal service funds were:

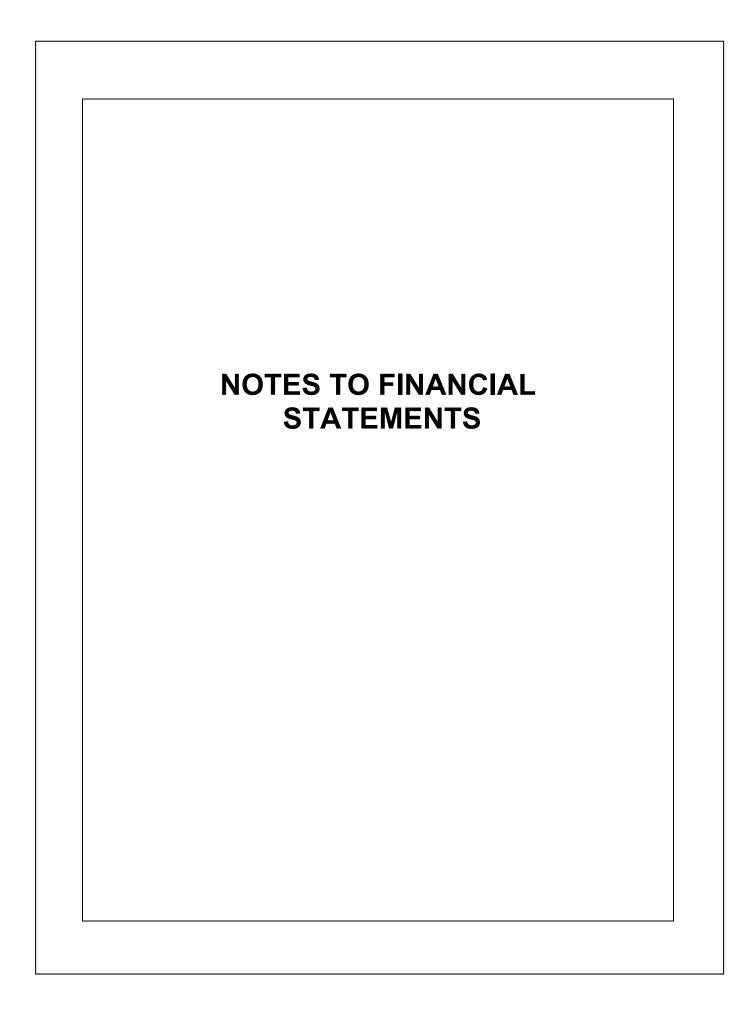
The net increase in the fair value of investments for Self-Funded Health Insurance was \$55,946 for the year.

The net increase in the fair value of investments for Liability Insurance was \$76,739 for the year.



# ADA COUNTY Fiduciary Funds Statement of Fiduciary Net Position September 30, 2020

	Agency Funds		
Assets			
Cash	\$	17,684,217	
Accounts receivable		72,154	
Total assets	\$	17,756,371	
Liabilities			
Accounts payable	\$	6,402,716	
Fines and appearance	•	, ,	
bonds to be remitted		7,052,768	
Fiduciary fund liabilities:			
Judgments held in trust		470,520	
Tax receipts held in trust		3,321,586	
Due to prisoners		127,656	
Due to victims		10,730	
Due to court appointed wards		36,882	
Due to other agencies and			
units of government		333,513	
Total liabilities	\$	17,756,371	



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### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of Ada County, Idaho (the "County") have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the standard-setting body for governmental accounting and financial reporting principles.

Ada County has implemented all GASB statements that are in effect, and applicable, for the County's 2019-2020 fiscal year. GASB Statement 84 – *Fiduciary Activities* – was originally effective for this fiscal, however due to the Coronavirus (COVID-19) Pandemic, the Governmental Accounting Standards Board adopted GASB Statement 95 – *Postponement of the Effective Dates of Certain Authoritative Guidance* – postponing the effective date to fiscal year 2020-2021.

## A. Reporting Entity

Ada County was established December 22, 1864. It operates under a commissioner form of government and provides services including general government, public safety, judicial, sanitation, health and welfare, and recreational and cultural. The County follows GASB in determining the reporting entity. For financial reporting purposes, the County's reporting entity consists solely of the primary government. Accordingly, the financial statements include all funds, departments, and agencies of the primary government whose budgets are controlled or whose boards are appointed by the County's Board of Commissioners, or if exclusion of an organization would cause the County's financial statements to be misleading or incomplete. Control or dependence on the County was determined on the basis of appointment authority, budget adoption, taxing authority, outstanding debt secured by revenues or general obligations of the County, significance to the County, and legal standing.

The County has a component unit, Avimor Community Infrastructure District No. 1 (Avimor CID) that was created February 25, 2015 which provides for the construction of the infrastructure within the district. The infrastructure is not owned by the district or the County and therefore not included as part of any construction in progress in these financial statements; title is transferred to other governments immediately upon completion. This is a separate legal entity that is duly organized and operated under Title 50, Chapter 31 of the Idaho Code. The assets, deferred outflows, liabilities, deferred inflows, revenues and expenditures of this entity are blended with the County's financial statements due to the governing bodies being the same and the County having operational responsibility over the component unit.

### B. Government-Wide and Fund Financial Statements

# Government-Wide Statements

The Statement of Net Position and Statement of Activities report information on all non-fiduciary activities of the primary government, distinguished between governmental and business-type activities. Governmental activities generally are financed through taxes and intergovernmental revenues. Business-type activities are financed in whole or in part by fees and charges to external parties for goods or services. Internal service funds are included with governmental activities in the government-wide statements and are included with the proprietary funds in the fund statements. Inter-fund activity has been eliminated from the statements, except for the residual amounts due between governmental and business-type activities. Reimbursements, which are repayments from funds responsible for particular expenditures or expenses to the funds that initially paid for them, are eliminated in the financial statements to reduce the grossing-up effect of internal transactions. Governmental activities for this fiscal year include the assets, deferred outflows, liabilities, deferred inflows, revenues and expenditures of a legally separate

# Notes to the Financial Statements For the Year Ended September 30, 2020

entity (Avimor Community Infrastructure District No 1.) that have met the requirements for a blended component unit presentation.

### Statement of Net Position

The Statement of Net Position presents the reporting entity's non-fiduciary assets, deferred outflows, liabilities and deferred inflows, with the difference reported as net position. Net position is displayed in the following three categories:

*Net Investment in Capital Assets* consists of capital assets, net of accumulated depreciation and reduced by outstanding related debt.

Restricted Net Position result when the purpose for or manner in which net position can be used is limited by an external party, a constitutional provision, or enabling legislation. Enabling legislation both authorizes the raising of new resources and imposes legally enforceable limits on how they may be used. Decisions regarding the preferred first usage of unrestricted or restricted net position are made on a program-by-program basis when both types of resources are available.

*Unrestricted Net Position* consists of net position that does not meet the definition of the two preceding categories. Unrestricted net position may have constraints or designations placed upon them by management, but they can be unilaterally removed.

### Statement of Activities

The Statement of Activities demonstrates the degree to which the direct expenses of governmental functions and business-type activities are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific governmental function or business-type activity. Revenues are broken out by program and general designations. Program revenues display the extent to which programs are self-funded. Program revenues include charges to customers who purchase, use, or directly benefit from goods or services provided by a given function or activity. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other revenue sources that are not attributable to specific programs are reported instead as general revenues.

### Fund Statements

The financial activities of the County are recorded in individual funds to report the financial position and results of the operations of the County. Fund accounting is used to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Separate fund financial statements are presented for the governmental, proprietary, and fiduciary funds, even though fiduciary funds are excluded from the government-wide statements. The emphasis in the fund statements is on *major* funds. Major governmental and business-type funds are reported as separate columns in the fund statements. The remaining governmental and business-type funds are considered to be non-major funds and are consolidated in an "other" funds column (on the combined fund statements). If there is more than one, the non-major funds are displayed individually in combining schedules.

The County reports the following major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for services that include general government and public safety. The *General Fund* includes all financial resources of the County except those required to be accounted for in another fund.

The *Charities and Welfare Fund* accounts for the operations of providing services to indigent persons as required by authority of Idaho Code Section 31-863. Reimbursement payments are received from clients, however the majority of funding comes in the form of property taxes.

The County reports the following major proprietary funds:

The *Emergency Medical Services Fund* accounts for resources used to operate a 24-hour per day emergency response paramedic ambulance service. Funding is from taxes and user charges.

The *Solid Waste Management Fund* accounts for resources used to operate the solid waste disposal facilities used by residents, businesses, various participating cities and unincorporated areas of the County. Funding is from user fees.

The Western Idaho Fair Fund accounts for resources used for the operations and maintenance of the Western Idaho Fairgrounds, funded solely from user fees.

There is one additional (enterprise) fund reported as an "other fund" in the Proprietary Funds statements:

The *Billing Services Fund* accounts for resources received for billing services as may be provided – currently for billing refuse collection by the County's contractor.

Additionally, the County reports the following fund types:

### Governmental Fund Type

Special Revenue Funds account for financial resources obtained from specific revenue sources that are legally restricted to expenditures for specified purposes.

Capital Projects Funds is used to account for financial resources to be used for the acquisition or construction of major capital assets (other than those financed by proprietary funds).

Debt Service Funds account for financial resources obtained mainly through debt financing for the Avimor Community Infrastructure District No. 1.

### Proprietary Fund Type

*Internal Service Funds* account for operations that render services to the County on a cost-reimbursement basis: health insurance for employees, and property, liability, worker's comp and other types of insurance.

### Fiduciary Fund Type

The Agency Funds account for resources that are held by the County, acting in a custodial capacity, for distribution to other governmental units or designated beneficiaries. The majority of resources accounted for in this fund will be distributed to the State of Idaho and the various taxing districts in Ada County.

# Reconciling Government-Wide Statements to the Fund Statements

The governmental fund statements include reconciliation between the fund statements and the government-wide statements. Differences that make reconciliation necessary include the two differing measurement focuses and bases of accounting between the statements and the

inclusion of internal service funds with governmental activities on the governmental-wide statements.

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Fiduciary (agency) fund financial statements also use the accrual basis of accounting for asset and liability recognition, even though they have no measurement focus. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County generally considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. Significant revenue sources susceptible to accrual include sales and liquor taxes, interest associated with the current fiscal period, and grants. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to capital lease payments, compensated absences and most claims and judgments are recorded only when payment is due.

As a general rule the effect of inter-fund activity has been eliminated from the government-wide financial statements. Indirect charges have been eliminated, as well as reimbursements, which are repayments from funds responsible for particular expenditures or expenses to the funds that initially paid for them. They are eliminated in the financial statements to reduce the grossing-up effect of internal transactions. Exceptions to this general rule of elimination are inter-fund services provided and used, such as charges between the County's self-insurance programs and business-type activities, and charges between the Solid Waste function and other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include charges to customers for goods and services, operating grants and contributions, and any capital grants and contributions. All taxes as well as internally dedicated resources are reported as general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

# D. Assets, Liabilities, Deferred Outflows, Deferred Inflows, Pension and Net Position or Equity

### 1. Deposits and Investments

The cash balances of substantially all funds are pooled and either deposited or invested by the County Treasurer for the purpose of increasing earnings through these activities. Cash and investment balances for the funds represent their allocated share of pooled cash and investments

# Notes to the Financial Statements For the Year Ended September 30, 2020

of the County and can be drawn down on demand. The County's policy has been to hold investments until maturity, in an attempt to reduce market fluctuation risk.

For purposes of the Statement of Cash Flows, the County considers all highly liquid investments purchased with maturity of three months or less to be cash. The investment purchases and sales information is not available for individual funds and management believes that due to the nature of the pooled investments, this information is not significant for purposes of understanding the statement of cash flows. Accordingly, the net change method is used to report cash flows from investments in these statements.

Pooled deposits are stated at amortized cost, which includes the balance deposited in the State of Idaho Local Government Investment Pool. Pooled investments are stated at fair value, which includes balances invested in the State of Idaho Diversified Bond Fund, which are based on the investment's net asset value.

The pooled investments are measured and recorded using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

Level 1: Quoted prices for identical investments in active markets;

Level 2: Observable inputs other than quoted market prices; and,

Level 3: Unobservable inputs.

The individual funds' portions of the pool's fair value are presented as "Investments". Interest earned on the pooled funds is apportioned and paid or credited to the funds monthly based on the average daily balance of each participating fund. Interest earnings and increases or decreases in the fair value of investments in certain special revenue funds are transferred to the General Fund based on management policy. Idaho Code Section 67, Chapter 12, provides authorization for the investment of funds as well as to what constitutes an allowable investment. County policy is consistent with the State Code.

The Code limits investments to the following general types:

- 1. Certain revenue bonds, general obligation bonds, local improvement district bonds and registered warrants of state and local governmental entities.
- 2. Time deposit accounts, tax anticipation and interest-bearing notes.
- 3. Bonds, treasury bills, debentures, or other similar obligations of the United States Government and United States Government Agencies.
- 4. Repurchase agreements secured by the above.

# 2. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are current and referred to as "due to/from other funds" as are all other outstanding balances between funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

In the proprietary funds, receivables are shown net of an allowance for uncollectibles. In the Emergency Medical Services Fund, the allowance is based on historical data from the fund.

Property tax revenues are recognized when received in the period for which the taxes are levied. Property taxes are accrued as assets receivable and deferred inflows on the Balance Sheet when the County has an enforceable legal claim to the taxes, which occurs on January 1 of the period prior to actual receipt of the tax payments. The County's assessment date is January 1, and property taxes, levied by the second Monday of September on a market value basis, are billed to the taxpayers in November. Half of the real, personal, and mobile home property taxes are due on December 20 and the remainder is due the following June 20. Other property taxes are due December 20. Real property taxes not paid constitute a lien on the property when entered on the real property assessment roll as delinquent on the first day of January of the succeeding year.

### 3. Inventories

County-wide purchases of materials and supplies are consumed shortly after purchase and are recognized as an expenditure in special revenue funds and as an expense in proprietary funds when purchased (purchases method). There are no significant accumulations of inventories for GAAP reporting purposes.

# 4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (sewer lines, access roads to the landfill, wastewater monitoring systems), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Ada County has a combined highway district that has separate taxing authority; consequently, infrastructure reporting related to streets and highways is recorded within Ada County Highway District Financial Statements. The County defines capital assets as assets with an initial, individual cost of more than \$20,000 and an estimated useful life in excess of two years. All material capital assets are valued at historical cost. Donated capital assets are valued at their acquisition value. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. When an asset is disposed of, cost and related accumulated depreciation is removed, and any gain or loss arising from its disposal is credited or charged to operations.

Although not capitalized, all purchases of property, plant and equipment with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years are tracked for management control and inventory purposes. In addition, certain specific types of equipment purchases are monitored for control, as are any items management requests be monitored, regardless of cost.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Qualifying interest incurred during the construction phase of capital assets of business-type activities would be included as part of the capitalized value of the assets constructed. For all depreciable major asset classes, depreciation is recorded by use of the straight-line method with no salvage value.

The book value of each asset is reduced by equal amounts over its estimated useful life as follows:

Appet Class	Estimated Useful Life
Asset Class	(Years)
Buildings	8-50
Improvements	8-20
Infrastructure	10-50
Equipment	2-15
Vehicles	3-10
Intangible software	2-10

# Notes to the Financial Statements For the Year Ended September 30, 2020

### 5. Long-Term Liabilities

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

Indigent Claims - In the fund financial statements for fiscal year 2020, the County recorded an accrued liability of \$3,404,631 in the major fund "Charities and Welfare" for estimated qualifying indigent services provided prior to the fiscal year-end but which will not be paid by the County until a future budget period. The County pays for medical assistance (and certain non-medical assistance) to indigent persons, who qualify, up to an \$11,000 limit, per Idaho Code, Section 31. Some services have been provided prior to the fiscal year-end, but provider billings have not been presented to the County for payment until sometime after September 30. The Charities and Welfare Special Revenue Fund sets aside money in their current budget to fund liabilities incurred during the fiscal year that will not be liquidated until a future budget period, thereby accumulating resources in the fund that will eventually be used to liquidate the liability.

Compensated Absences – The County provides personal leave to its full time employees. It is paid to employees when taken and will be paid to employees or their beneficiaries upon the employee's termination, retirement, or death. The amount of unpaid personal leave accumulated by County employees and the associated salary-related payment is accrued as an expense in the Proprietary Funds and in the Government-wide Statements. In the Governmental Fund statements, only the amounts that are liquidated with expendable available financial resources due to termination, retirement or death during the year are accounted for as current-year expenditures. The County assumes a first-in, first-out flow.

Deferred Compensation — All assets and income of the County's 457 plan are held in a trust, custodial account or annuity contract as described in IRC Section 457(g) for the exclusive benefit of the plan participants and their beneficiaries. The County is in compliance with this IRC regulation. The County has no liability for losses under the plan, and currently makes matching contributions to this plan, not to exceed three percent of participant's bi-weekly wage. Employees may make voluntary contributions to the plan within the limits allowed by IRC Section 457 after the first of the month following 30 days of continuous employment.

Bonded Indebtedness County – Bond ordinances require a levy and collection of a tax without limitation, on all property subject to taxation by the County, sufficient in amount to pay the principal and interest on such bonds when they become due. The County currently has no bonded indebtedness; however, the legally separate blended component unit of the County, Avimor CID, issued either general obligation and/or special assessment debt each year between fiscal years 2015 and 2018. Title of the infrastructure constructed from this debt was transferred to other governments upon completion, nothing is owned by the County or the component unit, therefore no construction in progress is ever reported.

### 6. Deferred Outflows and Deferred Inflows

Deferred outflow of resources is defined as a consumption of net position that is applicable to a future reporting period; the effect is positive, similar to an asset but is not an asset. Ada County's deferred outflow of resources increasing net position is related to pension reporting. Deferred inflow of resources is an acquisition of net position that is applicable to a future reporting period; it has a negative effect, similar to a liability but is not a liability. The County's property tax receivable and pension expense are considered deferred inflows of resources therefore reducing net position.

# Notes to the Financial Statements For the Year Ended September 30, 2020

### 7. Pensions

For purposes of measuring the net pension liability and pension expense, information about the fiduciary net position of the Public Employee Retirement System of Idaho Base Plan (Base Plan) and additions to/deductions from Base Plan's fiduciary net position have been determined on the same basis as they are reported by the Base Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 8. Fund Equity

In the governmental fund financial statements; fund balances are classified as restricted or unrestricted (committed, assigned or unassigned).

Restricted – The portion of fund balance where limitations have been imposed by creditors, grantors, contributors or law and regulations of other governments or limitations have been imposed by law through constitutional provisions or enabling legislation.

Committed – The portion of fund balance where a self-imposed limitation is set in place prior to the end of the period. The limitation is imposed at the highest level of decision-making and requires formal action at the same level to remove. This would be done annually via resolution approved by the Board of County Commissioners.

Assigned – The portion of fund balance where a limitation results from intended uses either by: 1) highest level of decision-making or 2) body designated for that purpose or 3) official designated for that purpose. Ada County's financial policies adopted by the Board of County Commissioners allows that during the budget process the Board determine and adopt by resolution, the amount of fund balance to be re-budgeted as a funding source for the subsequent year's budget. The financial policies also allow for inquiries by financial staff, in conjunction with fiscal year end, of the Board, the other Elected Officials and Department Heads in order to determine if there are any intended uses of fund balance in future years that can be assigned, most likely for future capital improvements and replacement programs.

Unassigned – The remaining portion of fund balance in excess of the other classifications (surplus) or excess of other classifications over total fund balance (deficit). The general fund is the only fund that reports a positive unassigned fund balance since surplus within a special revenue fund is automatically "assigned" to that fund per the definition of a special revenue fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

### **II. DETAILED NOTES ON ALL FUNDS**

# A. Deposits and Investments

Idaho Code, Sections 67-1301 and 67-2328 authorizes the State Treasurer to combine the money of public agencies jointly in external investment pools, the Local Government Investment Pool (LGIP) and the Diversified Bond Fund (DBF). In order to earn a higher yield, Idaho governmental entities may voluntarily deposit moneys not needed to meet immediate operating obligations in these pools. The LGIP is a short-term investment pool. Participants have overnight availability to their funds, up to \$10 million. Withdrawals of more than \$10 million require 3 business day's notification. The DBF was created for those state and public entities able to exchange current liquidity for potentially greater returns over the long run (3.5 years or longer).

# Notes to the Financial Statements For the Year Ended September 30, 2020

Withdrawals of \$10 million or less generally require 5 business days' notification prior to the last day of the month; those in excess of \$10 million require 25 business day's notification.

The State Treasurer must operate and invest the funds of both pools for the benefit of the participants. They make investments in accordance with Idaho Code, Sections 67-1210 and 67-1210A. The Pools are not registered with the Securities and Exchange Commission or any other regulatory body. The State Treasurer does not provide any legally binding guarantees to support the value of the shares to participants.

Investments are measured at fair value on a recurring basis. Recurring fair value measurements are those that GASB statements require or permit in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Ada County's investments' fair value measurements are as follows at September 30, 2020:

		Fair Value Measurements Using				
Investments	Fair Value	Level 1 Inputs	Level 2 Inputs	Level 3 Inputs		
Debt Securities						
US Agencies	\$ 62,149,644	\$ -	\$ 62,149,644	\$ -		
Municipal Bonds	321,359	-	81,367	239,992		
Negotiable Certificates of Deposit (CDs)	2,512,080	-	2,512,080	-		
Total investments by fair value level	64,983,083	<u>-</u>	64,743,091	239,992		
Investments measured at the net asset value (NAV)						
State of Idaho Local Government Investment Pool (LGIP)	119,392,183	-	-	-		
State of Idaho Diversified Bond Fund (DBF)	24,511,083	_	-	-		
Total investments measured at the NAV	143,903,266	-	-	-		
Total investments measured at fair value	\$208,886,349	\$ -	\$ 64,743,091	\$ 239,992		

Level 2 inputs for the investments above are based on a matrix pricing model. Investments valued using the net asset value (NAV) per share generally do not have readily obtainable market values and are instead valued based on the County's pro-rata share of the pool's fair value of the underlying assets. Ada County values these investments based on information provided by the State of Idaho Treasurer's Office. The following table presents the unfunded commitments, redemption frequency and the redemption notice period for Ada County's investments measured at NAV:

Investments Measured at the NAV									
	Fair Value	Unfunded Commitments	Redemption Frequency	Redemption Notice Period					
Local Government Investment	\$119,392,183	None	Daily	1-3 days					
Diversified Bond Fund	24,511,083	None	Monthly	5 -25 days					

Credit Risk. Ada County's investment policy requires individual investments to have a credit rating of A or better by Standard and Poor's Corporation or an equivalent nationally recognized statistical rating organization. All investments meet this requirement.

Concentration Credit Risk. Ada County's investment policy, where possible, allows for no more than 50% in a specific issuer and 50% in a specific class of securities. The County has less than 50% in a specific class; however it has 57% in a specific issuer. In addition, GASB 40 requires disclosure of concentrations over 5% in a single issuer. As of September 30, 2020 the following issuers hold more than 5% of Ada County's total portfolio. Federal Home Loan Mortgage Corp —

# Notes to the Financial Statements For the Year Ended September 30, 2020

6%, Federal Farm Credit Bank – 9%, Federal Home Loan Bank – 11%, State of Idaho Diversified Bond Fund – 12% and State of Idaho Local Government Investment Pool – 57%.

Custodial Credit Risk - Investments. This is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of the outside party. The County's investment policy requires working with primary or regional dealers for the purchase of its authorized securities. Investments are made with banks designated by the State Treasurer as a state depository.

Custodial Credit Risk – Deposits. This is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's investment policy requires any deposits exceeding insurance limits to be fully collateralized by government and/or agency securities held by the pledging financial institutions. As of September 30, 2020, the County had deposits of \$741,129 all of which were covered by FDIC insurance. The County also had \$18,422,419 collateralized under an irrevocable letter of credit with the Federal Home Loan Bank and the remaining \$15,152,172 is uninsured and uncollateralized. Through an agreement with Mountain West Bank, the Sheriff's accounts invest idle cash in uninsured repurchase agreements. The repurchase agreements are fully collateralized with an undivided, fractional interest in obligations, or obligations that are fully guaranteed by the United States government, its agencies or instrumentalities. Title to the securities are vested in the County or in the name of the bank but held by a third party custodian in the name of the County. The bank repurchases the undivided, fractional interest from the County on the next banking day. At September 30, 2020, the market value of the repurchase agreements was \$2,442,223. The repurchase agreements are uninsured and collateralized with securities.

Interest Rate Risk. As a means of limiting its exposure to fair value losses arising from changes in interest rates, the Treasurer may invest funds of the County that are not identified as operating funds, in investments with maturities longer than 365 days, but not to exceed five years; unless there is unanimous consent of the Board of County Commissioners. The County's investments are in compliance with this policy. The County assumes that its callable investments will not be called. Through its investment policy, the County manages its exposure to fair value losses arising from increasing interest rates by holding all investments to maturity as permitted by cash flows and liquidity needs.

The table below presents the County's exposure to credit and interest rate risk in accordance with the Modified Duration method.

Investment Type	Market Value	Credit Rating	Modified Duration
University of Idaho	\$ 81,367	S&P AA-	.994
Federal Farm Credit Bank	18,982,197	S&P AA+	2.846
Federal Home Loan Bank	22,269,823	S&P AA+	2.420
Federal Home Loan Mortgage Corp.	13,450,742	S&P AA+	2.171
Federal National Mortgage Assoc.	7,446,882	S&P AA+	3.453
Sage Acres LID	239,992	Unrated	10.647
State of Idaho – LGIP	119,392,183	Unrated	.39^
State of Idaho – DBF	24,511,083	Unrated	2.56^
Negotiable Certificates of Deposit	2,512,080	Unrated	
Total Market Value	\$ 208,886,349		

<sup>^</sup> Modified duration cannot be calculated on these investments due to incomplete market price data. The State of Idaho – LGIP and DBF are reported above as 'effective' duration.

# Notes to the Financial Statements For the Year Ended September 30, 2020

### B. Receivables

Ada County reports the General and Charities and Welfare funds as major governmental funds - and Emergency Medical Services, Solid Waste Management, and Western Idaho Fair as major enterprise funds. The "allowance for doubtful accounts" is immaterial except for Emergency Medical Services. All receivables are expected to be collected within one year.

Receivables at September 30, 2020, were as follows:

		Accounts		Taxes		Due from Other Governments		Total Receivables
Governmental activities:								
General	\$	111,825	\$	109,109,750	\$	17,870,091	\$	127,091,666
Charities & Welfare		-		3,915,449		63,890		3,979,339
Non-major Governmental		483,661		20,239,567		1,461,826	_	22,185,054
Total- governmental activities	\$	595,486	\$	133,264,766	\$	19,395,807	\$	153,256,059
Business-type activities: Emergency Medical Services	\$	7,151,648	\$	7,217,516	\$	348.251	\$	14,717,415
Less Allowance for Doubtful accounts:	φ	(3,861,890)	φ	7,217,310	φ	340,231	φ	(3,861,890)
Receivables, Net Solid Waste Management	_	3,289,758 1,278,751		7,217,516	_	348,251 201,134		10,855,525 1,479,885
Western Idaho Fair		1,276,751		-		201,134		1,479,865
Billing Services		299,474		<u>-</u>		2,243	_	301,717
Total - business-type activities	\$	4,882,184	\$	7,217,516	\$	551,628	\$	12,651,328

Governmental funds report deferred inflow of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period, i.e. property taxes. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred inflow of resources and unavailable/advanced revenue reported in the governmental funds were as follows:

# Deferred Inflow of Resources:

Taxes Levied for Subsequent Period		\$ 131,166,702
Current Year Delinquent Taxes		1,144,164
Prior Years' Delinquent Taxes		 953,900
	Total deferred inflow of resources for governmental funds	\$ 133,264,766
Unavailable/Advanced Revenue:		
Unavailable Rental Revenue		\$ 27,188
	Total unavailable/advanced revenue for governmental funds	\$ 27,188

# C. Capital Assets

Capital asset activity for the year ended September 30, 2020 was as follows:

# **Primary Government**

,	ı	Beginning Balance	3		ecreases	Ending Balance	
Governmental activities:							
Capital assets, not being depreciated:							
Land	\$	7,848,014	\$	1,602,199	\$ -	\$	9,450,213
Construction in progress		2,191,483		9,551,656	 5,235,937		6,507,202
Total capital assets, not being depreciated		10,039,497		11,153,855	 5,235,937		15,957,415
Capital assets, being depreciated:							
Land improvements		3,398,867		-	-		3,398,867
Buildings and improvements		183,527,756		3,213,590	-		186,741,346
Vehicles		9,337,583		1,257,474	460,194		10,134,863
Machinery and equipment		39,632,332		1,348,418	75,000		40,905,750
Intangible software		1,524,653		168,340	-		1,692,993
Infrastructure		5,538,974		362,073	-		5,901,047
Leased assets		2,293,815		_	 		2,293,815
Total capital assets being depreciated		245,253,980		6,349,895	 535,194		251,068,681
Less accumulated depreciation for:							
Land improvements		2,544,280		141,466	-		2,685,746
Buildings and improvements		87,591,153		5,732,525	-		93,323,678
Vehicles		6,535,164		1,017,099	455,019		7,097,244
Machinery and equipment		28,371,024		3,685,638	75,000		31,981,662
Intangible software		389,181		312,072	-		701,253
Infrastructure		2,374,719		276,361	-		2,651,080
Leased assets		1,467,796		486,027	 		1,953,823
Total accumulated depreciation		129,273,317		11,651,188	 530,019		140,394,486
Total capital assets, being depreciated, net		115,980,663		(5,301,293)	 5,175		110,674,195
Governmental activities capital assets, net	\$	126,020,160	\$	5,852,562	\$ 5,241,112	\$	126,631,610

Depreciation expense was charged to functions/programs of the primary government as follows:

General government	\$	5,023,143
Public safety		5,848,616
Health and Welfare		20,991
Sanitation		333,457
Recreation		424,981
Total depreciation expense - governmental activities:	_\$	11,651,188
Emergency Medical Services	\$	832,047
Solid Waste		1,141,399
Western Idaho Fair		329,309
Total depreciation expense - business-type activities:	\$	2.302.755

# Notes to the Financial Statements For the Year Ended September 30, 2020

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 5,092,482	\$	\$	\$ 5,092,482
Total capital assets, not being depreciated	5,092,482		<u> </u>	5,092,482
Capital assets, being depreciated:				
Land improvements	46,059,133	-	-	46,059,133
Buildings and improvements	19,921,555	179,465	-	20,101,020
Vehicles	4,877,765	1,110,499	243,974	5,744,290
Machinery and equipment	4,225,998	1,586,678	-	5,812,676
Infrastructure	8,887,729	-	-	8,887,729
Leased assets		5,669,667		5,669,667
Total capital assets being depreciated	83,972,180	8,546,309	243,974	92,274,515
Less accumulated depreciation for:				
Land improvements	5,030,375	554,392	-	5,584,767
Buildings and improvements	9,893,446	595,075	-	10,488,521
Vehicles	3,965,534	346,920	243,974	4,068,480
Machinery and equipment	2,639,618	446,001	-	3,085,619
Infrastructure	5,162,522	301,308	-	5,463,830
Leased assets		59,059		59,059
Total accumulated depreciation	26,691,495	2,302,755	243,974	28,750,276
Total capital assets, being depreciated, net	57,280,685	6,243,554		63,524,239
Business-type activities capital assets, net	\$ 62,373,167	\$ 6,243,554	\$ -	\$ 68,616,721

# D. Payables

Payables at September 30, 2020, were as follows:

				Salaries and		Internal	Total
	_	Vendors	_	Benefits	_	Service	Payables
Governmental activities:							
General	\$	4,182,458	\$	6,579,860	\$	-	\$ 10,762,318
Charities & Welfare		672,519		41,548		-	714,067
Other Governmental Funds		1,158,244		1,121,761		-	2,280,005
Reconciliation of balances in							
fund financial statements to							
government-wide financial							
statements				_		2,156,752	 2,156,752
Total - governmental activities	\$	6,013,221	\$	7,743,169	\$	2,156,752	\$ 15,913,142
Business-type activities:							
Emergency Medical Svcs.	\$	172,111	\$	668,944	\$	-	\$ 841,055
Solid Waste Management		2,534,095		99,145		-	2,633,240
Western Idaho Fair		18,495		45,514		-	64,009
Billing Services		150,235		11,194			 161,429
Total - business-type activities	\$	2,874,936	\$	824,797	\$	_	\$ 3,699,733

# E. Internal Balances and Inter-fund Transfers

Due to/from other funds as of September 30, 2020 is as follows:

		Due From									
		Gene	eral Fund		n-major ernmental	Pr	oprietary		nternal ervice		Total
0 <b>L</b>	General Fund	\$	10,389	\$	38,813	\$	127,653	\$	76,197	\$	253,052
D u e	Non-major Governmental		1,774		3,036		2,403		-		7,213
_	Proprietary		138				122,719				122,857
	Total	\$	12,301	\$	41,849	\$	252,775	\$	76,197	\$	383,122

These balances result from the time lag between the dates that: (1) inter-fund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made. All balances will be repaid within one year.

Inter-fund transfers for the year ended September 30, 2020, consisted of the following:

Transfers are used to: (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in one fund to finance various programs accounted for in other funds in accordance with statutory or budgetary authorizations.

Significant transfers during the fiscal year were as follows:

- General fund transfer of \$7,312,650 to non-major governmental funds to provide for capital projects.
- Non-major governmental fund transfer of \$455,124 to the general fund upon completion of capital projects.
- Transfer from charities and welfare, non-major government and internal service funds to the general fund of \$1,010,780 for interest earnings and increases or decreases in the fair value of investments per management policy.

### F. Capital Leases Payable

In fiscal 2016, the County entered into a lease with principal payments totaling \$815,980 for election equipment which is being accounted for in the General Fund. The lease term is seven years with a series of one year leases subject to annual appropriation of funds by the County, with an interest rate of 1.710%. The first lease payment was due in in 2017. Ownership of the election equipment will transfer to the County upon the payment of the outstanding lease obligation on any given date. The historical cost and accumulated depreciation of the equipment are \$815,980 and \$475,988, respectively.

The following is a summary of minimum lease payments exclusive of insurance, maintenance and repairs:

Elections Equipment Lease								
Year Ending					To	otal Lease		
Sept. 30		Principal Interest		Payment				
2021	\$	118,530	\$	5,681	\$	124,211		
2022		120,565		3,645		124,210		
2023		122,636		1,575		124,211		
Total	\$	361,731	\$	10,901				
Total minimum lea		372,632						
Less: Amount representing interest						10,901		
Present value of net minimum lease payments						361,731		

At the end of fiscal 2020, the County entered into a lease with principal payments totaling \$5,669,667 for seven pieces of heavy equipment in order to provide daily cell and maintenance operations at the landfill to include: placement and compaction of solid waste, excavation, transport and placement of on-site cover material, as well as fire and litter control rather than using a third party. This lease is being accounted for in the Solid Waste Management Fund. The lease term is six years with a series of one-year leases subject to annual appropriation of funds by the County. The first lease payment of \$819,142 was paid this fiscal; there was no interest associated with this payment however the remaining years have an interest rate of 3.35%. Ownership of the equipment transfers to the County upon the payment of the outstanding lease obligations or the County has the option of returning the equipment for a new lease with new equipment. The historical cost and accumulated depreciation of the equipment are \$5,669,667 and \$59,059 respectively.

The following is a summary of minimum lease payments exclusive of insurance, maintenance and repairs:

Landfill Heavy Equipment Lease								
Year Ending					To	tal Lease		
Sept. 30		Principal		Principal Interest		Interest		Payment
2021	\$	656,649	\$	162,493	\$	819,142		
2022		678,647		140,495		819,142		
2023		701,382		117,760		819,142		
2024		724,878		94, 264		819,142		
2025		2,088,969		69,980		2,158,949		
Total	\$	4,850,525	\$	584,992				
Total minimum lease payments						5,435,517		
Less: Amount representing interest				584,992				
Present value of net minimum lease payments			\$	4,850,525				

### G. Long-Term Debt

On July 30, 2015 the Avimor Community Infrastructure District No. 1 (Avimor CID No. 1) issued a \$48,800 taxable General Obligation Bond. The bond matures in fiscal year 2045, and bears an interest rate of 8%. Proceeds from the bond were used to set up the infrastructure district and issue bonds.

Avimor CID No. 1 also issued \$332,000 in Special Assessment Bonds September 30, 2015. These bonds mature in fiscal 2045 as well, and bear interest rates of 6% for those that are tax exempt and 8% for those that are taxable. Proceeds from these bonds were used to pay off the promissory note that was used for interim financing for roadwork and landscaping.

On June 28, 2016, \$304,000 in taxable Special Assessment Bonds was issued by Avimor CID No. 1. These bonds mature in fiscal 2046 and bear an interest rate of 6%. Proceeds from these bonds were used for extension of McLeod Way within the infrastructure district.

On April 12, 2017 Avimor CID No.1 issued a taxable General Obligation Bond of \$320,800, which matures in fiscal 2047 and bears an interest rate of 8%. Proceeds from the bond were used to reimburse Avimor Development LLC for project costs they incurred associated with the 2015 General Obligation Bond and 2016 Special Assessment Bond.

# Notes to the Financial Statements For the Year Ended September 30, 2020

Avimor CID No. 1 also issued taxable Special Assessment Bonds in the amount of \$864,000 on August 30, 2017. The bonds mature in fiscal year 2047 and bear an interest rate of 6%. Proceeds from these bonds were used for the continued extension of McLeod Way, extension of West Creeks Edge Street and the installation of a traffic signal at Avimor Drive and Idaho State Highway 55.

On August 21, 2018 Avimor CID No. 1 issued taxable Special Assessment Bonds in the amount of \$564,000 at par. The bonds mature in fiscal year 2048, and bear an interest rate of 6%. A half year of capitalized interest remained which was used to pay the first interest payment due in 2020. Some proceeds from these bonds were used for construction and improvements of the right-of-way at the intersection of North McLeod Way and Idaho State Highway 55 providing a second access to the District; while the remainder will to be used for the continued extension of Avimor Drive.

The special assessment bonds are direct placements that are secured with the underlying property on which a lien has been recorded. If a special assessment becomes delinquent it is subject to foreclosure by the District in the same manner as real property tax liens; however, they shall be subject to foreclosure at any time after thirty (30) days following written notice of delinquency to the owner of the real property to which the assessment applies. In the event the proceeds of such foreclosure proceedings are insufficient to pay the delinquent amount, the shortfall shall be paid using monies in the Reserve Fund which was required as part of the issuance.

Direct placements were also done for the general obligation bonds. A levy is placed on all taxable real property in the District, in addition to all other taxes, that is sufficient to meet the payment of principle and interest on the bonds as they become due.

Neither the special assessment or general obligation bonds have subjective accelerations clauses; therefore they may not be accelerated.

The following charts represent Avimor's future bond payments based on the September 30 obligation, amortized according to the Bond document debt schedules until the incurred obligation is satisfied.

Year Ending Sept. 30		General Obligation Direct Placements		Year Ending Sept. 30		Special Assessmen Direct Placements	t Bonds
	Principal	Interest	Total		Principal	Interest	Total
2021	\$ 4,232	\$ 28,852	\$ 33,084	2021	\$ 31,655	\$ 121,704	\$ 153,359
2022	4,571	28,514	33,085	2022	33,583	119,754	153,337
2023	4,936	28,148	33,084	2023	35,634	117,685	153,319
2024	5,331	27,753	33,084	2024	37,805	115,489	153,294
2025	5,758	27,327	33,085	2025	39,831	113,159	152,990
2026-2030	36,480	128,941	165,421	2026-2030	237,995	525,806	763,801
2031-2035	53,601	111,819	165,420	2031-2035	319,257	442,920	762,177
2036-2040	78,758	86,665	165,423	2036-2040	429,379	331,209	760,588
2041-2045	115,721	49,703	165,424	2041-2045	578,269	180,617	758,886
2046-2047	51,267	6,232	57,499	2046-2048	253,673	25,807	279,480
Total	\$ 360,655	\$ 523,954	\$ 884,609	Total	\$ 1,997,081	\$ 2,094,150	\$ 4,091,231

# Notes to the Financial Statements For the Year Ended September 30, 2020

<u>Changes in long-term liabilities</u>: Long-term liability activity for the year ended September 30, 2020, was as follows:

		eginning			_			Ending		ue Within
Governmental activities:		Balance	Add	itions	H	leductions		Balance		One Year
dovernmental douvines.										
Elections equipment lease	\$	478,259	\$	-	\$	116,528	\$	361,731	\$	118,530
Dispatch console equipment lease		728,921		-		728,921		-		-
Compensated absences	(	6,480,420	1,5	33,247		329,039		7,684,628		349,446
Pension	33	3,391,537	36,4	79,369		-		69,870,906		-
Claims and judgments	8	8,428,826	8,5	48,440		6,389,721		10,587,545		7,487,710
Direct placement bonds:										
Avimor general obligation bond 2015		46,859		-		586		46,273		633
Avimor general obligation bond 2017		317,714		-		3,332		314,382		3,599
Avimor special assessment bond 2015		315,151		-		4,838		310,313		5,157
Avimor special assessment bond 2016		295,496		-		4,638		290,858		4,917
Avimor special assessment bond 2017		852,267		-		12,437		839,830		13,183
Avimor special assessment bond 2018		564,000				7,920		556,080		8,398
Governmental activity										
Long-term liabilities	\$ 5	1,899,450	\$ 46,5	61,056	\$	7,597,960	\$	90,862,546	\$	7,991,573
Dunimana tuma patinitaina.										
Business-type activities:	Φ.	000 004	Φ.	00 474	Φ.	00.740	Φ.	700 740	Φ.	00.004
Compensated absences	\$	662,021	•	96,471	\$	28,746	\$	729,746	\$	39,304
Pension	•	3,518,832	,	03,932		-		7,222,764		-
Landfill equipment lease		- 	5,6	69,667		819,142		4,850,525		656,649
Landfill closure	2	4,509,151				215,926		24,293,225		
Business-type activity										
Long-term liabilities	\$ 28	8,690,004	\$ 9,4	70,070	\$	1,063,814	\$	37,096,260	\$	695,953

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. At year-end, \$7,182,914 of internal service fund claim liabilities for the County's self-insurance programs are included in the above amounts. For the governmental activities, approximately 92 percent of compensated absences and 86% of pension liabilities are generally liquidated by the general fund and the remainder by special revenue funds. The elections equipment lease will be liquidated by the General Fund and the landfill heavy equipment lease by Solid Waste Management an enterprise fund. In addition to compensated absences and pension, claims in the business-type funds represent the landfill closure/post closure liability, inclusive of any liabilities for groundwater contamination.

# H. Solid Waste Landfill Closure and Post-Closure Costs

The County owns and operates a landfill site located in the northern portion of the County. State and federal laws will require the County to close the landfill once its capacity is reached and to monitor and maintain the site for 30 subsequent years. The County recognizes a portion of the closure and post-closure care costs in each operating period even though actual payouts will not occur until the landfill is closed. The amount recognized each year is based on the landfill capacity used as of the balance sheet date. As of September 30, 2020, the County has recorded a combined liability of \$24,293,225, which represents the estimated closure and post-closure costs based on 100% of landfill capacity used to date in the Hidden Hollow Cell and 8.5% capacity used to date in the new North Ravine Cell. The remaining estimated liability for the North Ravine Cell is \$32,562,603, which will be recognized as the remaining capacity is used (estimated to be 47 years for the North Ravine Cell). The estimated costs are subject to change from year to year as the effects of inflation, revision of laws and other variables occur. The

# Notes to the Financial Statements For the Year Ended September 30, 2020

County has demonstrated closure, post-closure care, and/or corrective action financial assurance by satisfying the financial ratio alternative method prescribed by Title 40 Part 258.74 of the Code of Federal Regulations.

### I. Insurance

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; and errors or omissions. Idaho Code Title 6, Chapter 9, authorizes political subdivisions of the State of Idaho to "levy an annual property tax in the amount necessary to provide for a comprehensive liability plan whether by the purchase of insurance or otherwise". In 1986, the County established a Liability Insurance Fund (an Internal Service Fund) to account for and finance its insured and uninsured risks of loss. Ada County's Department of Administration - Risk Management division, as authorized by Resolution, manages the Fund. Under its self-insurance plan, it is the intent of the County to provide amounts to the Insurance Fund through an annual levy not to exceed \$300,000, until the fund balance is sufficient to provide adequate reserves for known and incurred but not reported claims and a reserve for future catastrophic losses, not to exceed \$15,000,000; however, based on management's decision, this has not occurred since fiscal year 2008. At September 30, 2020, the Liability Insurance Fund had net position of \$8,205,284.

In prior years and for the period of October 1, 2003 to January 1, 2004, the County purchased workers' compensation insurance from the State of Idaho in accordance with State requirements. Effective January 1, 2004, the County became self-insured for workers' compensation as authorized by the Idaho Industrial Commission. The program is administered by a third party and the County purchases excess workers' compensation insurance (with an aggregate limit of \$1,000,000) to provide coverage for individual claims above the county's self-insured retention (SIR). The County retains responsibility for the first \$600,000 of each claim for all employees.

The County purchases property insurance from Idaho Counties Risk Management Program (ICRMP). The County has property insurance coverage up to \$321,945,031 with a \$25,000 deductible. All funds of the County participate in the self-insurance program and make premium payments to the Liability Insurance Fund based on historical cost and loss information, adjusted annually.

There have been no significant reductions in insurance coverage from the previous year, and no settlements in excess of insurance coverage in any of the prior three fiscal years.

Beginning in fiscal year 2000, the County established a Self-Funded Health Fund (an Internal Service Fund) for risks associated with the employee's health insurance plan where assets are set aside for claim settlements. All funds with employees eligible for benefits participate, and make payments to the Health Insurance Fund based on the number of qualifying employees in each fund and on estimates of potential usage. The County funded an initial reserve of \$1.2 million through a transfer from the General Fund, based on advice from actuarial consultants and in accordance with State requirements. Provisions are also made for unexpected and unusual claims. Third parties administer the plan, covering medical, dental and vision claims. Stop-loss coverage for medical claims exceeding \$200,000 per employee is purchased from the third party administrator. At September 30, 2020, the Self-Funded Health Insurance Fund had net position of \$6,950,977.

A liability for a claim in either insurance fund is established if information indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated based on the estimated ultimate cost of settling the claim, considering the effects of inflation, recent claim settlement trends including

# Notes to the Financial Statements For the Year Ended September 30, 2020

frequency and amount of payouts, and other economic and social factors. Claim liabilities include any specific, incremental claim adjustment expense, and any material estimated recoveries are deducted from the liability for unpaid claims.

Changes in the balances of claims liabilities during the past two fiscal years are as follows:

_	Liability Ir	nsurance	Self-Funded Health		
	Fiscal	Year	Fiscal Year		
_	2020	2019	2020	2019	
Unpaid claims as of October 1	\$ 3,982,221	\$ 3,582,883	\$ 2,141,099	\$ 1,328,764	
Total incurred claims (including IBNRs) and prior period					
changes in claim estimates	2,606,224	1,659,361	24,577,827	22,209,793	
Total payments	1,559,217	1,260,023	24,565,240	21,397,458	
Unpaid claims as of September 30	\$ 5,029,228	\$ 3,982,221	\$ 2,153,686	\$ 2,141,099	

# J. Fund Equity

Ada County's financial policies outline the following classifications of fund balance that are reported on the governmental funds' balance sheet (page 29):

Assigned – This portion of fund balance reflects the amount of FY2020 fund balance that has been re-budgeted as a funding source for the County's FY2021 budget; also known as 'subsequent years' expenditures'. Future capital improvements that are in the planning stages and any replacement programs are also included. If the County had any special revenue funds that did not meet the definition of a special revenue fund they would be combined with the General Fund and their total fund balance would be considered "assigned" for their fund. Currently, all special revenue funds meet the definition and stand alone.

Unassigned – This portion of fund balance reflects the amount of FY2020 fund balance that is needed to fund the first three and a half months of FY2021 because the first-half property taxes are not due until December 20; known as 'cash basis'. Also included in this classification is the amount of 'minimum fund balance' the County desires to keep on hand to mitigate current and future risks and ensures service levels. Minimum fund balance in the General Fund is set based on the risk of a reduction to major revenue sources (property tax, state shared revenues and charge for service revenues) as well as fund balance in other county funds, investment variance and general uncertainty. Minimum fund balance is 15% of operating revenues for all other funds. Finally, any residual net resources or total fund balance in excess of the other classifications; also known as 'surplus' that is available for any purpose is included here.

The General Fund is the only fund that reflects a positive "unassigned" fund balance since any surplus within a special revenue fund is automatically "assigned" to that fund per the definition of a special revenue fund. Any negative "unassigned" amounts would reflect 'deficits' where there is an excess of other classifications over total fund balance. Ada County does not have any negative "unassigned" fund balance.

### K. Contingencies and Commitments

The County has assumed responsibility for groundwater contamination that has been identified near its sanitary landfill. Based on recommendations and evaluative advice from consultants, the Solid Waste Management Fund initiated remediation procedures – the cost of which is included in the liability described in **Note H** - **Solid Waste Landfill Closure and Post-Closure Costs**.

Also, the County is contingently liable with respect to certain lawsuits and other claims that have arisen in the ordinary course of its operations. County officials believe that potential claims resulting from such litigation would not materially affect the financial condition or results of operations. Reserves for contingent liabilities and conservative revenue accruals are routinely evaluated. The County is a recipient of federal funds and is subject to audits by governmental agencies. County officials are of the opinion that findings, if any, resulting from these audits, will not materially affect the financial condition of the County. The estimated liabilities for lawsuits and claims are accounted for in the internal service funds.

At the end of fiscal year 2011, the County transferred their ownership right to a future income stream from CCDC for the parking garage facilities and their related operations and maintenance in exchange for a 17% ownership interest in the Avenue A East Garage valued at \$2,260,336. In conjunction with this transaction, the County received a note receivable from CCDC maturing September 30, 2042. Upon maturity of the note receivable, the County has the option to purchase the remaining 83% of the garage for the redemption of the note plus \$1. No value has been assigned to the note as it has a 100% allowance based on the contingent nature of the transaction.

During 2020, the world-wide coronavirus pandemic continues to impact national and global economies. The County is closely monitoring its operations, liquidity, and capital resources and is actively working to minimize the current and future impact of this unprecedented situation. As of the date of issuance of these financial statements, the future impact to the County is not known.

As of September 30, 2020, the County had the following outstanding contractual commitment:

	Contract		ı	Paid	R	Remaining	
Project Name	Amount		to Date		Commitment		
Coroner Refrigeration Expansion	\$	735,400	\$	202,964	\$	532,436	
Courthouse Parking Gate		159,418		-		159,418	
Juvenile Security Upgrade		75,000		19,000		56,000	
Juvenile Water Re-piping		680,408		17,305		663,103	
Barber Park Pathways and Parking		78,678		28,058		50,620	
Motorola GEO Redundant Prime Site		754,045		716,342		37,703	
Motorola KMF		400,162		380,154		20,008	
Jail Expansion – Pod C & CCU Upgrade		2,599,100		633,600		1,965,500	
Coroner Facility		2,324,806		471,416		1,853,390	
<b>Total Remaining Commitments</b>					\$	5,338,178	

There are no significant encumbrances to report; all appropriations lapse at the end of the fiscal year; therefore, all encumbrances are cancelled.

# L. Other Post-Employment Benefits

The County provides postemployment health care to its retirees and their enrolled dependents at the time of their retirement up to age 65 (Medicare eligible). To be eligible for the benefits, an employee must be at least 55 years of age, or at least 50 if they qualify under PERSI's "Rule of 80", and have accrued at least 10 years of continuous service as a County employee. Benefits include medical coverage, vision and dental.

Ada County made a modest change to its plan in fiscal year 2020. The County no longer provides or maintains a flat \$3,600 subsidy for retirees; retirees now pay the entire true retiree cost as calculated by the plan annually. Currently, 37 participants take advantage of this benefit and pay the total cost of the premium (employer and employee portions). In fiscal year 2020, 12 employees were added, 8 became Medicare eligible and were removed and 1 dropped coverage.

# Notes to the Financial Statements For the Year Ended September 30, 2020

An actuarial study was completed in 2017 by Milliman regarding the County's OPEB liability. Calculations were obtained using the "Entry Age Normal Cost" method. At that time, the County's Net OPEB Liability (NOL) was \$1,413,606 and the Actuarially Determined Contribution (ADC) was \$139,994.

It is the County's position the NOL will be maintained at the above level in future years and is not significant to the financial statements. As such, the County did not accrue a liability in this fiscal year and does not anticipate accruing any liability in future years.

### M. Pension Plan

Plan Description – Ada County contributes to the Base Plan which is a cost-sharing multiple-employer defined benefit pension plan administered by Public Employee Retirement System of Idaho (PERSI or System) that covers substantially all employees of the State of Idaho, its agencies and various participating political subdivisions. The cost to administer the plan is financed through the contributions and investment earnings of the plan. PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at www.persi.idaho.gov.

Responsibility for administration of the Base Plan is assigned to the Board comprised of five members appointed by the Governor and confirmed by the Idaho Senate. State law requires that two members of the Board be active Base Plan members with at least ten years of service and three members who are Idaho citizens not members of the Base Plan except by reason of having served on the Board.

Pension Benefits – The Base Plan provides retirement, disability, death, and survivor benefits of eligible members or beneficiaries. Benefits are based on members' years of service, age, and highest average salary. Members become fully vested in their retirement benefits with five years of credited service (five months for elected or appointed officials). Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. The annual service retirement allowance for each month of credited service is 2.0% (2.3% for police/firefighters) of the average monthly salary for the highest consecutive 42 months.

The benefit payments for the Base Plan are calculated using a benefit formula adopted by the Idaho Legislature. The Base Plan is required to provide a 1% minimum cost of living increase per year provided the Consumer Price Index increases 1% or more. The PERSI Board has the authority to provide higher cost of living increases to a maximum of the Consumer Price Index movement or 6%, whichever is less; however, any amount above the 1% minimum is subject to review by the Idaho Legislature.

Member and Employer Contributions – Member and employer contributions paid to the Base Plan are set by statute and are established as a percent of covered compensation. Contribution rates are determined by the PERSI Board with limitations, as defined by state law. The Board may make periodic changes to employer and employee contribution rates (expressed as percentages of annual covered payroll) that are adequate to accumulate sufficient assets to pay benefits when due.

The contribution rates for employees are set by statute at 60% of the employer rate for general employees and 72% for police and firefighters. As of June 30, 2020 it was 7.16% for general employees and 8.81% for police and firefighters. The employer contribution rate as a percent of covered payroll is set by the Retirement Board and was 11.94% general employees and 12.28% for police and firefighters. Ada County contributions were \$14,375,481 for the year ended September 30, 2020.

Pension Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflow of Resources Related to Pensions – At September 30, 2020, Ada County reported a liability for its proportionate share of the net pension liability. The net pension liability

# Notes to the Financial Statements For the Year Ended September 30, 2020

was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. Ada County's proportion of the net pension liability was based on Ada County's share of contributions in the Base Plan pension plan relative to the total contributions of all participating PERSI Base Plan employers. At June 30, 2020, Ada County's proportion was 3.3199518%, which was a .0863759% increase from the prior year.

For the year ended September 30, 2020, Ada County recognized pension expense (revenue) of \$17,967,045. At September 30, 2020, Ada County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows Of Resources	Deferred Inflows Of Resources
Differences between expected and actual experience	\$ 6,023,382	\$ 2,517,277
Changes in assumptions or other inputs	1,303,796	-
Net difference between projected and actual earnings on pension plan investments	8,836,418	-
Changes in the employer's proportion and differences between the employer's contributions and the employer's proportionate contributions	3,300,269	1,268,663
Employer contributions subsequent to the measurement date	3,920,135	
Total	\$ 23,384,000	\$ 3,785,940

\$3,920,135 reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the pension expense in the year ending September 30, 2021.

The average of the expected remaining service lives of all employees that are provided with pensions through the System (active and inactive employees) determined at July 1, 2019 the beginning of the measurement period ended June 30, 2020 is 4.7 years.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

### Year ended September 30:

2021	\$ 1,189,157
2022	4,125,627
2023	4,909,582
2024	5.453.559

Actuarial Assumptions – Valuations are based on actuarial assumptions, the benefit formulas, and employee groups. Level percentages of payroll normal costs are determined using the Entry Age Normal Cost Method. Under the Entry Age Normal Cost Method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated as a level percentage of each year's earnings of the individual between entry age and assumed exit age. The Base Plan amortizes any unfunded actuarial accrued liability based on a level percentage of payroll. The maximum amortization period for the Base Plan permitted under Section 59-1322, Idaho Code, is 25 years.

# Notes to the Financial Statements For the Year Ended September 30, 2020

The following are the actuarial assumptions and the entry age normal cost method, applied to all periods included in the measurement:

3.00%
3.75%
3.75%
7.05%, net of investment expense
1.00%

Mortality rates were based on the RP-2000 combined table for healthy males or females as appropriate with the following offsets:

- Set back 3 years for teachers
- · No offset for male fire and police
- Forward one year for female fire and police
- Set back one year for all general employees and all beneficiaries

An experience study was performed for the period July 1, 2013 through June 30, 2017 which reviewed all economic and demographic assumptions including mortality. The Total Pension Liability as of June 30, 2020 is based on the results of an actuarial valuation date July 1, 2020.

The long-term expected rate of return on pension plan investments was determined using the building block approach and a forward-looking model in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Even though history provides a valuable perspective for setting the investment return assumption, the System relies primarily on an approach which builds upon the latest capital market assumptions. Specifically, the System uses consultants, investment managers and trustees to develop capital market assumptions in analyzing the System's asset allocation. The assumptions and the System's formal policy for asset allocation are shown below. The formal asset allocation policy is somewhat more conservative than the current allocation of System's assets.

The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions are as of 2020.

# Capital Market Assumptions from Callan 2020

Asset Class	Target <u>Allocation</u>	Long-Term Expected Nominal Rate of Return (Arithmetic)	Long-Term Expected Real Rate of Return (Arithmetic)
Core Fixed Income	30.00%	2.80%	0.55%
Broad US Equities	55.00%	8.55%	6.30%
Developed Foreign Equities	15.00%	8.70%	6.45%
Assumed Inflation - Mean		2.25%	2.25%
Assumed Inflation - Standard Deviation		1.50%	1.50%
Portfolio Arithmetic Mean Return		6.85%	4.60%

#### ADA COUNTY

#### Notes to the Financial Statements For the Year Ended September 30, 2020

Portfolio Standard Deviation	12.33%	12.33%
Portfolio Long-Term (Geometric) Expected Rate of Return Assumed Investment Expenses Portfolio Long-Term (Geometric) Expected Rate	6.25% 0.40%	3.89% 0.40%
of Return, Net of Investment Expenses	5.85%	3.49%

Discount Rate – The discount rate used to measure the total pension liability was 7.05%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate. Based on these assumptions, the pension plans' net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term expected rate of return was determined net of pension plan investment expense but without reduction for pension plan administrative expense.

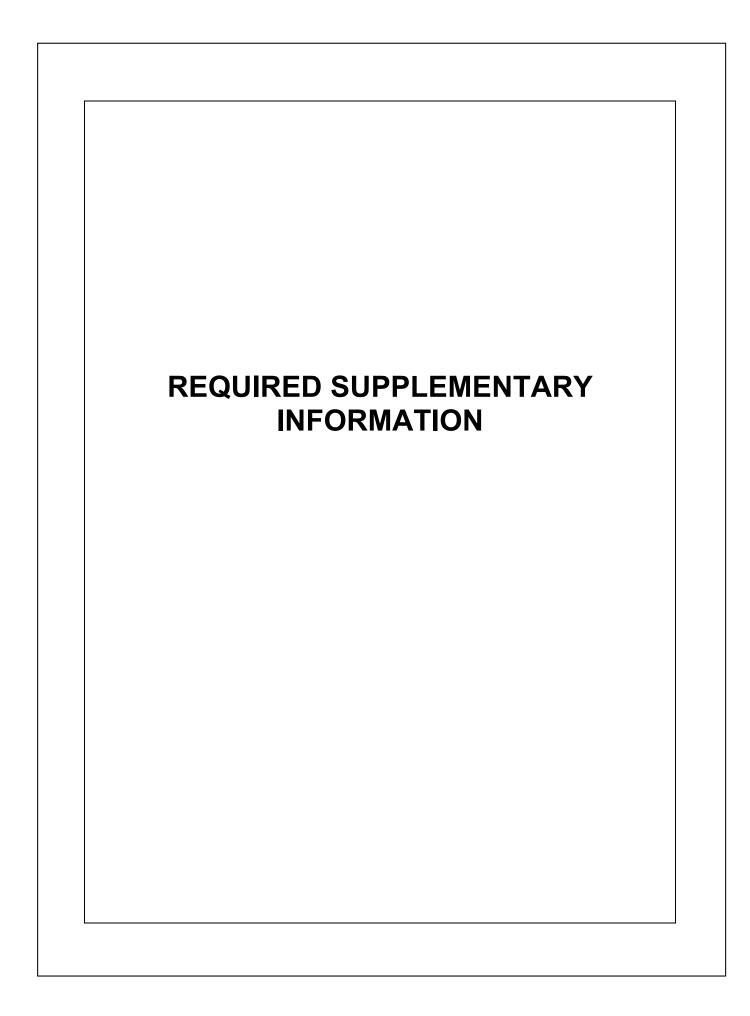
Sensitivity of the Employer's proportionate share of the net pension liability(asset) to changes in the discount rate – The following presents the Employer's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.05%, as well as what the Employer's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.05%) or 1-percentage-point higher (8.05%) than the current rate:

	1% Decrease (6.05%)	Discount Rate (7.05%)	1% Increase (8.05%)
Employer's proportionate share of the net			
Pension liability (asset)	\$158,097,997	\$77,093,670	\$10,116,293

Pension Plan Fiduciary Net Position – Detailed information about the pension plan's fiduciary net position is available in the separately issued PERSI financial report that is a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at <a href="www.persi.idaho.gov">www.persi.idaho.gov</a>.

#### N. Subsequent Events

On October 1, 2020 the County concurrently entered into: 1) a primary lease with the Idaho Health Facilities Authority (the authority) where the County leased property currently owned by the County to the authority and 2) a separate annual appropriation lease where the authority will sublease the land and lease the project to the County on an annual basis subject to appropriation. The project is for the construction and acquisition of a new coroner facility near the corner of Eagle Road and Franklin in Meridian. The total obligation is \$46,696,638 with interest rates on the authority's bonds at 5.0% on the bonds maturing between March 1, 2021 and September 1, 2030, 4.0% for bonds maturing March 1, 2031 and September 1, 2045 and 2.5% for those maturing March 1, 2046 and September 1, 2050.



#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

	Budgete	d Amounts		Actual Amounts		Variance with	
	Original		Final	(Βι	udgetary Basis)		Final Budget
Devenue							
Revenues: Property taxes Sales tax allocation State shared Payments in lieu of taxes Licenses and permits Charges for services Grants	\$ 112,281,367 24,750,000 6,810,776 825,000 1,350,000 25,801,751 732,366	\$	112,281,367 24,750,000 6,810,776 825,000 1,366,026 26,859,314 3,181,170	\$	113,315,712 25,325,214 7,576,408 840,883 1,297,564 30,390,647 3,140,848	\$	1,034,345 575,214 765,632 15,883 (68,462) 3,531,333 (40,322)
Interest income Miscellaneous	 1,500,000 2,669,896		1,500,000 2,738,613	-	2,987,771 3,434,300	-	1,487,771 695,687
Total general fund revenues	\$ 176,721,156	\$	180,312,266	\$	188,309,347	\$	7,997,081
Expenditures:  General Government Clerk of the District Court: Personal services Other services and charges Capital outlays	\$ 2,707,276 1,266,925 523,400	\$	2,707,276 1,975,042 21,392	\$	2,629,435 1,953,242 20,751	\$	77,841 21,800 641
•					4 000 400		
Total clerk of the district court	 4,497,601		4,703,710		4,603,428		100,282
Treasurer: Personal services Other services and charges Capital outlays	 1,195,698 417,181 21,060		1,195,698 434,284 3,957		1,004,295 325,503		191,403 108,781 3,957
Total treasurer	 1,633,939		1,633,939		1,329,798		304,141
Assessor: Personal services Other services and charges Capital outlays	 958,522 92,583 -		958,522 92,583 -		845,759 83,428		112,763 9,155
Total assessor	1,051,105		1,051,105		929,187		121,918
Assessor Motor Vehicle: Personal services Other services and charges Capital outlays	 2,390,987 519,343 -		2,390,987 519,343		2,302,664 460,665		88,323 58,678
Total assessor motor vehicle	2,910,330		2,910,330		2,763,329		147,001
Prosecuting Attorney: Personal services Other services and charges Capital outlays	 16,495,338 1,326,699 132,541		16,872,139 1,422,812 78,806		16,121,031 1,095,836 48,407		751,108 326,976 30,399
Total prosecuting attorney	 17,954,578		18,373,757		17,265,274		1,108,483

The notes to the required supplementary information - basis of budgeting - is an integral part of this schedule.

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

	Budgeted A	mounts	Actual Amounts	Variance with
	Original	Final	(Budgetary Basis)	Final Budget
General Government (Continued)				
Operations:				
Personal services	3,745,227	3,745,227	3,443,541	301,686
Other services and charges	6,642,593	7,376,580	6,903,884	472,696
Capital outlays	2,686,308	1,952,321	1,733,710	218,611
Total operations	13,074,128	13,074,128	12,081,135	992,993
Development Services:				
Personal services	3,026,020	3,026,020	2,745,343	280,677
Other services and charges	675,800	714,183	271,719	442,464
Capital outlays	37,020	637	<u> </u>	637
Total development services	3,738,840	3,740,840	3,017,062	723,778
Information Technology:				
Personal services	7,651,518	7,651,518	7,353,017	298,501
Other services and charges	5,143,968	5,920,557	5,376,486	544,071
Capital outlays	1,100,300	323,711	291,695	32,016
Total information technology	13,895,786	13,895,786	13,021,198	874,588
Public Defender:				
Personal services	8,402,406	9,212,649	9,047,328	165,321
Other services and charges	2,446,072	2,952,558	2,210,228	742,330
Capital outlays	25,100	691,115		691,115
Total public defender	10,873,578	12,856,322	11,257,556	1,598,766
Department of Administration:				
Personal Services	3,099,462	3,099,462	2,730,401	369,061
Other services and charges	2,650,044	2,787,437	2,561,656	225,781
Capital outlays	39,950	24,038		24,038
Total administration	5,789,456	5,910,937	5,292,057	618,880

The notes to the required supplementary information - basis of budgeting - is an integral part of this schedule.

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

	Budgeted	d Amounts	Actual Amounts	Variance with	
	Original	Final	(Budgetary Basis)	Final Budget	
General Government (Continued)					
Some and some (Some source)					
General:					
Personal services	550,000	550,000	- 0.000,000	550,000	
Other services and charges	4,320,517 6,803,690	4,145,517 7,053,690	2,830,663 6,548,400	1,314,854 505,290	
Capital outlays	0,003,090	7,053,690	6,546,400	505,290	
Total general	11,674,207	11,749,207	9,379,063	2,370,144	
Total general government					
(including capital outlays)	87,093,548	89,900,061	80,939,087	8,960,974	
Less: capital outlays	11,369,369	10,149,667	8,642,963	1,506,704	
Total general government					
(excluding capital outlays)	\$ 75,724,179	\$ 79,750,394	\$ 72,296,124	\$ 7,454,270	
Public Safety					
Sheriff:					
Personal services	\$ 68,459,109	\$ 69,383,727	\$ 68,622,673	\$ 761,054	
Other services and charges	9,479,950	11,400,473	10,495,863	904,610	
Capital outlays	2,444,428	1,776,649	1,016,744	759,905	
Total sheriff	80,383,487	82,560,849	80,135,280	2,425,569	
Coroner:					
Personal services	2,729,268	2,729,268	2,562,408	166,860	
Other services and charges	408,552	259,956	231,161	28,795	
Capital outlays	9,500	408,096	369,688	38,408	
Tatal assessed	0.147.000	0.007.000	0.100.057	004.000	
Total coroner	3,147,320	3,397,320	3,163,257	234,063	
Juvenile:					
Personal services	8,853,998	8,993,858	8,179,454	814,404	
Other services and charges	782,450	2,307,036	585,100	1,721,936	
Capital outlays	86,080	1,636,873	29,295	1,607,578	
Total juvenile	9,722,528	12,937,767	8,793,849	4,143,918	
Total public safety					
(including capital outlays)	93,253,335	98,895,936	92,092,386	6,803,550	
Less: capital outlays	2,540,008	3,821,618	1,415,727	2,405,891	
Total public safety	2,010,000		1,110,121	2,100,001	
(excluding capital outlays)	\$ 90,713,327	\$ 95,074,318	\$ 90,676,659	\$ 4,397,659	
Total general fund expenditures					
(excluding capital outlays)	\$ 166,437,506	\$ 174,824,712	\$ 162,972,783	\$ 11,851,929	
Add: capital outlays	13,909,377	13,971,285	10,058,690	3,912,595	
Total general fund expenditures					
(including capital outlays)	\$ 180,346,883	\$ 188,795,997	\$ 173,031,473	\$ 15,764,524	

The notes to the required supplementary information - basis of budgeting - is an integral part of this schedule.

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

	Budgeted Ar Original	mounts Final	Actual Amo (Budgetary E		Variance with Final Budget
Revenue Over (Under) Expend		15,277	7,874		
OTHER FINANCING SOURCES	(USES)				
Transfers In Transfers Out Total Other Financing Sources	1,465 (7,312 (5,846	<u>2,650)</u>			
Revenues and Other Financing Expenditures and Other Fina	•	r)	9,431	,128	
Reconciling Items Changes Affected by Accrued Changes Affected by Accrued			8,438 5,735	,	
Fund Balances - Beginning of	Year		75,805	5,189	
Fund Balances - End of Year			\$ 99,410	),898	

The notes to the required supplementary information - basis of budgeting - is an integral part of this schedule.

#### **Charities and Welfare**

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

		<b>Budgeted Amounts</b>			Act	ual Amounts	Variance with	
		Original		Final	(Buc	lgetary Basis)	Fi	nal Budget
Revenues:								
Taxes	\$	8,103,361	\$	8,103,361	\$	8,192,674	\$	89,313
Intergovernmental		-		-		3,610		3,610
Charges for services		1,000,000		1,000,000		1,284,288		284,288
Miscellaneous		211,760		211,760		232,332		20,572
Total revenues		9,315,121		9,315,121		9,712,904		397,783
Expenditures:								
Current-								
Health and welfare								
Personal services		1,576,264		1,576,264		1,043,198		533,066
Other services and charges		9,625,557		9,638,857		7,791,924		1,846,933
Capital outlays		13,300				-		-
Total expenditures		11,215,121		11,215,121		8,835,122		2,379,999
over expenditures and other uses, cash basis  OTHER FINANCING SOURCE	ES (US	ES)				877,782		
Transfers In						-		
Transfers Out						(323,787)		
Total Other Financing Source	es (Us	es)				(323,787)		
Revenues and Other Financi Expenditures and Other F			der)			553,995		
Reconciling Items								
Changes Affected by Accrued Revenues						387,676		
Changes Affected by Accrue	ed Expe	enditures				(883,410)		
Fund Balances - Beginning (	of Year					9,426,041		
Fund Balance - End of Year					\$	9,484,302		
						-,,		

The notes to the required supplementary information - basis of budgeting - is an integral part of this schedule.

Required Supplementary Information Notes to Required Supplementary Information – Basis of Budgetary Reporting, Stewardship, Compliance, and Accountability For the Year Ended September 30, 2020

#### Basis of Budgetary Accounting

The County's legal budget is prepared using cash basis records. Encumbrances are allowed for budgetary control purposes, but lapse at the close of the year. The Budget and Actual Schedules are prepared on the budgetary basis and include this variation from GAAP. The reconciliation at the bottom of the budget and actual statements shows the difference between the basis of budgeting and GAAP.

#### Stewardship, Compliance, and Accountability

#### **Budgetary Information**

The County budgets its revenues and expenditures, as is required by Idaho Code Section 31, Chapter 16. Following these guidelines, the County adopts annual appropriated budgets for General, Special Revenue, Capital Project, Debt Service and Enterprise Funds. All appropriated budgets for Governmental and Proprietary Funds are adopted on a non-GAAP cash basis. The following is a summary of the budgetary process for the County:

Prior to the third Monday in May, each elected official or department head submits to the Auditor's Office a proposed operating budget for the fiscal year commencing October 1. The operating budget includes proposed expenditures by department categorized by personal services and other charges and services (including capital outlay) and the means of financing them. The Auditor's Office assures the budgets are balanced. Budget hearings, give the County departments an opportunity to present their proposed budgets to the County Commissioners and the public at large.

On or before the first Monday in August, the proposed budget is submitted to the County Commissioners for review and tentative approval. When the tentative budget has been approved it must be published in the newspaper. Public budget hearings are conducted by the County on or before the Tuesday after Labor Day to obtain taxpayer comments, and upon conclusion of the hearing, the County Commissioners legally adopt the budget by a resolution in the official minutes of the board.

The budget in no event shall be greater than the amount of the advertised tentative budget. Per Idaho Code Section 31, the actual expenditures for the ensuing fiscal year shall not exceed the appropriations legally adopted by the Commissioners. The County's policy is that amounts may not be transferred between personal services and other charges and services (including capital outlay) and amounts may not be transferred between departments or funds.

Ada County may increase the total appropriations budget during the current year as grants are subsequently awarded by federal or state agencies, for donations to various departments, for carrying forward prior year incomplete major capital construction project balances and for receipt of unscheduled and/or unanticipated revenue, provided that there is no increase in anticipated property taxes. The appropriations budget may only be increased by the amount of actual revenues received or carried forward in the case of major capital construction projects. Such

Required Supplementary Information Notes to Required Supplementary Information – Basis of Budgetary Reporting, Stewardship, Compliance, and Accountability For the Year Ended September 30, 2020

budget revisions must be advertised, discussed in a public hearing, and adopted by a resolution from the Board of County Commissioners. The County increased the total 2020 budget by \$17,810,574 which had no impact on property taxes.

The level of budgetary control (level at which expenditures may not legally exceed the appropriations) is established by the personal services and other charges and services (including capital outlay) within the department and fund.

The County employs budgetary integration as a management control device during the year for all Governmental and Proprietary Funds. All appropriations, other than those for capital improvements not yet completed, lapse at the end of the fiscal year and become null and void. However, appropriation accounts may remain open until the first Monday in November for the payment of claims incurred prior to the close of the fiscal year. Lawful claims presented thereafter against any subsequent appropriation will be provided for in the ensuing budget.

Encumbrance accounting, the recording of purchase orders, contracts and other commitments for the expenditure of monies to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in all Governmental Funds. All encumbrances are canceled when appropriations lapse.

Ada County

# Required Supplementary Information Schedule of Employer's Share of Net Pension Liability - PERSI For the Year Ended September 30, 2020

Last Six Fis cal Years <sup>(1)</sup> (dollars in thousands)

	2015 (2)	2016	2017	2018	2019	2020
Proportion of the net pension liability (asset)	3.18%	3.09%	3.05%	3.15%	3.23%	3.32%
Proportionate share of the net pension liability (asset)	\$ 41,927	\$ 62,634	\$ 71,337	\$ 46,609	\$ 36,910	\$ 77,094
Covered payroll	\$ 89,374	\$ 90,793	\$ 95,037	\$101,744	\$ 109,965	\$ 118,684
Proportionate share of the net pension liability (asset) as a percentage of its covered payroll	46.91%	68.99%	75.06%	45.81%	33.57%	64.96%
Plan fiduciary net position as a percentage of the total pension liability	91.38%	87.26%	90.68%	91.69%	93.79%	88.22%

<sup>(1)</sup> The County will continue to annually report information until this schedule includes 10 fiscal years.

<sup>(2)</sup> Amounts as of the measurement date of June 30.

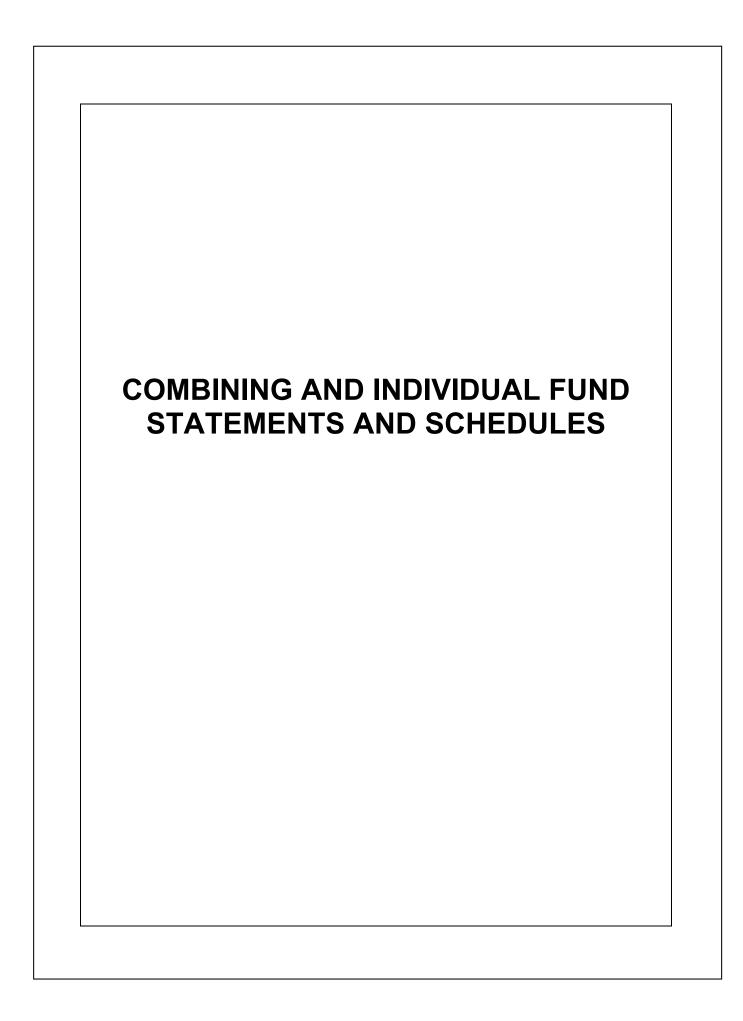
Ada County

#### Required Supplementary Information Schedule of Employer Contributions For the Year Ended September 30, 2020

Last Six Fiscal Years <sup>(1)</sup> (dollars in thousands)

	2015	2016	2017	2018	2019	2020
Contractually required contribution	\$ 10,049	\$ 10,669	\$ 11,018	\$ 11,679	\$ 12,933	\$ 14,375
Contributions in relation to the contractually required contribution	(10,049)	(10,669)	(11,018)	(11,679)	(12,933)	(14,375)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	<u>\$ -</u>	\$ <u>-</u>	<u> </u>
Covered payroll	\$ 89,209	\$ 94,563	\$ 97,445	\$ 103,251	\$ 112,968	\$ 120,477
Contributions as a percentage of covered payroll	11.26%	11.28%	11.31%	11.31%	11.45%	11.93%

<sup>(1)</sup> The County will continue to annually report information until this schedule includes 10 fiscal years.



#### NON-MAJOR GOVERNMENTAL FUNDS

#### **SPECIAL REVENUE FUNDS**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

<u>Public Health</u> - to account for the County's portion of services provided on a regional basis by the State of Idaho. Funding is provided by property tax dollars. This fund was established by authority of Idaho Code Section 31-862.

<u>Weed Control</u> - to account for operations of noxious weed control throughout the County. Revenues are provided primarily from user fees and property tax dollars. This fund was established by authority of Idaho Code Section 22-2406.

<u>Pest Extermination</u> - to account for the operation of the extermination of pests, primarily gophers, in the unincorporated areas of the County. Funding is provided by property tax dollars and minimal user fees. This fund was established by authority of Idaho Code Section 25-2601, 2602, 2604.

<u>Parks and Recreation</u> - to account for the operation and maintenance of Barber Park as well as other recreational projects. Initial capital expenditures have been provided by federal grants. Revenues are provided by user fees and property tax dollars. This fund was established by authority of Idaho Code Section 63-805.4a.

<u>Ad Valorem</u> - to account for operations of the reappraisal division of the assessor's office which provides a continuing program of valuation of all properties. All parcels of property under the assessor's jurisdiction are appraised at current market value for assessment purposes. This fund was established by authority of Idaho Code Section 63-314.3.

**Court Monitoring** - to account for a surcharge collected on all fines for persons violating the state law against driving a motor vehicle while under the influence of alcohol, drugs or other intoxicating substance, monies may be utilized for the purchase of ignition interlock and electronic devices. The court may also utilize moneys in this fund for alcohol or drug abuse related probation, treatment or prevention programs for adults or juveniles. This fund was established by authority of Idaho Code Section 18-8010.

<u>District Court</u> - to account for operations of the court exclusive of courthouse construction and remodeling costs. Funding is provided by property tax dollars, court filing fees, fines and forfeitures. This fund was established by authority of Idaho Code Section 31-867.

<u>Drug Court & Mental Health Court</u> – to accumulate funds from fees charged to persons admitted into a drug court or mental health court. Moneys in this fund shall be expended exclusively for expenses incurred in connection with the drug court or mental health court programs, such as treatment, testing, and private counseling. A fee may be ordered as a condition of probation and is in addition to all other fines and fees levied. This fund was established by authority of Idaho Code Section 31-3201E.

#### SPECIAL REVENUE FUNDS (CONTINUED)

<u>County Court Facilities</u> - to account for court planning, remodeling and construction of court facilities. The County Court Facilities fund is separate and distinct from the District Court fund. At the discretion of the Board of County Commissioners, funds deposited in the County Court Facilities fund may be accumulated from year to year. Revenue is provided by an administrative surcharge on each civil case. This fund was established by authority of Idaho Code Section 31-867.3.

<u>Waterways</u> - to account for operations of the County boat patrol and other expenditures related to improvements of public waterways within the County. Revenue is provided by user fees. This fund was established by authority of Idaho Code Section 57-1501 and 67-7013.

**Emergency Communications** - to account for initiation, maintenance and enhancement of a consolidated emergency communications system (911) within Ada County. A telephone user fee of one dollar (\$1.00) was authorized by the electorate of the County to provide for the funding of a consolidated communications system which is vital to enhancing the public health, safety and welfare of the residents. This fund was established by authority of Idaho Code Section 31-48.

**Emergency Management Fund** – to account for operations of the "Emergency Resources Management Plan" pursuant to Idaho Code Section 46, Chapter 1009. All cities within the County participate along with the County to finance the disaster preparedness plan. Revenues are also received from the Federal government.

<u>Veterans Memorial</u> - to assist in the maintenance, upkeep and repair of servicemen's memorials within Ada County. This fund was established by authority of Idaho Code Section 65-102,103.

<u>Mosquito Abatement</u> – to account for the abatement of mosquitoes and/or other vermin of public health importance. Revenue is provided by a levy upon taxable property within the boundaries of the district. Authorization to form a mosquito abatement district is established by Idaho Code Section 39-2801, 2805.

<u>Consolidated Elections</u> – to account for all costs related to conducting political subdivision elections with the exception of Boise School District trustee and irrigation districts. Funding is provided through distribution of sales tax. This fund was established by authority of Idaho Code Section 31-809A.

#### **CAPITAL PROJECTS FUND**

<u>Capital Projects</u> – to account for the acquisition and construction of major capital initiatives other than those financed by Proprietary Funds.

#### **DEBT SERVICE FUND**

<u>Avimor Community Infrastructure District No. 1</u> — to account for administration and debt associated with infrastructure improvements made within the district. Funding is provided by a levy for administrative costs and general obligation bonds and special assessments. This fund was authorized by authority of Idaho Code Title 50, Chapter 31.

#### **Combining Balance Sheet**

#### Non-major Governmental Funds

#### September 30, 2020

	Special Revenue Funds								
	Public	Weed	Pest	Parks and	Ad	Court	District	Drug/Mental	
	Health	Control	Extermination	Recreation	Valorem	Monitoring	Court	Health Court	
	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Fund	
ASSETS									
Cash and cash equivalents	\$ 3,871	\$ 25,577	\$ 34,049	\$ 46,501	\$ 63,700	\$ 1,216	\$ 211,894	\$ 75,270	
Investments	162,273	1,059,459	1,439,362	1,944,480	2,665,806	50,969	8,670,690	3,154,975	
Accounts receivable	-	12,484	-	-	-	-	-	-	
Property tax receivable	789,771	774,604	679,182	726,843	3,485,815	-	12,453,068	-	
Accrued interest receivable	-	-	2,871	-	-	-	-	-	
Due from other funds	-	7,213	-	-	-	-	-	-	
Due from other agencies and									
units of government	1,023,115	155	11,689		2,721		180,123	395	
Total assets	\$ 1,979,030	\$ 1,879,492	\$ 2,167,153	\$ 2,717,824	\$ 6,218,042	\$ 52,185	\$ 21,515,775	\$ 3,230,640	
LIABILITIES									
Accounts payable	\$ -	\$ 137,412	\$ 57,136	\$ 52,721	\$ 180,315	\$ -	\$ 898,733	\$ 158,909	
Due to other funds	-	781	729	-	-	-	337	-	
Unavailable/advanced									
revenue				27,188					
Total liabilities		138,193	57,865	79,909	180,315		899,070	158,909	
DEFERRED INFLOWS									
Property tax	789,771	774,604	679,182	726,843	3,485,815		12,453,068		
FUND BALANCES									
Restricted for:									
Enabling Legislation	1,189,259	966,695	1,430,106	-	-	-	-	3,071,731	
Community infrastructure	-	-	-	-	-	-	-	-	
Assigned for:									
General government	-	-	-	-	2,551,912	-	-	-	
Public safety	-	-	-	-	-	-	-	-	
Judicial services	-	-	-	-	-	52,185	8,163,637	-	
Recreation and culture	-	-	-	1,911,072	-	-	-	-	
Capital projects									
Total Fund Balances	1,189,259	966,695	1,430,106	1,911,072	2,551,912	52,185	8,163,637	3,071,731	
Total liabilities, deferred									
inflows and fund balances	\$ 1,979,030	\$ 1,879,492	\$ 2,167,153	\$ 2,717,824	\$ 6,218,042	\$ 52,185	\$ 21,515,775	\$ 3,230,640	

#### **Combining Balance Sheet**

#### Non-major Governmental Funds

#### September 30, 2020

		Sp	ecial Revenue Fund	ds			Capital Projects Fund	Debt Service Fund	Total
County Court		Emergency	Emergency	Veterans	Mosquito	Consolidated	Capital	Avimor	Non-major
Facilities	Waterways	Communications	Management	Memorial	Abatement	Elections	Projects	CID No. 1	Governmental
Fund	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Funds
\$ 20,888	\$ 5,931	\$ 164,518	\$ 12,886	\$ 42	\$ 50,242	\$ 15,451	\$ 15,400,190	\$ 174,260	\$ 16,306,486
875,542	250,733	6,954,655	535,926	1,779	2,123,861	647,652	7,255,517	26,631	37,820,310
-	-	471,177	-	-	-	-	-	-	483,661
-	-	-	-	20,000	1,266,911	-	-	43,373	20,239,567
-	516	13,760	-	-	4,328	-	4,527	47	26,049
-	-	-	-	-	-	-	-	-	7,213
	88,601		138,842		16,185				1,461,826
\$ 896,430	\$345,781	\$ 7,604,110	\$ 687,654	\$ 21,821	\$ 3,461,527	\$ 663,103	\$ 22,660,234	\$ 244,311	\$ 76,345,112
\$ -	\$ 10,671	\$ 308,099	\$ 37,120	\$ -	\$ 171,884	\$ 21,809	\$ 231,357	\$ 13,839	\$ 2,280,005
-	25,959	12,683	17	-	1,343	-	-	-	41,849
									27,188
	36,630	320,782	37,137		173,227	21,809	231,357	13,839	2,349,042
				20,000	1,266,911			43,373	20,239,567
896,430	-	7,283,328	-	-	2,021,389	641,294	-	-	17,500,232
-	-	-	-	-	-	-	-	187,099	187,099
-	-	-	-	-	-	-	-	-	2,551,912
-	-	-	650,517	-	-	-	-	-	650,517
-	-	-	-	-	-	-	-	-	8,215,822
-	309,151	-	-	1,821	-	-	-	-	2,222,044
							22,428,877		22,428,877
896,430	309,151	7,283,328	650,517	1,821	2,021,389	641,294	22,428,877	187,099	53,756,503
\$ 896,430	\$345,781	\$ 7,604,110	\$ 687,654	\$ 21,821	\$ 3,461,527	\$ 663,103	\$ 22,660,234	\$ 244,311	\$ 76,345,112

#### Combining Statement of Revenues, Expenditures, and Changes In Fund Balances

#### Non-major Governmental Funds

#### For the Year Ended September 30, 2020

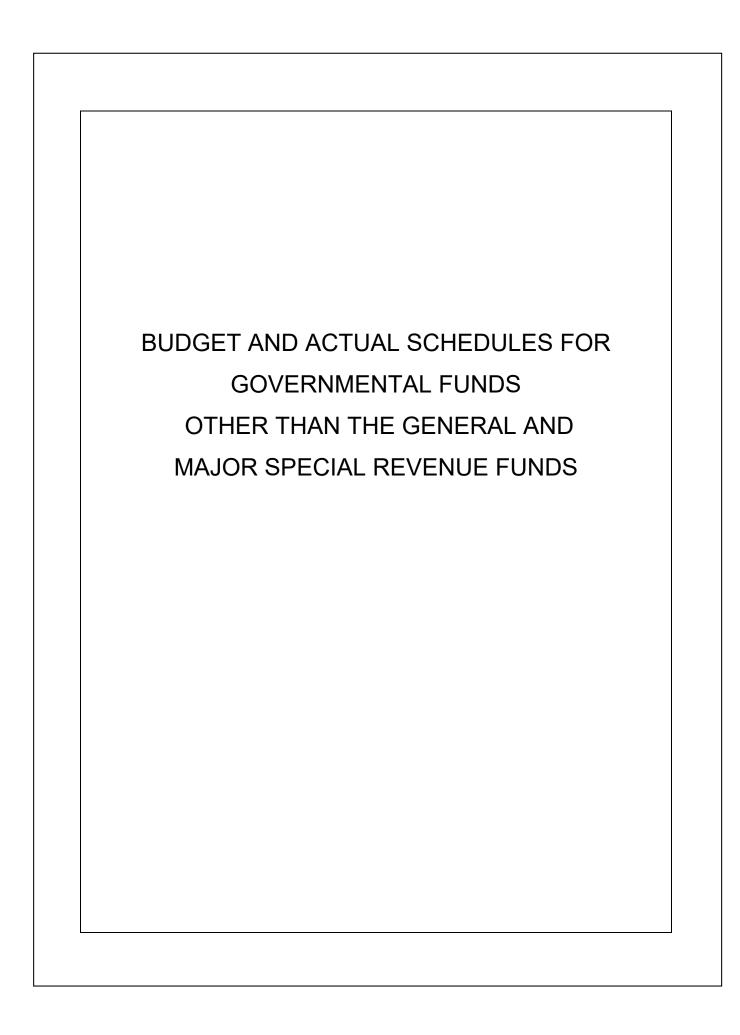
	Special Revenue Funds								
	Public Health Fund	Weed Control Fund	Pest Extermination Fund	Parks and Recreation Fund	Ad Valorem Fund	Court Monitoring Fund	District Court Fund	Drug/Mental Health Court Fund	
REVENUES				·					
Taxes	\$ 2,218,044	\$ 786,006	\$ 673,304	\$ 819,282	\$ 3,390,471	\$ -	\$ 12,099,873	\$ -	
Licenses and permits	-	-	-	-	-	-	-	-	
Fines and forfeitures	-	-	-	-	-	-	1,083,660	-	
Charges for services	-	331,221	394	206,143	132,909	-	1,053,157	336,308	
Intergovernmental	1,024,149	8,107	44,720	106	5,066	-	1,544,063	1,389,941	
Interest income	4,627	18,285	26,588	35,604	52,677	939	162,029	99,482	
Net increase (decrease) in the fair									
value of investments	1,019	6,679	8,982	11,764	15,684	303	53,140	13,377	
Miscellaneous		7,177	3_	431,638	4,809	29,633	13,394	181,076	
Total revenues	3,247,839	1,157,475	753,991	1,504,537	3,601,616	30,875	16,009,316	2,020,184	
EXPENDITURES									
Current:									
General government	-	-	-	-	3,505,071	-	14,922,796	1,853,023	
Sanitation	-	1,021,481	497,567	-	-	-	-	-	
Public safety	-	-	-	-	-	23,200	-	-	
Health and welfare	2,192,390	-	-	-	-	-	-	-	
Recreational and cultural	-	-	-	1,164,528	-	-	-	-	
Community infrastructure	-	-	-	-	-	-	-	-	
Capital outlay Debt service:	-	-	32,273	90,213	-	-	-	2,025,370	
Principal retirement Interest and other debt charges	<u> </u>	<u> </u>	- 	<u> </u>	<u> </u>		<u> </u>		
Total expenditures	2,192,390	1,021,481	529,840	1,254,741	3,505,071	23,200	14,922,796	3,878,393	
Excess (deficiency) of									
revenues over expenditures	1,055,449	135,994	224,151	249,796	96,545	7,675	1,086,520	(1,858,209)	
OTHER FINANCING SOURCES (USES) Transfers in									
Transfers (out)	(5,646)	(24,964)		(47,368)	(68,361)	(1,242)	(215,169)	(112,859)	
Total other financing sources									
and (uses)	(5,646)	(24,964)	<u>=</u> _	(47,368)	(68,361)	(1,242)	(215,169)	(112,859)	
Net change in fund balance	1,049,803	111,030	224,151	202,428	28,184	6,433	871,351	(1,971,068)	
Fund balance, beginning of year	139,456	855,665	1,205,955	1,708,644	2,523,728	45,752	7,292,286	5,042,799	
Fund balance, end of year	\$ 1,189,259	\$ 966,695	\$ 1,430,106	\$ 1,911,072	\$ 2,551,912	\$ 52,185	\$ 8,163,637	\$ 3,071,731	

#### Combining Statement of Revenues, Expenditures, and Changes In Fund Balances

#### Non-major Governmental Funds

#### For the Year Ended September 30, 2020

		Spe	cial Revenue Fund	s			Capital Projects Fund	Debt Service Fund	Total
County Court Facilities Fund	Waterways Fund	Emergency Communications Fund	Emergency Management Fund	Veterans Memorial Fund	·		Capital Projects Fund	Avimor CID No.1 Fund	Non-major Governmental Funds
\$ -	\$ -	\$ -	\$ -	\$ 20,243	\$ 1,183,252	\$ -	\$ -	\$ 42,421	\$ 21,232,896
-	204,992	-	-	-	-	-	-	-	204,992
-	-	-	-	-	-	-	-	-	1,083,660
153,259	-	6,821,074	-	-	-	-	-	-	9,034,465
-	-	-	788,271	16	62,905	752,271	-	-	5,619,615
15,731	4,952	116,317	11,382	81	39,891	11,125	268,660	4,465	872,835
5,524	1,399	40,189	3,316	11	13,597	3,868	45,707	135	224,694
			67,649		147,877		195,608	153,551	1,232,415
174,514	211,343	6,977,580	870,618	20,351	1,447,522	767,264	509,975	200,572	39,505,572
_	_	_			_	610,496			20,891,386
_	_	_	_	_	1,000,054	-	-	_	2,519,102
_	_	4,502,488	766,259	_	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_	19,920	_	5,311,867
_	_	-	-	_	_	_	-	-	2,192,390
_	154,963	_	_	20,000	_	_	_	-	1,339,491
-	-	-	-	-	-	-	-	434,868	434,868
-	-	1,284,416	-	-	58,346	-	5,606,510	-	9,097,128
-	-	728,920	-	-	-	57,906	-	33,750	820,576
		19,974				3,839		152,708	176,521
	154,963	6,535,798	766,259	20,000	1,058,400	672,241	5,626,430	621,326	42,783,329
174,514	56,380	441,782	104,359	351	389,122	95,023	(5,116,455)	(420,754)	(3,277,757)
(21,255)	<u>-</u>	<u>-</u>	(14,698)	(92)	<u>-</u>	(14,993)	7,312,650 (579,685)		7,312,650 (1,106,332)
(21,255)	-		(14,698)	(92)		(14,993)	6,732,965		6,206,318
153,259	56,380	441,782	89,661	259	389,122	80,030	1,616,510	(420,754)	2,928,561
743,171	252,771	6,841,546	560,856	1,562	1,632,267	561,264	20,812,367	607,853	50,827,942
\$ 896,430	\$ 309,151	\$ 7,283,328	\$ 650,517	\$ 1,821	\$ 2,021,389	\$ 641,294	\$ 22,428,877	\$ 187,099	\$ 53,756,503



#### Ada County Public Health

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

		Budgeted Original	l Amou	ınts Final	ual Amounts Igetary Basis)	iance with al Budget
Revenues:					 <del></del>	
Taxes	\$	-	\$	2,192,390	\$ 2,218,044	\$ 25,654
Intergovernmental		2,192,390		-	1,033	1,033
Charges for services		-		-	-	-
Miscellaneous		<u>-</u>			 	 -
Total revenues		2,192,390		2,192,390	 2,219,077	 26,687
Expenditures: Current - Health and welfare						
Other services and charges		2,192,390		2,192,390	2,192,390	=
Total expenditures		2,192,390		2,192,390	2,192,390	 -
OTHER FINANCING SOURCE	ES (US	ES)				
Transfers In					-	
Transfers Out					 (5,646)	
Total Other Financing Source	es (Us	es)			 (5,646)	
Revenues and Other Financi Expenditures and Other F			der)		21,041	
Reconciling Items						
Changes Affected by Accrue					1,028,762	
Fund Balances - Beginning o	of Year				 139,456	
Fund Balance - End of Year					\$ 1,189,259	

#### **Weed Control**

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances **Budget and Actual (Non-GAAP Cash Basis)** For the Year Ended September 30, 2020

		Budgeted	d Amou	ints	Actual Amounts		Variance with	
		Original		Final	_(Bud	getary Basis)	Fir	nal Budget
Revenues:								
Taxes	\$	777,514	\$	777,514	\$	786,006	\$	8,492
Intergovernmental	*	-	•	22,667	*	8,107	•	(14,560)
Charges for services		339,750		339,750		347,523		7,773
Miscellaneous		, -		, -		7,177		7,177
Total revenues		1,117,264		1,139,931		1,148,813		8,882
Expenditures:								
Current -								
Sanitation								
Personal services		701,161		701,161		595,767		105,394
Other services and charges		380,303		475,439		421,136		54,303
Capital outlays		81,290		8,821		-		8,821
Total expenditures		1,162,754		1,185,421		1,016,903		168,518
OTHER FINANCING SOURCE	ES (USI	≣S)						
Transfers In	•	•				_		
Transfers Out						(24,964)		
Total Other Financing Source	es (Use	es)				(24,964)		
Revenues and Other Finance Expenditures and Other F			nder)			106,946		
Reconciling Items								
Changes Affected by Accrue Changes Affected by Accrue						8,662 (4,578)		
Fund Balances - Beginning	of Year					855,665		
					Φ	,		
Fund Balance - End of Year					\$	966,695		

#### **Pest Extermination**

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

		Budgeted	l Amour	nts	Actu	al Amounts	Var	iance with
		Original		Final	_(Budç	getary Basis)	Fin	al Budget
Revenues:								
Taxes	\$	665,223	\$	665,223	\$	673,304	\$	8,081
Intergovernmental	•	33,586	•	33,586	•	43,656	•	10,070
Charges for services		-		-		481		481
Miscellaneous		-		-		-		-
Interest						27,269		27,269
Total revenues		698,809		698,809		744,710		45,901
Expenditures:								
Current -								
Sanitation								
Personal services		224,509		224,509		210,164		14,345
Other services and charges		442,400		444,275		286,642		157,633
Capital outlays	-	41,900		40,025		32,273		7,752
Total expenditures	-	708,809		708,809		529,079		179,730
OTHER FINANCING SOURCE	ES (USE	ES)						
Transfers In						_		
Transfers Out						_		
Total Other Financing Source	es (Use	es)				-		
Revenues and Other Financi	na Sou	rces Over (Ur	nder)					
Expenditures and Other F			,			215,631		
Reconciling Items								
Changes Affected by Accrue Changes Affected by Accrue						9,282 (762)		
Changes / modes by / toolut	ou Enpo					(, 52)		
Fund Balances - Beginning	of Year					1,205,955		
Fund Balance - End of Year					\$	1,430,106		

#### **Parks and Recreation**

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

		Budgeted	Amou	mounts		<b>Actual Amounts</b>		Variance with	
		Original		Final	_(Bud	getary Basis)	Fin	nal Budget	
Revenues:									
Taxes	\$	807,515	\$	807,515	\$	819,281	\$	11,766	
Intergovernmental	,	-	•	- ,- ,	•	106	•	106	
Charges for services		113,500		113,500		206,148		92,648	
Miscellaneous		293,292		293,292		413,925		120,633	
Total revenues		1,214,307		1,214,307		1,439,460		225,153	
Expenditures:									
Current -									
Recreational and cultural									
Personal services		507,974		507,974		487,699		20,275	
Other services and charges		714,333		762,895		691,724		71,171	
Capital outlays		737,000		688,438		90,213		598,225	
Total expenditures		1,959,307		1,959,307		1,269,636	-	689,671	
other uses, cash basis OTHER FINANCING SOURCE	s (usi	=S)				169,824			
	-0 (00)	-0,							
Transfers In						- (47.000)			
Transfers Out	(11	>				(47,368)			
Total Other Financing Sourc	es (Use	es)				(47,368)			
Revenues and Other Financi Expenditures and Other F			nder)			122,456			
Reconciling Items									
Changes Affected by Accrue	ed Reve	nues				65,077			
Changes Affected by Accrue						14,895			
Fund Balances - Beginning o	of Year					1,708,644			
Fund Balance - End of Year					\$	1,911,072			

#### Ada County Ad Valorem

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

		Budgeted Amounts			Actual Amounts		Variance with	
		Original		Final	(Buc	dgetary Basis)	Fir	nal Budget
Revenues:								
Taxes	\$	3,350,671	\$	3,350,671	\$	3,390,471	\$	39,800
Intergovernmental		-		-		2,345		2,345
Charges for services Miscellaneous		110,150		110,150		132,909 4,809		22,759 4,809
Total revenues		3,460,821		3,460,821		3,530,534		69,713
Expenditures:								
Current -								
General government								
Personal services		3,395,948		3,395,948		3,309,379		86,569
Other services and charges		246,773 46,100		261,772		172,364		89,408
Capital outlays Total expenditures		3,688,821		31,101 3,688,821		3,481,743		31,101 207,078
over expenditures and other uses, cash basis					-	48,791		
OTHER FINANCING SOURC	ES (US	ES)						
Transfers In						-		
Transfers Out						(68,361)		
Total Other Financing Source	es (Us	es)				(68,361)		
Revenues and Other Financ Expenditures and Other F			nder)			(19,570)		
Reconciling Items								
Changes Affected by Accru						71,081		
Changes Affected by Accru	ed Exp	enditures				(23,327)		
Fund Balances - Beginning	of Yeaı	r				2,523,728		
Fund Balance - End of Year					\$	2,551,912		

#### Ada County Court Monitoring

# Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis)

#### For the Year Ended September 30, 2020

		Budgeted	l Amou	ınts	Actua	al Amounts	Varia	ance with
	С	Original		Final	_(Budg	etary Basis)	Fina	l Budget
Revenues:								
Taxes	\$	_	\$	-	\$	_	\$	_
Intergovernmental	•	_	•	_	*	-	*	_
Charges for services		-		-		-		-
Miscellaneous		35,000		35,000		30,305		(4,695)
Total revenues		35,000		35,000		30,305		(4,695)
Expenditures:								
Current -								
Public safety								
Personal services		-		-		-		-
Other services and charges		35,000		35,000		23,200		11,800
Capital outlays		-						
Total expenditures		35,000		35,000		23,200		11,800
over expenditures and other uses, cash basis  OTHER FINANCING SOURCE	ES (USE	S)				7,105		
Transfers In						-		
Transfers Out					-	(1,242)		
Total Other Financing Sourc	es (Uses	s)				(1,242)		
Revenues and Other Financi Expenditures and Other F			nder)			5,863		
Reconciling Items Changes Affected by Accrue Changes Affected by Accrue						570 -		
Fund Balances - Beginning o	of Year					45,752		
Fund Balance - End of Year					\$	52,185		

#### Ada County District Court

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

		Budgeted	d Amo	unts	Ac	tual Amounts	Va	Variance with Final Budget  138,123 (33,418) (102,542) (230,753) 6,063 (222,527)  944,614 498,205 14,469 1,457,288	
		Original		Final	_(Bu	dgetary Basis)	Fi	nal Budget	
_									
Revenue:					_				
Taxes	\$	11,961,750	\$	11,961,750	\$	12,099,873	\$		
Intergovernmental		1,431,741		1,546,425		1,513,007			
Charges for services		1,158,535		1,158,535		1,055,993			
Fines and forfeitures		1,263,000		1,263,000		1,032,247			
Miscellaneous		7,332		7,332		13,395			
Total revenues		15,822,358		15,937,042		15,714,515		(222,527)	
Expenditures: Current -									
General government Personal services		14,085,765		14,085,765		13,141,151		044 614	
Other services and charges		1,949,649		2,136,808		1,638,603			
Capital outlays		86,944		14,469		1,030,003			
Total expenditures		16,122,358		16,237,042		14,779,754		1 457 288	
·									
Excess (deficiency) of revenu	es								
over expenditures and									
other uses, cash basis						934,761			
OTHER FINANCING SOURC	ES (U	SES)							
Transfers In	`	•							
Transfers Out						(215,169)			
Total Other Financing Source	es (U	ses)				(215,169)			
rotal other rinarioning court	·O) O	500)				(210,100)			
Revenues and Other Financ	ing Sc	ources Over (U	nder)						
Expenditures and Other F			,			719,592			
Reconciling Items									
	ad Day	(001100				294,802			
Changes Affected by Accru- Changes Affected by Accru-						(143,043)			
Changes Anected by Accid	eu Lx	Jenuitures				(143,043)			
Fund Balances - Beginning	of Yea	ır				7,292,286			
Fund Balance - End of Year					\$	8,163,637			
						-,, - 3 -			

#### **Drug Court/Mental Health Court**

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis)

For the Year Ended September 30, 2020

		Budgeted	Amou	ınts	Act	tual Amounts	Va	riance with
		Original		Final	(Buc	lgetary Basis)	Fir	nal Budget
Davanuas								
Revenues: Taxes	\$	_	\$	_	\$	_	\$	_
Intergovernmental	Ψ	1,477,101	Ψ	1,477,101	Ψ	1,389,546	Ψ	(87,555)
Charges for services		221,104		221,104		339,420		118,316
Licenses and permits		-		-		-		-
Interest		-		-		-		-
Miscellaneous		_		-		181,076		181,076
Total revenues		1,698,205		1,698,205		1,910,042		211,837
Expenditures: Current - Public safety								
Personal services		1,597,015		1,597,015		1,410,995		186,020
Other services and charges		564,102		703,718		426,323		277,395
Capital outlays		3,084,000		3,084,000		2,025,370		1,058,630
Total expenditures		5,245,117		5,384,733		3,862,688		1,522,045
Excess (deficiency) of revenue over expenditures and other uses, cash basis  OTHER FINANCING SOURCE		ES)				(1,952,646)		
Transfers In								
Transfers Out						(112,859)		
Total Other Financing Source	ell) e	es)				(112,859)		
. otal other i manoning courts	, , , ,	,				(112,000)		
Revenues and Other Financii Expenditures and Other Fi			nder)			(2,065,505)		
Reconciling Items								
Changes Affected by Accrue	d Rev	enues				110,142		
Changes Affected by Accrue	d Expe	enditures				(15,705)		
Fund Balances - Beginning of	f Year					5,042,799		
Fund Balance - End of Year					\$	3,071,731		

#### **County Court Facilities**

# Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

	Budgeted Amounts				Actu	al Amounts	Vari	ance with
	Oriç	ginal	Final		(Budg	getary Basis)	Fin	al Budget
Revenues:								
Taxes	\$	-	\$	-	\$	-	\$	-
Charges for services		-		-		151,471		151,471
Miscellaneous								
Total revenues	-					151,471	-	151,471
Expenditures:								
Current -								
General government								
Personal services		-		-		-		-
Other services and charges		-		-		-		-
Capital outlays						=		-
Total expenditures								
Excess (deficiency) of revenu over expenditures and other uses, cash basis						151,471		
Transfers In						-		
Transfers Out						(21,255)		
Total Other Financing Source	es (Uses)					(21,255)		
Revenues and Other Financ Expenditures and Other F			nder)			130,216		
Reconciling Items								
Changes Affected by Accrudence Affected By Accurate Affected By Ac						23,043		
Fund Balances - Beginning	of Year					743,171		
Fund Balance - End of Year					\$	896,430		

# Waterways Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

		Budgeted Amounts			Actua	al Amounts	Variance with Final Budget  \$	
	(	Original		Final	(Budge	etary Basis)	Fina	al Budget
Revenues:								
Taxes	\$	-	\$	-	\$	_	\$	_
Intergovernmental	*	_	,	-	•	-	•	_
Charges for services		-		-		-		-
Licenses and permits		173,500		173,500		142,000		
Interest		2,500		2,500		5,249		2,749
Miscellaneous		170,000		170,000		1 47 0 40		(00.751)
Total revenues	-	176,000		176,000		147,249		(28,751)
Expenditures: Current -								
Recreational and cultural								
Personal services		98,056		98,056		80,480		17,576
Other services and charges		77,944		77,944		74,029		
Capital outlays				_		-		
Total expenditures		176,000		176,000		154,509		21,491
Excess (deficiency) of revenu over expenditures and	es							
other uses, cash basis						(7,260)		
OTHER FINANCING SOURCE	ES (USE	S)						
Transfers In						-		
Transfers Out								
Total Other Financing Source	es (Use	s)				<u> </u>		
Revenues and Other Financ Expenditures and Other F			nder)			(7,260)		
Reconciling Items								
Changes Affected by Accru						64,094		
Changes Affected by Accru	ed Expei	nditures				(454)		
Fund Balances - Beginning	of Year					252,771		
Fund Balance - End of Year					\$	309,151		

## Emergency Communications Schedule of Revenues, Expenditures, and Changes in Fund Balances **Budget and Actual (Non-GAAP Cash Basis)**

For the Year Ended September 30, 2020

		Budgeted	l Amou			ual Amounts		riance with
	0	riginal		Final	_(Bud	lgetary Basis)	Fii	nal Budget
Revenues:								
Taxes	\$	-	\$	-	\$	-	\$	-
Intergovernmental						-		(100.001)
Charges for services Interest		6,738,647 50,000		6,738,647 50,000		6,635,316 122,385		(103,331) 72,385
Miscellaneous		50,000		50,000		122,303		72,303
Total revenues		6,788,647		6,788,647	-	6,757,701	-	(30,946)
Expenditures:								
Current -								
Public safety Personal services		1,172,534		1,172,534		693,326		479,208
Other services and charges		3,744,396		4,863,958		4,556,241		307,717
Capital outlays		3,728,388		2,608,826		1,284,416		1,324,410
Total expenditures		8,645,318		8,645,318		6,533,983		2,111,335
over expenditures and other uses, cash basis						223,718		
OTHER FINANCING SOURCE	S (USES	3)						
Transfers In						-		
Transfers Out	4.1	,						
Total Other Financing Source	es (Uses	5)				<del>-</del>		
Revenues and Other Financi	na Sour	ces Over (Ui	nder)					
Expenditures and Other Fi			,			223,718		
Reconciling Items								
Changes Affected by Accrue						219,878		
Changes Affected by Accrue	ea Expen	aitures				(1,814)		
Fund Balances - Beginning of	of Year					6,841,546		
Fund Balance - End of Year					\$	7,283,328		

### Emergency Management Schedule of Revenues, Expenditures, and Changes in Fund Balances **Budget and Actual (Non-GAAP Cash Basis)** For the Year Ended September 30, 2020

		Budgeted	d Amou	nts	Actu	al Amounts	Variance with	
	-	Original		Final	_(Budg	getary Basis)	Fi	nal Budget
Revenues:								
Taxes	\$	_	\$	_	\$	_	\$	_
Intergovernmental	Ψ	558,234	Ψ	986,854	*	633,908	Ψ	(352,946)
Charges for services		-		-		-		-
Licenses and permits		-		-		-		-
Interest		-		-		=		=
Miscellaneous		-		-		67,649		67,649
Total revenues		558,234	-	986,854	-	701,557	-	(285,297)
Expenditures: Current -								
Public safety								
Personal services		536,823		549,568		461,989		87,579
Other services and charges		80,740		398,319		170,088		228,231
Capital outlays		- 017.500		- 047.007				- 015 010
Total expenditures	-	617,563		947,887	-	632,077		315,810
Excess (deficiency) of revenue over expenditures and other uses, cash basis	es					69,480		
OTHER FINANCING SOURCE	S (USI	≣S)						
Transfers In						-		
Transfers Out						(14,698)		
Total Other Financing Source	es (Use	es)				(14,698)		
Revenues and Other Financi Expenditures and Other Fi			nder)			54,782		
Reconciling Items								
Changes Affected by Accrue	d Reve	nues				169,061		
Changes Affected by Accrue						(134,182)		
Fund Balances - Beginning o	of Year					560,856		
Fund Balance - End of Year					\$	650,517		
						333,317		

#### **Veterans Memorial**

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

		Budgeted	l Amour		Actual Amounts		Variance with Final Budget	
		Original		Final	(Budg	etary Basis)	Final	Budget
Revenues:								
Taxes	\$	20,000	\$	20,000	\$	20,243	\$	243
Intergovernmental		-		-		16		16
Charges for services		-		-		-		-
Licenses and permits		-		-		-		-
Interest Miscellaneous		-		-		-		-
Total revenues		20,000		20,000	-	20,259		259
Total Tovollago		20,000		20,000		20,200		
Expenditures:								
Current -								
Recreational and cultural								
Personal services		-		-		-		-
Other services and charges		20,000		20,000		20,000		-
Capital outlays		-				-		
Total expenditures		20,000		20,000		20,000		
Excess (deficiency) of revenues								
over expenditures and								
other uses, cash basis						259		
OTHER FINANCING SOURCES	(USES	)						
Transfers In						_		
Transfers Out						(92)		
Total Other Financing Sources	(Uses)	)				(92)		
Barrage and Other Figure		<b>O</b> (U	1>					
Revenues and Other Financing Expenditures and Other Financing			ier)			167		
	unomg	0000				107		
Reconciling Items								
Changes Affected by Accrued						92		
Changes Affected by Accrued	Expend	litures				-		
Fund Balances - Beginning of	Year					1,562		
Fund Balance - End of Year					\$	1,821		

#### **Mosquito Abatement**

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

	Budgeted Amounts			Act	ual Amounts	Variance with		
		Original		Final	(Buc	lgetary Basis)	Fir	nal Budget
_								
Revenues:	•	1 100 010	•	1 100 010	•	1 100 050	•	40.400
Taxes	\$	1,169,819	\$	1,169,819	\$	1,183,252	\$	13,433
Intergovernmental		47,298		47,298		61,432		14,134
Charges for services		-		-		-		-
Licenses and permits		-		-		40.745		40.745
Interest		-		-		40,745		40,745
Miscellaneous		1 017 117	-	1 017 117	-	147,876	-	147,876
Total revenues		1,217,117		1,217,117		1,433,305		216,188
Expenditures: Current -								
Sanitation								
Personal services		424,483		424,483		397,567		26,916
Other services and charges		750,634		730,323		602,807		127,516
Capital outlays		42,000		62,311		58,346		3,965
Total expenditures		1,217,117		1,217,117		1,058,720	-	158,397
over expenditures and other uses, cash basis						374,585		
OTHER FINANCING SOURCE	S (US	ES)						
Transfers In						_		
Transfers Out						_		
Total Other Financing Source	es (Us	es)				-		
Revenues and Other Financi Expenditures and Other Fi			nder)			374,585		
Reconciling Items								
Changes Affected by Accrue	d Rev	enues				14,217		
Changes Affected by Accrue						320		
Fund Balances - Beginning o	of Year	•				1,632,267		
Fund Balance - End of Year					\$	2,021,389		

#### **Consolidated Elections**

# Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

	Budgeted Amounts			<b>Actual Amounts</b>		Variance with		
		Original		Final	(Budg	etary Basis)	Fina	al Budget
Revenues:								
Taxes	\$	-	\$	-	\$	-	\$	-
Intergovernmental	·	730,300	•	730,300		752,271	•	21,971
Charges for services		-		-		-		-
Miscellaneous								
Total revenues		730,300		730,300		752,271		21,971
Expenditures:								
Current-								
General Government								
Personal services		304,113		304,113		234,926		69,187
Other services and charges		424,022		430,022		429,513		509
Capital outlays		6,000						
Total expenditures		734,135		734,135		664,439		69,696
over expenditures and other uses, cash basis  OTHER FINANCING SOURCES (	USES)					87,832		
Transfers In						-		
Transfers Out						(14,993)		
Total Other Financing Sources	(Uses)					(14,993)		
Revenues and Other Financing Expenditures and Other Finan			·)			72,839		
Reconciling Items Changes Affected by Accrued Revenues Changes Affected by Accrued Expenditures						14,992 (7,801)		
Fund Balances - Beginning of Y	·					561,264		
Fund Balance - End of Year					\$	641,294		

# Capital Projects Schedule of Revenues, Expenditures, and Changes in Fund Balances **Budget and Actual (Non-GAAP Cash Basis)**

For the Year Ended September 30, 2020

	Budgeted Amounts			Actu	al Amounts	Variance with		
	Oriç	ginal		Final	_(Bud	getary Basis)	Fin	nal Budget
Revenues:								
Taxes	\$	_	\$	<u>-</u>	\$	_	\$	_
Charges for services	Ψ	_	Ψ	-	Ψ	-	Ψ	-
Fines and forfeitures		-		_		-		-
Intergovernmental		-		-		-		-
Interest		-		-		61,656		61,656
Miscellaneous		169,457		169,457		7,508,258		7,338,801
Total revenues		169,457		169,457		7,569,914		7,400,457
Expenditures:								
General Government	0	070 000		10 001 007		F 000 400		F 004 000
Other services and charges	2	,079,228		10,661,297		5,626,429		5,034,868
Debt Service- Principal retirement								
Interest and other debt charge	c	-		<del>-</del>		-		-
Total expenditures		,079,228		10,661,297		5,626,429		5,034,868
Total experialitates		,010,220		10,001,207	-	0,020,120		0,001,000
Excess (deficiency) of revenues	3							
over expenditures and								
other uses, cash basis						1,943,485		
OTHER FINANCING SOURCES	S (USES)							
Transfers In						7,312,650		
Transfers Out						(579,685)		
Total Other Financing Sources	s (Uses)					6,732,965		
	_							
Revenues and Other Financin			der)			0.070.450		
Expenditures and Other Fin	ancing U	ses				8,676,450		
Decembiling Home								
Reconciling Items  Changes Affected by Accrued	l Dovonuo	•				(7.050.040)		
Changes Affected by Accrued			al Outl	21/		(7,059,940)		
Onlinges Affected by Accided	Lyperiali	ui es/Oapile	ai Outio	ау				
Fund Balances - Beginning of	Year					20,812,367		
Fund Balance - End of Year					\$	22,428,877		
i unu balance - Enu di Teal					φ	22,420,011		

#### Ada County Avimor CID #1

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2020

	Budgeted Amounts			Actu	al Amounts	Variance with		
	(	Original		Final	_(Budg	getary Basis)	Fin	al Budget
Revenues:								
Taxes	\$	39,607	\$	39,607	\$	42,421	\$	2,814
Charges for services		-		-		-		-
Interest		-		-		646		646
Miscellaneous		246,935 286,542		246,935 286,542	-	153,551 196,618		(93,384) (89,924)
Total revenues		200,342		200,342		190,010		(09,924)
Expenditures:								
Current -								
General government								
Personal services		-		-		-		-
Other services and charges		286,542		286,542		211,864		74,678
Capital outlays Total expenditures		286,542		286,542		211,864		74,678
Excess (deficiency) of revenu	00							
over expenditures and	<b>C</b> 3							
other uses, cash basis						(15,246)		
OTHER FINANCING SOURC	ES (USE	ES)						
Transfers In						-		
Transfers Out		_				-		
Total Other Financing Source	es (Use	es)						
Revenues and Other Financ			nder)					
Expenditures and Other F	inancin	g Uses				(15,246)		
Reconciling Items								
Changes Affected by Accru-						3,954		
Changes Affected by Accru	ed Expe	nditures				(409,462)		
Fund Balances - Beginning	of Year					607,853		
Fund Balance - End of Year					\$	187,099		
i unu balance - Enu di Teal					Ψ	107,033		

#### **INTERNAL SERVICE FUNDS**

Internal service funds are used to account for the financing of goods or services provided by one department to other departments of the County.

<u>Self-Funded Health Insurance</u> - to account for the County's self-funded health insurance program, consisting of medical, dental and vision coverage. The County became self-insured for health insurance in fiscal year 2000.

<u>Liability Insurance</u> - to account for the County's self-insurance for liability and auto coverage, purchased insurance for property losses, and worker's compensation insurance.

# Ada County Internal Service Funds Combining Statement of Net Position September 30, 2020

		Self-Funded	Liability			
	He	alth Insurance	Insurance		Total	
ASSETS						
Cash	\$	256,300	\$ 502,838	\$	759,138	
Investments		10,834,557	12,930,747		23,765,304	
Accrued interest receivable		21,859	25,823		47,682	
Total current assets		11,112,716	13,459,408		24,572,124	
Total assets		11,112,716	 13,459,408		24,572,124	
LIABILITIES						
Accounts payable		2,008,053	148,699		2,156,752	
Due to other funds		-	76,197		76,197	
Claims and judgments		2,153,686	 1,929,393		4,083,079	
Total current liabilities		4,161,739	2,154,289		6,316,028	
Noncurrent liabilities:						
Claims and judgments		-	3,099,835		3,099,835	
Total noncurrent liabilities		-	3,099,835		3,099,835	
Total liabilities		4,161,739	5,254,124		9,415,863	
NET POSITION						
Unrestricted		6,950,977	8,205,284		15,156,261	
Total net position	\$	6,950,977	\$ 8,205,284	\$	15,156,261	

#### Ada County Internal Service Funds

### Combining Statement of Revenues, Expenses, and Changes in Fund Net Position For the Year Ended September 30, 2020

OPERATING REVENUES		Self-Funded alth Insurance	Liability Insurance	 Total
Charges for services	\$	24,375,340	\$ 2,828,551	\$ 27,203,891
Total operating revenues		24,375,340	2,828,551	27,203,891
OPERATING EXPENSES				
Claims Administration		24,577,827 2,663,345	 2,606,224 870,096	27,184,051 3,533,441
Total operating expenses		27,241,172	3,476,320	 30,717,492
Income (loss) before nonoperating income (expense) and transfers		(2,865,832)	(647,769)	 (3,513,601)
NONOPERATING REVENUES (EXPENSES	<b>S</b> )			
Interest income		236,018	255,269	491,287
Net increase (decrease) in the fair value of investments		55,946	 76,739	 132,685
Total nonoperating income		291,964	 332,008	 623,972
Income (loss) before operating transfers		(2,573,868)	(315,761)	 (2,889,629)
Transfers out		<u>-</u>	 (35,785)	(35,785)
Change in net position		(2,573,868)	(351,546)	(2,925,414)
Total net position - beginning		9,524,845	 8,556,830	 18,081,675
Total net position - ending	\$	6,950,977	\$ 8,205,284	\$ 15,156,261

#### Ada County Internal Service Funds Combining Statement of Cash Flows For the Year Ended September 30, 2020

OAGU ELOWO EDOM ODEDATINO AGTIVITICO		Self-Funded Health Insurance		Liability Insurance		Total
CASH FLOWS FROM OPERATING ACTIVITIES	•					
Cash received from services  provided to other funds  Cash paid to suppliers for goods and	\$	24,375,340	\$	2,828,551	\$	27,203,891
contracted services		(27,257,297)		(2,330,116)		(29,587,413)
Net cash provided by (used for)		(0.004.057)		400 405		(0.000,500)
operating activities		(2,881,957)		498,435		(2,383,522)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Transfer out		-		(35,785)		(35,785)
Net cash provided by (used for) noncapital financing activities		-		(35,785)		(35,785)
CASH FLOWS FROM INVESTING ACTIVITIES						
Net (increase) decrease in investments		973,603		(2,104,274)		(1,130,671)
Interest income		252,203		265,141		517,344
Net cash provided by (used for)		- ,				- ,-
investing activities		1,225,806		(1,839,133)		(613,327)
		-,==0,000		(1,23,133)		(=:=,==:)
Net increase (decrease) in cash		(1,656,151)		(1,376,483)		(3,032,634)
Cash, beginning of year		1,912,451		1,879,321		3,791,772
	_		_		_	
Cash, end of year	\$	256,300	\$	502,838	\$	759,138

(Continued)

### Reconciliation of operating income (loss) to net cash provided by (used for) operating activities

	Self-Funded Health Insurance			Liability Insurance	Total
Operating income (loss)	\$	(2,865,832)	\$	(647,769)	\$ (3,513,601)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:  (Increase) decrease in A/R		-		-	-
(Increase) decrease due from other funds Increase (decrease) in accounts payable Increase (decrease) in due to other funds		(28,712)		92,158 7,039	63,446 7,039
Increase (decrease) in claims and judgments  Total adjustments		(16,125)		1,047,007	1,059,594
Net cash provided by (used for) operating activities	\$	(2,881,957)	\$	498,435	\$ (2,383,522)

Noncash investing activities for governmental internal service funds were:

The net increase in the fair value of investments for Self-Funded Health Insurance was \$55,946 for the year.

The net increase in the fair value of investments for Liability Insurance was \$76,739 for the year.

#### AGENCY FUNDS

Agency Funds account for the receipt and disbursement of various monies and property collected by the County, acting in the capacity of an agent, for distribution to other governmental units, organizations, or individuals.

<u>State of Idaho</u> - to account for monies received from court collections, sales tax, motor vehicle licenses, property tax collection for water pollution and unclaimed money.

<u>Special Taxing Districts</u> - to account for monies from property tax collection due to the following taxing districts: libraries, school districts, cities, cemeteries, fire protection, sewers, drainage and other miscellaneous districts.

<u>Unapportioned Account</u> - to account for tax and other revenues turned to the County from the Tax Collector and State of Idaho.

<u>Court Suspense</u> - to account for the monies received by the courts (traffic, magistrate and district) primarily comprised of filing fees, fines and bonds.

<u>Restitution Accounts</u> - to account for the non-treasury monies received and disbursed by the Public Defender, Prosecuting Attorney and Juvenile Departments.

<u>Sheriff's Account</u> - to account for non-treasury monies collected by the sheriff from writs, garnishments and delinquent property taxes (civil) and prisoner funds.

<u>Board of Community Guardians</u> – to account for monies when the court orders an adult citizen, who can no longer care for themselves, make responsible decisions, manage their finances or provide for their own basic needs, become a ward of the state.

## ADA COUNTY, I DAHO COMBINING STATEMENT OF ASSETS AND LI ABI LI TI ES AGENCY FUNDS September 30, 2020

	-	State of Idaho		Special Taxing Districts		Unappor- tioned Account		Court Suspense		Resti- tution Accounts		Sheriff's Account		Board of Community Guardians	_	Total
Assets																
Cash Accounts receivable	\$	6,258,056	\$	261,469 72,154	\$	3,321,586	\$	7,197,318	\$	10,730	\$	598,176 <u>-</u>	\$	36,882	\$	17,684,217 72,154
Total assets	\$	6,258,056	\$	333,623	\$	3,321,586	\$	7,197,318	\$	10,730	\$	598,176	\$	36,882	\$	17,756,371
Linkillaion																
Liabilities	\$	6,257,629	\$	72,691	\$		\$	72,396	\$		\$	_	\$	_	\$	6,402,716
Accounts payable Fines and appearance	Φ	0,237,029	Φ	72,091	Φ	_	Φ	72,390	Φ	-	Φ	-	Φ	-	Φ	0,402,710
bonds to be remitted		_		_		_		7,052,768		_		_		_		7,052,768
Fiduciary fund liabilities:								7,002,700								7,002,700
Judgments held in trust		-		_		_		_		-		470,520		_		470,520
Tax receipts held in trust		-		-		3,321,586		-		-		-		-		3,321,586
Due to prisoners		-		-		-		-		-		127,656		-		127,656
Due to victims		-		-		-		-		10,730		-		-		10,730
Due to court appointed wa	rds	-		-		-		-		-		-		36,882		36,882
Due to other agencies and																
units of government	_	427		260,932		-		72,154					_		_	333,513
Total liabilities	\$	6,258,056	\$	333,623	\$	3,321,586	\$	7,197,318	\$	10,730	\$	598,176	\$	36,882	\$	17,756,371

# ADA COUNTY, I DAHO COMBINING STATEMENT OF CHANGES IN ASSETS AND LI ABILITIES AGENCY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

<u>FUND</u>	Balance 9/30/19	Additions	Deductions	Balance 9/30/20
State of Idaho Assets: Cash	\$ 5,342,490	\$ 66,235,075	\$ 65,319,509	\$ 6,258,056
Total assets	\$ 5,342,490	\$ 66,235,075	\$ 65,319,509	\$ 6,258,056
Liabilities:  Accounts payable  Due to other agencies and	\$ 5,340,145	\$ 66,234,648	\$ 65,317,164	\$ 6,257,629
units of government  Total liabilities	2,345 \$ 5,342,490	\$ 66,235,075	2,345 \$ 65,319,509	\$ 6,258,056
Special Taxing Districts				
Assets: Cash Accounts receivable	\$ 151,152 103,744	\$ 556,430,812 72,154	\$ 556,320,495 103,744	\$ 261,469 72,154
Total assets	\$ 254,896	\$ 556,502,966	\$ 556,424,239	\$ 333,623
Liabilities:  Accounts payable  Due to other agencies and  units of government	\$ 254,896	\$ 72,691 556,430,275	\$ 254,896 556,169,343	\$ 72,691 260,932
Total liabilities	\$ 254,896	\$ 556,502,966	\$ 556,424,239	\$ 333,623
<u>Unapportioned</u> <b>Assets:</b> Cash	\$ 3,797,802	\$ 2,071,953,028	\$ 2,072,429,244	\$ 3,321,586
Total assets	\$ 3,797,802	\$ 2,071,953,028	\$ 2,072,429,244	\$ 3,321,586
Liabilities:  Tax receipts held in  trust	\$ 3,797,802	\$ 2.071.953.028	\$ 2,072,429,244	\$ 3,321,586
Total liabilities	\$ 3,797,802		\$ 2,072,429,244	\$ 3,321,586

## ADA COUNTY, I DAHO COMBINING STATEMENT OF CHANGES IN ASSETS AND LI ABILITIES AGENCY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

<u>FUND</u>	Balance 9/30/19	Additions	Deductions	Balance 9/30/20
Court Suspense				
Assets: Cash	\$ 5,510,218	\$ 19,943,860	\$ 18,256,760	\$ 7,197,318
Total assets	\$ 5,510,218	\$ 19,943,860	\$ 18,256,760	\$ 7,197,318
Liabilities:  Accounts payable  Due to agencies  Fines and appearance  bonds to be remitted	\$ 187,362 85,801 5,237,055	\$ 12,818,938 72,154 7,052,768	\$ 12,933,904 85,801 5,237,055	\$ 72,396 72,154 7,052,768
Total liabilities	\$ 5,510,218	\$ 19,943,860	\$ 18,256,760	\$ 7,197,318
Restitution Accounts Assets:	Φ 00.070	<b>*</b> 0.400.450	<b>*</b> 0.400.400	<b>40.700</b>
Cash	\$ 22,076	\$ 2,122,150	\$ 2,133,496	\$ 10,730
Total assets	\$ 22,076	\$ 2,122,150	\$ 2,133,496	\$ 10,730
<b>Liabilities:</b> Due victims  Total liabilities	\$ 22,076 \$ 22,076	\$ 2,122,150 \$ 2,122,150	\$ 2,133,496 \$ 2,133,496	\$ 10,730 \$ 10,730
Sheriff's Accounts Assets: Cash	\$ 1,432,797	\$ 17,540,164	\$ 18,374,785	\$ 598,176
Total assets	\$ 1,432,797	\$ 17,540,164	\$ 18,374,785	\$ 598,176
Liabilities:  Accounts payable  Due to prisoners  Judgments held in  trust	\$ 110,228 153,547 1,169,022	\$ - 1,859,626 15,680,538	\$ 110,228 1,885,517 16,379,040	\$ - 127,656 470,520
Total liabilities	\$ 1,432,797	\$ 17,540,164	\$ 18,374,785	\$ 598,176

106 (Continued)

# ADA COUNTY, I DAHO COMBI NI NG STATEMENT OF CHANGES IN ASSETS AND LI ABI LI TI ES AGENCY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

<u>FUND</u>		Balance 9/30/19		Additions	Deductions			Balance 9/30/20
Board of Community Guardians								
Assets: Cash	\$	_	\$	354,282	\$	317,400	\$	36,882
Gasii	Ψ		Ψ	004,202	Ψ	017,400	Ψ	00,002
Total Assets	\$	<del>-</del>	\$	354,282	\$	317,400	\$	36,882
Liabilities:								
Due to court appointed wards	\$		\$	354,282	\$	317,400	\$	36,882
Total liabilities	\$		\$	354,282	\$	317,400	\$	36,882
TOTAL ALL AGENOVEUNDO								
TOTAL ALL AGENCY FUNDS: Assets:								
Cash	\$	16,256,535	\$	2,734,579,371	\$	2,733,151,689	\$	17,684,217
Accounts receivable	Ψ	103,744	Ψ	72,154	Ψ	103,744	Ψ	72,154
		<u> </u>		,		,		, , , , , , , , , , , , , , , , , , ,
Total assets	\$	16,360,279	\$	2,734,651,525	\$	2,733,255,433	\$	17,756,371
Liabilities:								
Accounts payable	\$	5,892,631	\$	79,126,277	\$	78,616,192	\$	6,402,716
Fines and appearance								
bonds to be remitted		5,237,055		7,052,768		5,237,055		7,052,768
Judgments held in trust		1,169,022		15,680,538		16,379,040		470,520
Tax receipts held in trust		3,797,802		2,071,953,028		2,072,429,244		3,321,586
Due to prisoners		153,547		1,859,626		1,885,517		127,656
Due to victims		22,076		2,122,150		2,133,496		10,730
Due to court appointed wards		-		354,282		317,400		36,882
Due to other agencies and units of government		88,146		556,502,856		556,257,489		333,513
anno or government	_	55,175		333,302,000	_	330,207,400		555,515
Total liabilities	\$	16,360,279	\$	2,734,651,525	\$	2,733,255,433	\$	17,756,371

### STATISTICAL SECTION

This part of Ada County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health

Contents		<u>Pages</u>
Financial Trends These schedules contain trend information to performance and well-being have changed of	(Schedules 1 – 4) o help the reader understand how the County's financial over time.	108-113
Revenue Capacity These schedules contain information to help revenue source, the property tax.	(Schedules 5 – 8) the reader assess the County's most significant local	114-117
•	(Schedules 9 – 13)  o the reader assess the affordability of the County's county's ability to issue additional debt in the future.	118-122
Demographic and Economic Information These schedules offer demographic and eco environment within which the County's finan	pnomic indicators to help the reader understand the	123-124
	(Schedules 16 – 18) ructure data to help the reader understand how the elates to the services the County provides and the	125-127

(1) Although Ada County has no legal margin pertaining to the issuance of debt, a hypothetical margin has been computed on Schedule 12 utilizing legal maximum property tax.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The County implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

Schedule 1 Ada County Net Position by Component, Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year							
	2011	2012 2013	2014					
Governmental activities								
Net investment in capital assets	\$ 89,750,109	\$ 91,217,513 \$ 92,839,305	\$ 89,996,230					
Restricted	11,602,787	14,257,039 17,750,742	20,756,482					
Unrestricted	126,125,797	119,908,182 108,470,768	102,133,803					
Total governmental activities net position	\$ 227,478,693	_ <del></del>	\$ 212,886,515					
Business-type activities								
Net investment in capital assets	\$ 48,798,551	\$ 47,883,817 \$ 47,274,745	\$ 49,929,979					
Unrestricted	880,345	8,015,689 12,457,323	13,434,235					
Total business-type activities net position	\$ 49,678,896	\$ 55,899,506 \$ 59,732,068	\$ 63,364,214					
Primary government								
Net investment in capital assets	\$ 138,548,660	\$ 139,101,330 \$ 140,114,050	\$ 139,926,209					
Restricted	11,602,787	14,257,039 17,750,742	20,756,482					
Unrestricted	127,006,142	127,923,871 120,928,091	115,568,038					
Total primary government net position	\$ 277,157,589	\$ 281,282,240 \$ 278,792,883	\$ 276,250,729					

Fiscal Year										
2015	2016	2017	2018	2019	2020					
					_					
\$ 124,827,095	\$ 130,658,570	\$ 131,612,109	\$ 128,663,483	\$ 124,812,980	\$ 126,269,879					
20,474,373	18,839,933	18,262,221	21,722,911	21,555,549	22,955,524					
28,916,881	38,704,701	49,289,166	66,994,817	82,212,278	90,842,714					
\$ 174,218,349	\$ 188,203,204	\$ 199,163,496	\$ 217,381,211	\$ 228,580,807	\$ 240,068,117					
\$ 51,974,692	\$ 51,178,122	\$ 50,632,060	\$ 58,003,482	\$ 62,373,167	\$ 63,766,196					
10,373,881	14,604,148	21,009,841	18,627,178	19,162,818	22,116,822					
\$ 62,348,573	\$ 65,782,270	\$ 71,641,901	\$ 76,630,660	\$ 81,535,985	\$ 85,883,018					
\$ 176,801,787	\$ 181,836,692	\$ 182,244,169	\$ 186,666,965	\$ 187,186,147	\$ 190,036,075					
20,474,373	18,839,933	18,262,221	21,722,911	21,555,549	22,955,524					
39,290,762	53,308,849	70,299,007	85,621,995	101,375,096	112,959,536					
\$ 236,566,922	\$ 253,985,474	\$ 270,805,397	\$ 294,011,871	\$ 310,116,792	\$ 325,951,135					

			Fisc	al Ye	ar		
	2011		2012		2013		2014
Expenses							
Governmental activities:							
General government	\$ 58,526,0		\$ 61,484,228	\$	64,960,121	\$	67,640,517
Public safety	68,724,		69,645,805		70,515,247		76,746,769
Sanitation	2,262,		2,177,501		2,270,585		2,231,017
Health and Welfare	10,084,8		10,458,674		11,565,125		9,356,800
Recreational & Cultural	1,096,	802	933,979		962,831		1,309,584
Community infrastructure	2 1 1 0	-	2 022 206		1 005 310		1 607 617
Interest on long-term debt	2,140,1 142,834,9		2,022,206 146,722,393		1,885,319 152,159,228		1,687,617 158,972,304
Total governmental activities expenses Business-type Activities:	142,034,	932	140,722,393		132,139,220	_	156,972,304
Emergency Medical Services	11,363,	35/	11,467,618		11,499,514		12,703,334
Solid Waste Management	8,013,		5,542,775		8,841,434		9,230,298
Western Idaho Fair	3,810,8		3,842,484		4,144,628		4,194,142
Billing Services	2,395,0		4,276,903		4,510,682		4,624,633
Total Business-type Activities Expenses	25,583,		25,129,780		28,996,258	_	30,752,407
Total Primary Government Expenses	\$ 168,418,		\$ 171,852,173	\$	181,155,486	\$	189,724,711
Program Revenues	Ψ 100,+10,	102	Ψ 171,032,173	Ψ	101,100,400	Ψ	103,724,711
Governmental activities:							
Charges for services:							
General government	\$ 9,854,	503	\$ 10,420,478	\$	11,217,971	\$	10,865,803
Sanitation	410,9		433,674	Ψ	433,548	Ψ	251,487
Public safety	20,855,9		21,155,331		21,263,277		21,155,720
Health and welfare	20,033,	-	21,100,001		21,203,211		21,133,720
Recreational and cultural	249,4	140	299,805		277,457		263,811
Operating grants and contributions	6,344,		4,817,043		4,166,600		5,179,449
Capital grants and contributions	319,		172,020		352,986		112,856
Total governmental activities program revenues	38,035,		37,298,351		37,711,839	_	37,829,126
Business-type Activities:	30,033,	104	07,200,001		37,711,000	_	57,025,120
Charges for services:							
Emergency Medical Services	7,673,4	108	7,662,036		8,229,702		7,817,428
Solid Waste Management	11,079,		10,652,812		10,901,172		11,794,940
Western Idaho Fair	3,312,		3,779,678		4,205,818		4,534,944
Billing Services	1,969,		4,453,337		4,750,930		4,901,857
Operating grants and contributions		506	39,172		10,110		80,158
Capital grants and contributions		078	-		133,573		-
Total business-type activities program revenues	24,122,		26,587,035		28,231,305		29,129,327
Total primary government program revenues	\$ 62,157,6		\$ 63,885,386	\$	65,943,144	\$	66,958,453
Net (Expense)/Revenue	Ψ 02,107,		Ψ 00,000,000	Ψ	00,040,144	Ψ	00,000,400
Governmental activities	\$ (104,799,	768)	\$ (109,424,042)	\$	(114,447,389)	\$	(121,143,178)
Business-type Activities	(1,460,	,	1,457,255	Ψ	(764,953)	Ψ	(1,623,080)
Total primary government net expense	\$ (106,260,2		\$ (107,966,787)	\$	(115,212,342)	\$	(122,766,258)
General Revenues and Other Changes in Net Position	<u> </u>		<del>+ (101,000,101)</del>		(::=,=:=,=:=)	<u> </u>	(:==;::00;=00)
Governmental activities:	•						
Taxes							
Property taxes	\$ 83,715,2	268	\$ 83,732,818	\$	84,799,902	\$	88,389,228
Sales taxes	13,071,		14,228,023	*	15,546,807	•	16,507,820
Unrestricted grants and contributions	4,035,		5,201,959		5,386,445		6,229,150
Investment earnings	1,940,		2,073,274		67,983		1,453,216
Miscellaneous	3,177,		2,092,009		2,324,333		2,389,464
Transfers	σ,,	-	_,002,000				_,000,.0.
Special items	2,260,	336	_		_		_
Total governmental activities	108,200,		107,328,083		108,125,470	_	114,968,878
Business-type Activities:			,,		,,	_	,,
Taxes							
Property Taxes	4,142,	323	4,309,024		4,444,168		4,602,005
Sales taxes	149,		163,094		177,636		225,723
Unrestricted grants and contributions	,	-	-				
Investment earnings	225,4	485	287,237		(24,289)		259,026
Miscellaneous	(522,		4,000		(= :,===)		168,472
Transfers	(022,	-	-,,,,,,		_		.00,2
Total Business-type activities	3,995,0	035	4,763,355		4,597,515		5,255,226
Total primary government	\$ 112,195,6		\$ 112,091,438	\$	112,722,985	\$	120,224,104
Change in Net Position	ψ 112,100,t		,00 1,700	Ψ	,,,,	Ψ	, ,, 104
Governmental activities	\$ 3,400,8	825	\$ (2,095,959)	\$	(6,321,919)	\$	(6,174,300)
Business-type activities	2,534,		6,220,610	Ψ	3,832,562	Ψ	3,632,146
Total primary government	\$ 5,935,		\$ 4,124,651	\$	(2,489,357)	\$	(2,542,154)
	Ψ 0,000,	<del></del>	, 1,12 r,00 i	Ψ	(=, 100,001)	Ψ	(=,012,104)

_					Fisca	ıl Va	ar				
	2015		2016		2017	11 10	2018		2019		2020
\$	68,562,477	\$	73,729,926	\$	78,972,201	\$	81,131,163	\$	90,955,638	\$	106,204,602
	72,847,031		75,584,632		81,115,210		85,926,148		98,259,839		110,088,287
	2,179,381		2,419,442		2,623,630		2,508,139		2,625,139		2,980,906
	8,217,181		10,190,785		9,810,678		11,156,859		11,927,361		11,809,397
	1,062,997		1,085,473		1,037,225		1,337,544		1,471,166		1,806,417
	246,330		54,065		433,442		866,807		308,848		417,368
	1,041,490		30,321		64,008	_	144,490	_	162,624	_	179,964
_	154,156,887		163,094,644		174,056,394		183,071,150	_	205,710,615		233,486,941
	12,350,119		13,309,813		14,184,643		15,326,106		16,642,912		18,098,962
	12,820,260		12,844,692		9,997,474		10,100,328		11,074,010		10,213,693
	4,139,887		4,481,978		4,533,638		4,760,016		4,878,088		2,824,412
	4,870,951		4,963,713		5,271,761	_	5,412,064	_	5,552,349		6,186,051
	34,181,217		35,600,196		33,987,516		35,598,514		38,147,359		37,323,118
\$	188,338,104	\$	198,694,840	\$	208,043,910	\$	218,669,664	\$	243,857,974	\$	270,810,059
\$	11,619,898	\$	11,706,122	\$	11,871,451	\$	12,468,981	\$	12,687,153	\$	13,669,246
	263,898		241,122		278,152		300,000		317,705		331,615
	21,004,133		21,985,540		23,202,836		23,779,722		26,414,347		27,835,793
	-		=		-		937,992		994,776		1,284,288
	285,696		290,026		255,584		336,293		415,705		411,135
	3,489,218		5,513,005		3,526,140		6,087,827		3,147,612		13,617,960
	24,985		81,213		25,377		24,376		483,883		876,697
	36,687,828		39,817,028		39,159,540		43,935,191		44,461,181		58,026,734
	9,014,090		9,604,435		9,555,473		9,440,843		10,032,109		10,469,193
	13,790,499		13,691,925		13,849,480		13,045,762		13,360,539		14,159,983
	4,644,525		4,923,187		4,897,722		5,464,612		5,716,222		1,561,619
	4,792,493		4,878,682		5,100,362		5,090,241		5,927,366		6,334,548
	8,098		18,751		-		17,862		57,652		268,279
	-		98,898		-		201,542		100,771		348,126
	32,249,705		33,215,878		33,403,037		33,260,862		35,194,659		33,141,748
\$	68,937,533	\$	73,032,906	\$	72,562,577	\$	77,196,053	\$	79,655,840	\$	91,168,482
\$	(117,469,059)	\$	(123,277,616)	\$	(134,896,854)	\$	(139,135,959)	\$	(161,249,434)	\$	(175,460,207)
	(1,931,512)		(2,384,318)		(584,479)		(2,337,652)	_	(2,952,700)		(4,181,370)
\$	(119,400,571)	\$	(125,661,934)	\$	(135,481,333)	\$	(141,473,611)	\$	(164,202,134)	\$	(179,641,577)
\$	95,405,170	\$	105,408,001	\$	111,912,751	\$	120,648,574	\$	129,149,791	\$	142,904,511
	18,063,881		19,569,920		20,987,936		23,132,836		24,899,754		27,007,845
	8,107,851		8,412,292		8,942,389		9,198,415		10,017,395		10,255,785
	1,438,120		929,258		1,469,878		2,794,659		6,017,269		4,653,618
	2,036,803		2,943,000		2,544,192		1,664,863		2,189,821		2,125,758
	(94,116)		-		-		(85,673)		175,000		-
_	124,957,709	_	137,262,471	_	145,857,146	_	157,353,674	_	172,449,030	_	186,947,517
	4,877,345		5,167,523		5,513,153		5,878,613		6,293,016		6,745,664
	244,505		264,390		283,614		310,797		340,702		359,848
	-		-		903		-		-		-
	397,117		264,474		402,101		795,952		1,465,125		1,125,093
	162,921		121,628		244,339		255,376		(65,818)		297,798
	94,116		<u>-</u>		<u>=</u>		85,673		(175,000)		
	5,776,004		5,818,015		6,444,110		7,326,411	_	7,858,025		8,528,403
\$	130,733,713	\$	143,080,486	\$	152,301,256	\$	164,680,085	\$	180,307,055	\$	195,475,920
\$	7,488,650	\$	13,984,855	\$	10,960,292	\$	18,217,715	\$	11,199,596	\$	11,487,310
	3,844,492		3,433,697		5,859,631	_	4,988,759	_	4,905,325	_	4,347,033
\$	11,333,142	\$	17,418,552	\$	16,819,923	\$	23,206,474	\$	16,104,921	\$	15,834,343

Schedule 3 Ada County Fund Balances, Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting)

										Fisca	al Ye	ar								-
		2011		2012		2013		2014		2015		2016		2017		2018		2019		2020
General Fund																				
Restricted	\$	2,722,455	\$	2,993,967	\$	3,271,693	\$	3,589,336	\$	3,708,927	\$	3,000,788	\$	3,432,565	\$	5,192,751	\$	4,015,293	\$	5,379,008
Assigned	•	18,145,965	•	14,482,549	•	12,343,887	•	11,722,166	•	6,738,955	•	2,531,349	•	798,116	•	3,751,330	•	3,625,727	•	5,465,815
Unassigned		36,021,439		33,073,659		29,669,216		29,335,340		36,560,866		48,591,519		54,743,067		54,726,619		68,164,169		88,566,075
Total general fund	\$	56,889,859	\$	50,550,175	\$	45,284,796	\$	44,646,842	\$	47,008,748	\$	54,123,656	\$	58,973,748	\$	63,670,700	\$	75,805,189	\$	99,410,898
All Other Governmental Funds																				
Nonspendable	\$	-	\$	-	\$	-	\$	_	\$	_	\$	-	\$	-	\$	-	\$	-	\$	-
Restricted		11,648,347		11,276,393		14,527,376		17,233,161		16,847,481		15,935,589		14,909,678		16,614,155		17,629,976		17,687,331
Assigned		65,417,987		69,094,990		63,552,623		58,427,895		23,100,174		24,494,268		29,424,760		40,649,670		42,624,007		45,553,474
Unassigned		(1,075,123)		-		-		-		-		-		-		-		-		-
Total all other governmental fu	nds \$	75,991,211	\$	80,371,383	\$	78,079,999	\$	75,661,056	\$	39,947,655	\$	40,429,857	\$	44,334,438	\$	57,263,825	\$	60,253,983	\$	63,240,805
Grand Total Governmental Fur	nds \$	132,881,070	\$	130,921,558	\$	123,364,795	\$	120,307,898	\$	86,956,403	\$	94,553,513	\$	103,308,186	\$	120,934,525	\$	136,059,172	\$	162,651,703

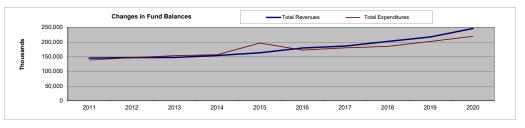
Schedule 4
Ada County
Changes in Fund Balances, Governmental Funds,
Last Ten Fiscal Years
(modified accrual basis of accounting)

						l Year				
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Revenues										
Property Taxes	\$ 84,061,312	\$ 84.460.830	\$ 85,200,788	\$ 88,696,710	\$ 95,513,597	\$ 105,463,900	\$ 112.136.352	\$ 120.688,701	\$ 128,964,011	\$ 142,741,282
Licenses and Permits	1,357,644	1,451,436	1,459,086	1,408,659	1,631,087	1,593,531	1,592,041	1,512,897	1,730,027	1,502,556
Intergovernmental	23,771,233	24,419,045	25,452,838	28,029,275	29,685,935	33,576,430	33,481,842	38,443,454	38,548,644	51,758,287
Charges for Services	28,775,816	30,065,568	31,121,804	30,475,153	30,968,602	31,804,842	33,666,842	34,958,554	37,076,575	40,819,404
Fines and Forfeitures	1,542,318	1,365,628	1,513,577	1,370,067	1,220,426	1,591,675	1,220,846	1,351,537	2,023,084	1,210,111
Miscellaneous	4.006.810	3,262,916	2,609,493	2,973,952	2,764,306	4,881,554	2,918,134	3,047,629	3,863,088	4,292,91
Interest Income	1,709,444	1,856,012	1,627,736	1,520,777	(221,739)	771,053	1,383,670	2,810,452	4,301,163	3,175,99
Net Change in Fair Value	1,705,444	1,030,012	1,027,730	1,320,777	(221,733)	771,033	1,303,070	2,010,432	7,301,103	3,173,33
of Investments	84,402	61,090	(1,518,931)	(189,448)	1,440,765	(10,089)	(136,946)	(405,402)	821,559	853,65
or investments	04,402	61,090	(1,510,951)	(109,440)	1,440,765	(10,069)	(130,940)	(405,402)	021,339	653,65
Total Revenues	145,308,979	146,942,525	147,466,391	154,285,145	163,002,979	179,672,896	186,262,781	202,407,822	217,328,151	246,354,204
Expenditures										
General Government	51,833,010	55,684,557	59,656,125	62,959,158	65,622,107	70,381,890	73,429,491	77,276,518	84,689,972	93,420,36
Public Safety	62,303,788	64,698,759	67,345,531	73,853,150	74,332,774	80,942,450	80,316,453	84,011,812	93,264,213	96,558,11
Sanitation	1,993,245	1,972,854	1,995,693	1,965,653	2,013,518	2,212,704	2,408,695	2,249,441	2,308,217	2,519,10
Recreational and Cultural	727,596	578,605	601,178	748,768	790,690	794,274	749,429	1,083,781	1,079,203	1,339,49
Health and Welfare	12,570,816	10,458,699	11,599,625	9,429,769	8,307,923	10,522,854	9,890,770	11,246,632	12,167,390	11,910,92
Community infrastructure	12,5,0,010	10, 130,033	11,555,025	3,123,703	321,213	564,338	644,523	1,264,416	685,622	434,868
Capital Outlay	4,564,967	8,850,103	7,321,002	3,054,923	8,599,680	7,489,687	12,593,254	7,912,451	7,216,531	12,555,040
Debt Service	7,507,507	0,030,103	7,321,002	3,034,323	0,355,000	7,007,007	12,353,234	7,512,731	7,210,331	12,333,040
Interest	2,158,989	2,043,022	1 011 726	1 716 212	1 226 500	25.002	FC 0FF	142.002	162,884	879,200
Principal	2,136,969	2,665,000	1,911,736 3,025,000	1,716,213 3,330,000	1,326,598 35,350,000	25,802 431	56,955 115,056	142,892 125,527	887,734	180,362
Total expenditures	138,567,411	146,951,599	153,455,890	157,057,634		172,934,430	180,204,626	185,313,470	202,461,766	219,797,458
	136,367,411	140,951,599	155,455,690	157,057,034	196,664,503	172,934,430	100,204,020	100,313,470	202,401,700	219,797,436
Excess of revenues										
over (under)	0.744.500	(0.074)	(5.000.400)	(0.770.400)	(00,004,504)	0.700.400	0.050.455	47.004.050	44.000.005	00 550 74
expenditures	6,741,568	(9,074)	(5,989,499)	(2,772,489)	(33,661,524)	6,738,466	6,058,155	17,094,352	14,866,385	26,556,74
Other Financing Sources (Uses)										
Transfers in	2,444,485	8,029,146	1,312,238	4,685,387	15,139,240	7,678,113	12,237,816	12,344,310	6,704,742	8,778,554
Transfers out	(3,885,040)	(9,979,584)	(2,879,502)	(4,969,795)	(15,210,011)	(7,635,449)	(12,203,933)	(12,376,323)	(6,446,480)	(8,742,76
Issuance of debt		· · · · · ·	`	-	380,800		1,184,800	564,000		,
Proceeds from capital lease	-	-	-	-		815,980	1,477,835		_	
Total other financing										
sources (uses)	(1,440,555)	(1,950,438)	(1,567,264)	(284,408)	310,029	858,644	2,696,518	531,987	258,262	35,78
Net change in										
fund balances	\$ 5,301,013	\$ (1,959,512)	\$ (7,556,763)	\$ (3,056,897)	\$ (33,351,495)	\$7,597,110	\$8,754,673	\$ 17,626,339	\$15,124,647	\$ 26,592,531
Debt service as a percentage of noncapital expenditures (1)	3.4%	3.4%	3.4%	3.3%	19.5%	0.0%	0.1%	0.2%	0.5%	0.5%
enpenantico (1)	5.170	3.170	3.170	3.5 /0	15.570	0.070	0.170	0.270	0.570	0.5 /0

<sup>(1)</sup> Debt service represents debt service principal and interest expenditures presented above.

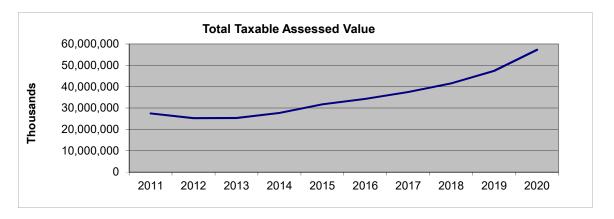
Noncapital expenditures represents Total Expenditures above, less the category of Capital Outlay expenditures (which represents all capital asset expenditures for all governmental functions).

The anomaly in 2015 is a result of the payoff of the Courthouse Corridor Capital Lease.



Schedule 5 Ada County Assessed Value and Actual Value of Taxable Property <sup>(1)</sup> Last Ten Fiscal Years (in thousands of dollars)

Fiscal Year	 Real Property	(3) Personal Property	ersonal Mobile H Property Prope		 Public Utilities	 Total Actual Value	Less: Homeowner Tax Exemption	Total Taxable Assessed Value	Total Direct Tax Rate
2011	\$ 33,479,770	\$ 1,297,866	\$	52,404	\$ 631,305	\$ 35,461,345	\$ 8,001,348	\$ 27,459,997	\$ 3.39
2012	30,484,252	1,203,166		48,295	701,621	32,437,334	7,171,652	25,265,682	3.70
2013	30,198,562	1,209,710		45,551	711,453	32,165,276	6,816,148	25,349,128	3.74
2014	32,925,255	1,147,483		46,242	686,358	34,805,338	7,131,066	27,674,272	3.56
2015	37,746,378	1,124,068		48,589	705,318	39,624,353	7,894,125	31,730,228	3.35
2016	41,085,666	1,093,415		51,948	709,812	42,940,841	8,677,999	34,262,842	3.44
2017	45,105,572	1,104,589		54,944	768,032	47,033,137	9,498,302	37,534,835	3.34
2018	50,044,329	1,178,898		62,044	803,972	52,089,243	10,524,779	41,564,464	3.26
2019	56,598,313	1,126,954		70,174	844,640	58,640,081	11,249,543	47,390,538	3.06
2020	67,038,582	1,186,790		85,899	850,925	69,162,196	11,870,810	57,291,386	2.80



#### Notes:

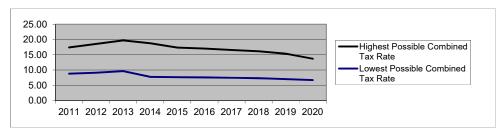
- (1) Property is assessed at 100% of actual value; therefore, the assessed values are equal to actual value.
- (2) An initiative was passed by the Idaho electorate in 1983 which exempts certain taxable assessed value by 50% or \$50,000, whichever is less. By special session in 2006, the \$50,000 was changed to \$75,000 for fiscal 2007 and indexed to the Federal House Price Index for each year thereafter. The new indexed historical amounts are as follows: fiscal 2008 (\$89,325), fiscal 2009 (\$100,938), fiscal 2010 (\$104,471), fiscal 2011 (\$101,153), fiscal 2012 (\$92,040), fiscal 2013 (\$83,974), fiscal 2014 (\$81,000), fiscal 2015 (\$83,920), fiscal 2016 (\$89,580), fiscal 2017 (\$94,745). Beginning July 1, 2016, the Idaho Legislature established the exemption each year at \$100,000 or 50%, whichever is less.
- (3) Idaho Legislature for FY2014 exempted the first \$100,000 of personal property taxable value per company or owner.

Schedule 6 Ada County Direct and Overlapping Property Tax Rates, Last Ten Fiscal Years (rate per \$1000 of assessed value)

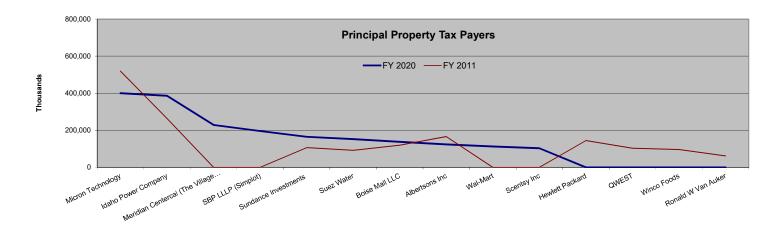
	Fiscal Year															
		2011		2012		2013		2014		2015	2016	2017	2018	2019		2020
County direct rates																
General	\$	3.06	\$	3.32	\$	3.36	\$	3.20	\$	3.02	\$ 3.11	\$ 3.02	\$ 2.95	\$ 2.76	\$	2.55
Emergency Medical Services		0.15		0.17		0.18		0.17		0.14	0.15	0.14	0.13	0.13		0.12
Pest Extermination		0.15		0.17		0.16		0.16		0.16	0.15	0.15	0.15	0.14		0.11
Mosquito Abatement		0.03	_	0.04	_	0.04	_	0.03	_	0.03	0.03	 0.03	 0.03	0.03	_	0.02
Total Direct rate		3.39		3.70		3.74		3.56		3.35	3.44	3.34	3.26	3.06		2.80
Ada County Highway district rate		1.19		1.29		1.29		1.19		1.08	1.01	0.96	0.92	0.86		0.77
City rates																
Boise		6.98		7.78		8.32		8.04		7.48	7.35	7.13	7.12	6.60		5.70
Eagle		1.01		1.01		1.01		0.86		0.86	1.02	0.98	0.89	0.83		0.76
Garden City		3.57		4.06		4.24		3.93		3.72	3.64	3.57	3.46	3.27		3.07
Kuna		3.16		3.63		4.01		3.74		3.20	3.12	3.02	2.96	2.74		2.37
Meridian		4.09		4.48		4.55		4.26		4.01	3.94	3.81	3.70	3.47		3.08
Star		3.16		3.58		3.49		3.00		2.51	2.19	1.91	1.69	1.53		1.31
Average of the 6 City rates		3.66		4.09		4.27		3.97		3.63	3.54	3.40	3.30	3.07		2.72
School district rates (1)																
College of Western Idaho		0.16		0.18		0.19		0.18		0.17	0.16	0.16	0.15	0.14		0.13
Boise Ind School Dist #1		5.58		5.50		6.11		5.71		5.23	5.05	4.93	4.66	4.66		4.28
West Ada Jt School Dist #2		3.49		3.40		4.60		4.64		4.09	4.22	4.02	3.77	3.67		3.51
Kuna Jt School Dist #3		5.03		4.79		7.86		7.41		6.65	6.17	5.00	5.00	5.00		4.88
Melba Jt School Dist #136		5.00		5.51		4.46		2.85		3.08	3.02	3.02	3.02	3.02		3.02
Average Rate of 8 Fire districts		1.96		2.09		2.11		2.08		1.94	1.90	1.79	1.76	1.66		1.49
Average Rate of 3 Library districts		0.66		0.66		0.66		0.66		0.60	0.58	0.57	0.54	0.50		0.47
Average Rate of 7 Cemetery districts		0.07		0.08		0.08		0.08		0.08	0.07	0.07	0.06	0.06		0.05
Average Rate of 2 Sewer districts (2)		0.39		1.62		1.68		1.48		0.47	0.46	0.44	0.42	0.40		0.35
Average Rate of Miscellaneous districts		0.11		0.11		0.12		0.12		0.11	0.11	0.11	0.10	0.10		0.08
Highest Possible Combined Tax Rate		17.37		18.53		19.72		18.76		17.35	17.04	16.54	16.14	15.34		13.71
Lowest Possible Combined Tax Rate		8.82		9.14		9.64		7.75		7.66	7.61	7.44	7.32	7.04		6.69

<sup>(1)</sup> By special Idaho legislative session in 2006, funding for all School District's Maintainance & Operations changed it's revenue source from levy to a one cent state sales tax increase. Also, public support for tax relief caused other Districts to request lower funding amounts.

<sup>(2)</sup> As a new district, Meridian Heights Sewer, levied 5.13 in FY 2012, 5.34 in FY 2013, and 4.66 in FY 2014, significantly raising the average sewer levy. Both Meridian Heights Sewer and Northwest Boise Sewer dissolved after FY 2014, leaving Eagle and Star Sewer as the only two remaining taxing sewer districts.



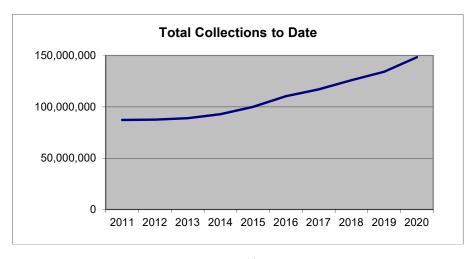
		 Fisca	Year 20	20	Fisca	l Year 20	11
Tax Payer	Type of Business	 Taxable Assessed Valuation	Rank	Percentage of Total County Taxable Assessed Value	 Taxable Assessed Valuation	Rank	Percentage of Total County Taxable Assessed Value
Micron Technology	Electronics Manufacturer	\$ 400,000,000	1	0.73 %	\$ 519,135,800	1	1.89 %
Idaho Power Company	Electric Utility	386,250,408	2	0.71	263,930,366	2	0.96
Meridian Centercal (The Village at Meridian)	Real Estate Holding	229,404,300	3	0.42			
SBP LLLP (Simplot)	Corporate Office	196,565,200	4	0.36			
Sundance Investments	Commercial Construction	164,801,000	5	0.30	106,851,400	6	0.39
Suez Water	Water Utility	152,458,032	6	0.28	91,556,776	9	0.33
Boise Mall LLC	Real Estate Holding	137,861,900	7	0.25	119,561,300	5	
Albertsons Inc	Retail Grocery	124,046,800	8	0.23	165,946,100	3	0.60
Wal-Mart	Retail Grocery	112,918,500	9	0.21			
Scentsy Inc	Manufacturer	102,723,600	10	0.19			
QWEST	Telephone Utility	(1)			103,052,002	7	0.38
Hewlett Packard	Electronics Manufacturer	(1)			144,113,300	4	0.52
Winco Foods	Retail Grocery	(1)			96,513,800	8	0.35
Ronald W Van Auker	Real Estate Holding	N/A <sup>(1)</sup>			61,561,800	10	0.22
Ten Largest Taxpayers		2,007,029,740		3.67 %	1,672,222,644		5.65 %
All Other Taxpayers		 52,639,766,736		96.33 %	 25,787,774,320		94.35 %
Total Ada County Market Valuation		\$ 54,646,796,476		100.00 %	\$ 27,459,996,964		100.00 %



<sup>(1)</sup> Taxable Assessed Valuation for Informational puposes only. Not used to calculate Ten Largest Taxpayers total valuation, but is included in total for All Other Taxpayers.

Source: Ada County Treasurer.

Fiscal Year Ended Sept 30	Taxes Levied for the Fiscal Year	Collected wire Fiscal Year of Amount		Collections Subsequent Years	_	Total Collecti	ons to Date Percentage of Levy
2011	\$ 87,408,655	\$ 85,532,876	97.85 %	\$ 1,675,000	\$	87,207,876	99.77 %
2012	87,718,521	86,245,350	98.32	1,245,370		87,490,720	99.74
2013	89,114,534	87,818,040	98.55	1,050,020		88,868,060	99.72
2014	92,962,182	91,874,310	98.83	903,609		92,777,919	99.80
2015	100,147,405	99,030,085	98.88	847,191		99,877,276	99.73
2016	110,560,776	109,522,351	99.06	851,509		110,373,860	99.83
2017	117,322,818	116,361,071	99.18	624,372		116,985,443	99.71
2018	126,494,096	125,499,157	99.21	631,922		126,131,079	99.71
2019	135,318,646	134,262,647	99.22	493,150		134,755,797	99.58
2020	149,551,434	148,291,564	99.16	-		148,291,564	99.16



Schedule 9
Ada County
Ratios of Outstanding Debt by Type,
Last Ten Fiscal Years
(dollars in thousands, except per capita)

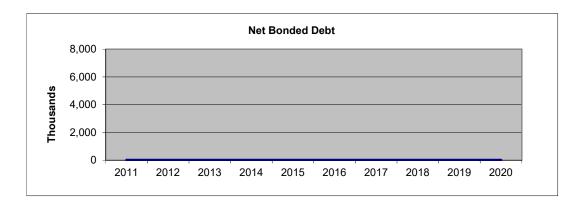
	Governme	ntal Activities	Business-Ty	pe Activities			
Fiscal Year	Gross Bonded Debt <sup>(3)</sup>	Capital Leases <sup>(1)</sup>	Gross Bonded Debt	Capital Leases	Total Primary Government	Percentage of Personal Income <sup>(2)</sup>	Per Capita <sup>(2)</sup>
2011	\$ -	\$ 44,370	\$ -	\$ -	\$ 44,370	0.29 %	\$ 113
2012	-	41,705	-	-	41,705	0.26	104
2013	-	38,680	-	-	38,680	0.23	95
2014	-	35,350	-	-	35,350	0.20	85
2015	-	-	-	-	-	0.00	0
2016	-	816	-	-	816	0.00	2
2017	1,865	2,184	-	-	4,049	0.02	9
2018	2,416	2,071	-	-	4,486	0.02	10
2019	2,391	1,207	-	-	3,599	0.01	8
2020	2,357	361	-	4,851	7,569	0.03	16

Note: Details regarding the county's outstanding debt can be found in the notes to the financial statements.

- (1) In fiscal 2000, the county entered into the Court Complex Lease Agreement for 30 years of one year leases. In fiscal 2005, the Court Complex Lease Agreement was renegotiated, resulting in a revised 23-year term of one year leases. In 2015, the bonds CCDC held related to this lease were called and paid off early. In fiscal 2016, the County entered into 7 years of one year capital leases for election equipment. In fiscal 2017, the County entered into 4 years of one year capital leases for dispatch console equipment.
- (2) See Schedule 14 for personal income and population data used to calculate percentage and per capita.
- (3) Avimor CID No. 1 is a Blended Component Unit of Ada County.

Schedule 10
Ada County
Ratios of Net General Bonded Debt Outstanding,
Last Ten Fiscal Years
(dollars in thousands, except per capita)

Fiscal Year	Gross Bonded Debt	Debt Service Monies Available	Net Bonded Debt	Percentage of Actual Taxable Value <sup>(1)</sup> of Property	Per Capita <sup>(2)</sup>
2011	0	0	0	0.00	0
2012	0	0	0	0.00	0
2013	0	0	0	0.00	0
2014	0	0	0	0.00	0
2015	0	0	0	0.00	0
2016	0	0	0	0.00	0
2017	0	0	0	0.00	0
2018	0	0	0	0.00	0
2019	0	0	0	0.00	0
2020	0	0	0	0.00	0



#### Notes:

- (1) See Schedule 5 for property value data.
- (2) Population data can be found in Schedule 14.

Schedule 11 Ada County Direct and Overlapping Governmental Activities Debt, As of September 30, 2020 (dollars in thousands)

Government Unit	Ou	Debt utstanding	Estimated Percentage Applicable (1)	5	stimated Share of erlapping Debt
Overlapping Bonded Indebtedness:					
College of Western Idaho	\$	10,915	78.211 %	\$	8,537
School District No. 1		161,230	99.998 %		161,227
School District No. 2		129,612	99.095 %		128,439
School District No. 3		50,140	86.628 %		43,435
School District No. 136J		7,008	13.260 %		929
Boise City		42,525	100.000 %		42,525
Eagle City		575	100.000 %		575
Garden City		470	100.000 %		470
Eagle Sewer		6,848	100.000 %		6,848
Star Fire		4,000	83.218 %		3,329
Harris Ranch Community Infrastructure District (CID)		16,276	100.000 %		16,276
Avimor Community Infrastructure District (CID)		2,198	100.000 %		2,198
Capital City Development Corporation (CCDC) Urban Renewal		10,429	100.000 %		10,429
Meridian Development Corporation Urban Renewal		171	100.000 %		171
Total direct and overlapping debt	\$	442,397		\$	425,388

**Sources:** Assessed value data used to estimate applicable percentages provided by the Ada County Board of Equalization and assessment. Debt outstanding data provided by each governmental unit.

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the county. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Ada County. This process recognizes that, when considering the county's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

<sup>(1)</sup> For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the county's boundaries and dividing it by each unit's total taxable assessed value.

Schedule 12 Ada County Legal Debt Margin Information, Last Ten Fiscal Years (dollars in thousands)

#### Legal Debt Margin Calculation for Fiscal Year 2020

\$ 148,153

\$ 148,153

General obligation bonds

Less: amount set aside for repayment of debt

Total net debt applicable to limit

\$148,153

					Fisc	al Year				
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Debt limit <sup>(1)</sup>	\$ 91,895	\$ 98,566	\$ 101,987	\$ 106,086	\$ 111,279	\$ 116,824	\$ 123,751	\$ 130,799	\$ 138,874	\$ 148,153
Total net debt applicable to limit						. <u>-</u>				<u>-</u>
Legal debt margin	\$ 91,895	\$ 98,566	\$ 101,987	\$ 106,086	\$ 111,279	\$ 116,824	\$ 123,751	\$ 130,799	\$ 138,874	\$ 148,153
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

Source: Schedule 10 - Net Debt, Idaho Code 31-Chapter 19; 57-Chapter 2, and Maximum Allowable Non-exempt Property Tax Budget

Note: Under Idaho State Code, bonded debt may be incurred by Counties when authorized by a vote of 2/3 of qualified electors, as a levy on all taxable property within the county - with no other limitations. Debt may be offset by amounts set aside for repaying general obligation bonds.

(1) Although voters could authorize bonded indebtedness in excess of current statutory property tax limits, the County has no such debt - therefore, the amounts shown for debt limit are equal to the County's legal property tax limit.

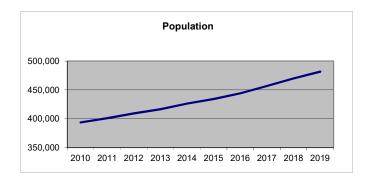
Schedule 13 Ada County Pledged-Revenue Coverage, Last Ten Fiscal Years (dollars in thousands)

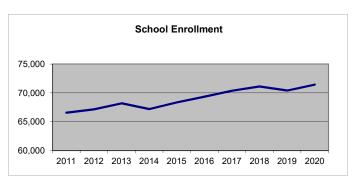
								Cou	rthouse Cor	ridor Capita	l Leas	е					
			Bld	g. Sales	CI	harge			Gen'l		Le	ss:	Net				
Fiscal	Sales	Rent	&	Lease		for			Fund Bal.	Total	Ope	rating	Available		Debt S	ervice	
Year	Tax	Savings	Re	evenue	Se	rvices	In	terest	Transfer	Revenue	Expe	enses	Revenue	F	rincipal	Interest	Coverage
2011 <sup>(1)</sup>	_	_	\$	500	\$	990	\$	645	-	\$ 2,135	\$	2	\$ 2,133	\$ 2	2,415	\$ 2,159	0.47 %
2012	-	-		500		940		654	-	2,094		-	2,094	2	2,665	2,043	0.44
2013	-	-		500		875		(40)	-	1,335		-	1,335	;	3,025	1,912	0.27
2014 <sup>(2)</sup>	-	-		500		201		499	(4,000)	(2,800)		-	(2,800)	;	3,330	1,716	-0.55
2015 <sup>(3)</sup>	-	-		-		185		386	(6,175)	(5,604)		79	(5,683)	3	5,350	1,326	-0.15
2016	-	-		-		-		-	-	-		-	-		-	-	0.00
2017	-	-		-		-		-	-	-		-	-		-	-	0.00
2018	-	-		-		-		-	-	-		-	-		-	-	0.00
2019	-	-		-		-		-	-	-		-	-		-	-	0.00
2020	-	-		-		-		-	-	-		-	-		-	-	0.00

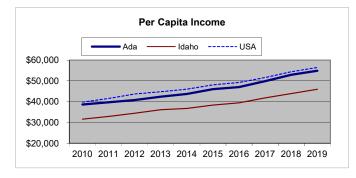
Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

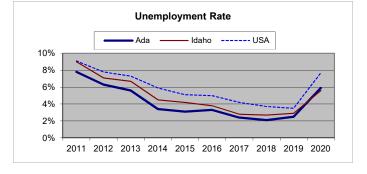
- (1) Ada County's planned use of fund balance to cover the increasing lease payments begins.
- (2) Ada County's planned transfer back to the General Fund begins; payoff of lease August 15, 2015.
- (3) Ada County paid off lease August 15, 2015; transfer back to General Fund complete.

		Personal Income	Per Capita				
Calendar		(in thousands	Personal	Median	Fiscal	School	Unemployment
Year	Population (1)	of dollars) (1)	Income <sup>(1)</sup>	Age	Year	Enrollment <sup>(2)</sup>	Rate <sup>(3)</sup>
2010	393,531	15,200,836	38,633	35.0	2011	66,564	7.8
2011	400,842	15,927,071	39,734	35.2	2012	67,133	6.3
2012	409,061	16,665,376	40,741	35.4	2013	68,191	5.6
2013	416,464	17,656,163	42,395	36.2	2014	67,191	3.4
2014	426,236	18,642,514	43,738	36.4	2015	68,354	3.1
2015	434,211	19,996,512	46,053	35.5	2016	69,318	3.3
2016	444,028	20,889,528	47,046	35.8	2017	70,389	2.4
2017	456,849	22,796,904	49,900	36.1	2018	71,115	2.1
2018	469,966	24,888,280	52,958	36.4	2019	70,420	2.5
2019	481,587	26,437,103	54,896	36.7	2020	71,428	5.9









#### Notes:

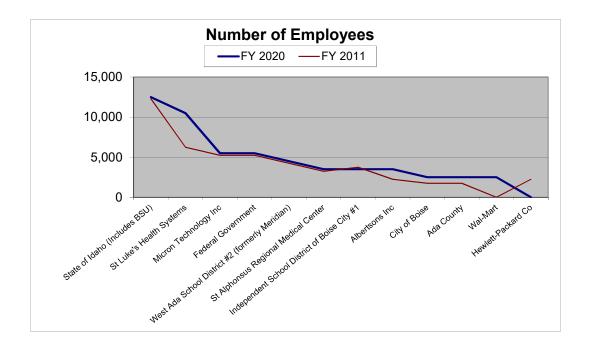
Calendar Year is from January to December. For example, the last Calendar Year shown above (2019) is from 1/1/19 - 12/31/19. Fiscal Year is from October to September. For example, the last Fiscal Year shown above (2020) is from 10/1/19 - 9/30/20.

#### Sources:

- (1) Bureau of Economic Accounts (BEA) for 2019, release date November 17, 2020.
- (2) Idaho State Dept of Education for the 2018-2019 School Year.
- (3) Idaho Department of Labor, Public Affairs. Beginning fiscal 2009, the reported unemployment rate changed from a 12 month average to the single last month of the fiscal year (FY 2020 = September 2020). This provides a better reflection of the present economy.

	Fisc	al Year 2	2020	Fiscal Year 2011					
<u>Employer</u>	Employees	Rank	Percentage of Total County Employment <sup>(1)</sup>	Employees	Rank	Percentage of Total County Employment <sup>(1)</sup>			
State of Idaho (Includes BSU)	12,000 - 12,999	1	4.81%	12,100 - 12,500	1	6.31%			
St Luke's Health Systems	10,000 - 10,999	2	4.04%	6,000 - 6,500	2	3.21%			
Micron Technology Inc	5,000 - 5,999	3	2.12%	5,000 - 5,500	3	2.69%			
Federal Government	5,000 - 5,999	4	2.12%	5,000 - 5,500	3	2.69%			
West Ada School District #2 (formerly Meridian)	4,000 - 4,999	5	1.73%	4,000 - 4,500	5	2.18%			
St Alphonsus Regional Medical Center	3,000 - 3,999	6	1.35%	3,000 - 3,500	7	1.67%			
Independent School District of Boise City #1	3,000 - 3,999	7	1.35%	3,500 - 4,000	6	1.92%			
Albertsons Inc	3,000 - 3,999	8	1.35%	2,000 - 2,500	8	1.15%			
City of Boise	2,000 2,999	9	0.96%	1,500 - 2,000	10	0.90%			
Ada County	2,000 - 2,999	10	0.96%	1,500 - 2,000	10	-			
Wal-Mart	2,000 - 2,999	10	0.96%		-	-			
Hewlett-Packard Co		-		2,000 - 2,500	8	1.15%			
Totals	51,000 - 61,989		21.75%	45,600 - 51,000		23.87%			

Total Number of Ada County Nonfarm Jobs 260,015 195,000



(1) Percentage calculated from the mid-point of the given range of Employees and from the total Nonfarm Jobs in Ada County

Source: Idaho Department of Labor, Communications & Research Bureau November 25, 2019

Schedule 16
Ada County
Full-time Equivalent County Government Employees by Function/Program,
Last Ten Fiscal Years

	Full-time Equivalent Employees as of September 30									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Function/Program										
Governmental Activities										
General Government										
Clerk/Auditor	136	141	144	139	139	142	155	159	173	173
Treasurer	12	14	14	14	12	10	13	16	16	15
Assessor	11	9	11	11	11	11	11	11	11	13
Prosecutor	135	137	138	139	139	140	142	152	161	175
Motor Vehicle	38	38	38	38	38	38	39	39	41	41
Operations	33	36	36	36	36	36	40	43	47	54
Information Technology	43	46	46	45	45	47	55	55	65	69
Development Services	18	19	22	22	22	24	25	25	30	32
Public Defender	60	63	67	67	67	68	73	76	86	93
Ad Valorem	44	44	44	44	44	44	44	45	46	44
District Court	84	92	99	100	99	101	100	102	103	109
Other	26	29	27	30	29	29	33	33	34	37
Public Safety										
Sheriff	595	611	631	637	629	638	648	663	747	747
Juvenile	131	139	139	138	137	139	126	127	129	128
Other	28	33	33	33	35	36	44	44	43	43
Sanitation										
Weed	17	20	19	19	19	19	20	20	22	22
Health & Welfare										
Charities	23	23	23	22	22	21	20	21	21	19
Recreation & Culture										
Parks & Waterways	6	6	5	6	6	7	7	8	8	8
Total Governmental Activities	1,440	1,500	1,536	1,540	1,529	1,550	1,595	1,639	1,783	1,822
Business-type Activities										
Emergency Medical Services	123	126	127	127	127	133	135	147	153	154
Solid Waste Management	12	14	16	16	16	17	17	21	20	22
Western Idaho Fair	14	14	14	14	14	15	16	16	16	16
Billing Services	-	-	-	-	3	3	3	3	3	3
Total Business-Type Activities	149	154	157	157	160	168	171	187	192	195
Grand Total	1,589	1,654	1,693	1,697	1,689	1,718	1,766	1,826	1,975	2,017
Ciana iotai	1,505	1,007	1,000	1,001	1,000	1,7 10	1,700	1,020	1,373	2,017

Source: Ada County Auditors Office

Schedule 17 Ada County Operating Indicators by Function/Program, Last Ten Fiscal Years

	Fiscal Year																	
		2011		2012		2013	201	14	201	5	2016		2017	2018		2019		2020
Function/Program																		
Governmental activities:																		
General government																		
Number of recorded documents		110,723		131,044		148,428	107	7,584	116	,341	122,20		125,808	124,	83	124,254		168,075
Primary election, May																		
Number of registered voters at cutoff				204,112			203	3,963			216,87			232,	195			265,675
Additional election day registrants				1,544			3	3,259			1,29	;		6,	73			-
Percentage voting in:				16.4%			2	21.3%			16.2	6		33	.0%			36.2%
General election, November																		
Number of registered voters at cutoff		200,250				212,950			209	,431			230,425			245,903		
Additional election day registrants		15,107				38,517			17	,205			40,131			28,363		
Percentage voting in:		56.7%				73.2%			5	7.8%			75.0%			70.1%	,	
Building permits issued (outside cities)																		
Residential		160		308		431		396		404	476	i	521		65	535		541
Commercial		13		12		5		20		17	23	;	16		20	21		26
Combined value of Building permits (in 1,000's)	\$	34,305	\$	62,915	\$	91,399	\$ 102	2,231	\$ 139	,293	\$ 127,608	\$	133,940	\$ 145,	21	\$ 190,452	\$	206,211
County-wide new construction value(in 1,000's)	\$	259,291	\$	291,989	\$	482,194	\$ 809	9,255	\$ 904	,363	\$ 1,227,074	\$	1,243,407	\$ 1,533,	100	\$ 1,992,111	\$	2,072,566
Number of Taxable property parcels assessed		190,236		191,154		191,186	192	2,659	194	,621	197,990	)	201,736	204,	)58	205,567		207,943
Motor vehicles registered (Calendar Year) (1)		317,490		361,810		333,918	345	5,203	348	3,003	355,98	;	370,903	429,	54	n/a		n/a
Drivers licenses in force (Calendar Year) (1)		280,056		285,790		292,728	298	3,696	304	,149	310,343	3	321,009	332,	'99	n/a		n/a
Sanitation																		
Acres sprayed for weed control		4,535		3,601		3,980	2	2,542	2	,466	2,958	3	3,090	2,	242	2,371		2,949
Acres sprayed for pest control		51,927		37,022		14,145	7	7,611	9	,357	5,73	;	9,214	9,	21	14,558		5,849
Acres sprayed for mosquito abatement		54,258		56,651		105,262	78	3,865	98	,584	64,840	)	116,167	53,	341	64,604		52,671
Public Safety																		
Traffic violations issued		60,358		66,533		57,717	59	9,765	51	,312	46,519	)	n/a		n/a	n/a		n/a
Physical arrests		20,455		18,647		16,599	17	7,042	16	,782	15,65	ļ	18,322	14,	311	15,255		10,597
Average jail population		892		865		787		865		857	909	;	980	1,	50	1,007		921
911 Calls		118,904		123,281		122,668	122	2,000	139	,162	138,482	2	137,456	136,	47	142,332		144,012
Health and welfare																		
Number of cases processed		2,699		2,605		2,590	2	2,177	1	,983	2,066	i	2,309	2,	97	2,590		1,562
Recreational and cultural																		
Barber Park Number of Visitors (2)		110,800		111,399		159,136	154	1,491	165	,845	158,282	2	118,004	225,	65	207,488		189,887
Business-type activities:																		
Number of emergency responses		22,370		22,132		23,365	24	1,328	25	,981	27,90	;	29,392	30,	12	30,994		31,187
Cubic Yards / Tons deposited at landfill (in 1,000's) (3)		1,195		1,177		1,198	1	1,263		447	656	;	483		90	543		495
Western Idaho Fair attendance (4)		224,731		233,523		222,461		3,335		3,140			235,402					

<sup>(1)</sup> Calendar year information for 2019 and 2020 not available as of September 30, 2020.

Sources: Various county departments, Idaho Transportation Department and Idaho Secretary of State Website

<sup>(2)</sup> In 2008, off season and event center users were tracked and counted for the first time. In 2013, shuttle riders were tracked and counted for the first time. In 2017, because of high flood levels of the Boise River, Barber Park ended up having the shortest Boise River Float Season on record with 38 days.

<sup>(3)</sup> In 2015, data collection changed from volume (cubic yards) to weight (tonnage received). Note: In 2015, two-thirds of trash deposited was compacted waste.

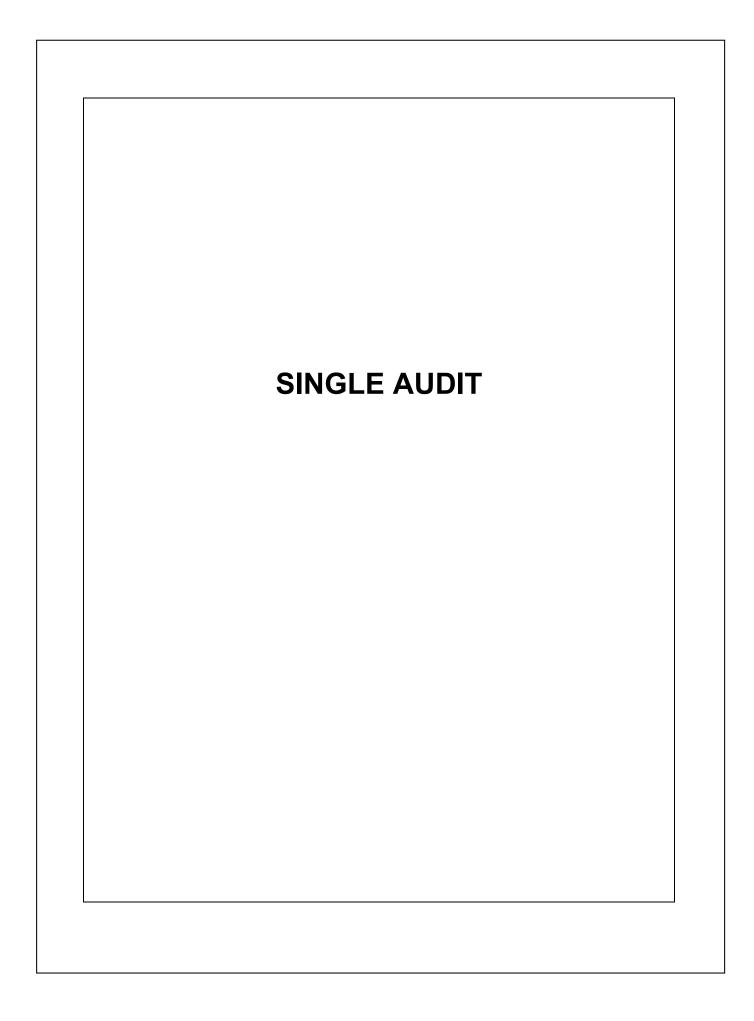
<sup>(4)</sup> In 2020, the annual Wester Idaho Fair was canceled due to the coronavirus and COIV 19 restrictions.

Schedule 18 Ada County Capital Asset Statistics by Function/Program, Last Ten Fiscal Years

Last Terri iscar i cars	Fiscal Year									
Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Governmental activities:										
General Government										
Land (acres) <sup>(1)</sup>	27	284	284	284	284	284	284	284	284	284
Buildings	9	9	9	9	9	9	9	9	9	9
Vehicles	16	16	16	16	16	17	21	31	32	39
Public Safety										
Land (acres)	29	29	29	29	29	29	29	29	29	33
Buildings	11	11	11	11	11	11	12	12	12	12
Patrol Vehicles	119	122	118	132	136	137	145	163	174	179
Other Vehicles	42	47	49	52	50	53	52	56	65	68
Boats	2	3	3	3	3	3	3	3	3	3
Sanitation										
Land (acres)	2	2	2	2	2	2	2	2	2	2
Buildings	3	3	3	3	3	3	3	3	3	3
Vehicles	14	16	17	19	21	23	24	23	24	27
Recreational and Cultural										
Land (acres)	106	106	124	124	124	124	124	124	124	124
Buildings	5	5	5	5	5	5	4	4	4	4
Vehicles	2	2	2	2	2	2	2	2	3	4
Boats	1	1	1	1	1	2	2	2	2	2
Business-type activities:										
Emergency Medical Services										
Land (acres)	4	4	4	4	4	4	4	4	4	4
Buildings	8	8	7	7	8	8	8	8	8	8
Ambulances	26	28	30	29	31	29	27	29	27	27
Other Vehicles	12	13	14	16	18	17	18	19	20	19
Solid Waste Management										
Land (acres)	2,716	2,716	2,716	2,667	2,667	2,667	2,667	2,667	2,667	2,667
Buildings	3	3	3	3	3	3	3	3	3	3
Vehicles	7	6	7	6	7	8	8	9	10	13
Western Idaho Fair	0.45	0.15	0.46	0.46	0.15	0.15	0.45	0.15	0.15	0.45
Land (acres)	240	240	240	240	240	240	240	240	240	240
Buildings	13	13	13	13	13	13	13	13	13	13
Vehicles	2	2	2	2	2	2	2	2	2	2

<sup>(1)</sup> Ada County purchased 256.5 acres called Red Hawks Estate in 2012.

Source: Capital Asset Reports and Various County Departments





Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance with Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government **Auditing Standards** 

To the Board of Commissioners Ada County, Idaho Boise, Idaho

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ada County, Idaho, (County) as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated January 29, 2021.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Ada County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Ada County's internal control. Accordingly, we do not express an opinion on the effectiveness of Ada County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Boise, Idaho

January 29, 2021

sde Sailly LLP



### Independent Auditor's Report on Compliance for the Major Federal Program and Report on Internal Control over Compliance Required by the Uniform Guidance

To the Board of Commissioners Ada County, Idaho Boise, Idaho

#### Report on Compliance for the Major Federal Program

We have audited Ada County, Idaho's (the County) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal program for the year ended September 30, 2020. The County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on the compliance for the County's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the County's compliance.

#### **Opinion on the Major Federal Program**

In our opinion, Ada county complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major Federal program for the year ended September 30, 2020.

#### **Report on Internal Control over Compliance**

Management of Ada county is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered Ada county's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Ada county's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Sailly LLP Boise, Idaho

January 29, 2021

#### ADA COUNTY, IDAHO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

FEDERAL GRANT/ PROGRAM TITLE	FEDERAL CFDA NUMBER	PROJECT NUMBER	TOTAL EXPENDITURES		
Department of Agriculture					
Pass Through Payments From State of Idaho Superintendent of Public Instruction:					
Cash Assistance: School Breakfast Program	10.553	202020N109947	\$ 16,113		
National School Lunch Program	10.555	202020N109947	29,695		
Non-Cash Assistance (Commodities): National School Lunch Program	10.555	202020N109947	7,447		
Child Nutrition Cluster - Tot	al		53,255		
Total Department of Agriculture			53,255		
Department of the Interior-Bureau of Land Mgmt.					
Pass Through Payments From State of Idaho  Department of Agriculture:					
Invasive and Noxious Plant Management	15.230	L16AC00341	7,269		
Department of the Interior-National Park Service					
Historic Preservation Fund Grants-In-Aid	15.904	P19AS00134	2,000		
Department of Justice					
Office on Violence Against Women Special Projects	16.029	2017-TA-AX-K003	1,200		
COVID-19 Coronavirus Emergency Supplemental Funding Program	16.034	2020-VD-BX-0256	113,956		
State Criminal Alien Assistance Program	16.606	2019-AP-BX-0796 2020-AP-BX-0866	55,028		
Paul Coverdell Forensic Sciences Improvement Grant	16.742	2019-CD-BX-0071	211,592		
Pass Through Payments From State of Idaho Attorney General:					
Missing Children's Assistance	16.543	2019-MC-FX-K061	4,662		
Pass Through Payments From City of Boise:					
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2017-DJ-BX-0528	6,242		
Total Department of Justice			392,680		

continued

#### ADA COUNTY, IDAHO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

FEDERAL GRANT/ PROGRAM TITLE	FEDERAL CFDA NUMBER	PROJECT NUMBER	TOTAL EXPENDITURES
Department of Transportation-Office of Highway Safety			
Pass Through Payments From State of Idaho Department of Transportation:			
State and Community Highway Safety	20.600	PT-2020-10-00-00	10,080
National Priority Safety Programs	20.616	-	5,671
Highway Safety Cluster - Tota	al		15,751
Total Department of Transportation			15,751
United States Department of the Treasury			
Pass Through Payments From State of Idaho Office of the Governor:			
COVID-19 Coronavirus Aid, Relief & Economic Security Act (CARES)	21.019	-	1,642,346
COVID-19 Coronavirus Aid, Relief & Economic Security Act (CARES) Property Tax Relief	21.019	-	7,780,224
Total United States Department of the Treasury			9,422,570
Department of Health & Human Services			
COVID-19 CARES Act - Provider Relief Fund	93.498	-	181,993
Executive Office of the President			
Pass Through Payments From Idaho State Police Office of National Drug Control Policy:			
High Intensity Drug Trafficking Areas Program-Sheriff	95.001	G19OR0004A G20OR0004A	5,954
High Intensity Drug Trafficking Areas Program-Prosecutor	95.001	G18OR0004A G19OR0004A	129,292
Total Executive Office of the President			135,246
United States Coast Guard			
Pass Through Payments From State of Idaho Department of Parks and Recreation:			
Boating Safety Financial Assistance	97.012	-	29,830

#### ADA COUNTY, IDAHO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

FEDERAL GRANT/ PROGRAM TITLE	FEDERAL CFDA NUMBER	PROJECT NUMBER	TOTAL EXPENDITURES
Department of Homeland Security	HOMBER	HOMBER	ZXI ZNOTIONZO
Pass Through Payments From State of Idaho Military Division:			
Emergency Management Performance Grant	97.042	EMS-2019-EP-00002-S01 EMS-2020-EP-00003-S01	302,845
Homeland Security Grant Program - State Preparedness Equipment Grant	97.067	EMW-2018-SS-00040-S01 EMW-2019-SS-00047-S01	351,747
Homeland Security Grant Program - 2019 Homeland Security	97.067	EMW-2019-SS-00047-S01	21,117
Homeland Security Grant Program - Total	97.067		372,864
Total Department of Homeland Security			675,709
Other Federal Assistance			
Pass Through Payments From State of Idaho Secretary of State:			
Help America Vote Act- 2020 HAVA COVID-19 CARES Grant	90.404	-	456,958
	TOTAL FEDERAL	ASSISTANCE	\$ 11,373,261

<sup>(</sup>a) Child Nutrition Cluster - \$53,255

See Notes to the Schedule of Expenditures of Federal Awards.

<sup>(</sup>b) Highway Safety Cluster - \$15,751

## ADA COUNTY, IDAHO NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

- 1. The Schedule of Expenditures of Federal Awards presents the activity of all federal financial assistance programs of Ada County, Idaho (the "County"). The reporting entity is defined in Note I-A to the County's basic financial statements. The information is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.
- 2. The Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting as described in Note I-C to the County's basic financial statements.
- 3. The major programs are identified in the Schedule of Findings and Questioned Costs.
- 4. Ada County received federal awards both directly from federal agencies and indirectly through pass-through entities.
- 5. For the year ended September 30, 2020, there were no pass-through expenditures to sub-recipients. The amount reported in #8 below have been determined to be vendor relationships and not sub-recipients.
- 6. Nonmonetary assistance is reported in the SEFA at the fair market value of the commodities received and disbursed.
- 7. Ada County has not elected to use the 10% de minimis cost rate.
- 8. Other entities were beneficiaries of a portion of the expenditures of grant awards as detailed below:

Homeland Security Grant Program – State Preparedness Equipment Grant (CFDA 97.067)

Project EMW-2018-SS-00040-S01 Garden City, Idaho \$37,559

Boise Fire \$57,950

Project EMW-2019-SS-00047-S01 Garden City, Idaho \$37,108

COVID-19 Coronavirus Aid, Relief & Economic Security Act (CARES) (CFDA 21.019)

No project number Ada County Highway District \$38,672 No project number Ada Community Library \$ 306

9. The County participated in the Provider Relief Fund (PRF) program (Federal Financial Assistance Listing/CFDA #93.498) through the U.S. Department of Health and Human Services (HHS) during the year ended September 30, 2020. The County incurred eligible expenditures and, therefore, recognized estimated revenues totaling \$181,993 for the year ended September 30, 2020 on the financial statements based on current guidance under the PRF program.

## ADA COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2020

#### **SECTION I - Summary of Auditor's Results**

**Financial Statements** 

Type of auditor's report issued:

Unmodified

Internal control over financial reporting:

Material weaknesses identified?

Significant deficiencies identified not considered to

be material weaknesses? None reported

Noncompliance material to financial statements noted?

Federal Awards

Internal Control over major program:

Material weaknesses identified?

Significant deficiencies identified not considered to

be material weaknesses?

None reported

Type of auditor's report issued on compliance for

major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance

2 CFR 200.516?

Identification of major program:

<u>CFDA Number</u> <u>Name of Federal Program</u>

21.019 COVID-19 Coronavirus Aid, Relief & Economic Security Act (CARES)

Dollar threshold used to distinguish between

Type A and Type B programs: \$ 750,000

Auditee qualified as low-risk auditee?

#### **SECTION II - Financial Statement Findings**

None reported

#### **SECTION III - Federal Award Findings and Questioned Costs**

None reported